

I Mina'trentai Ocho Na Lihestaturan Guâhan
APPOINTMENTS

DOCUMENT NO.	APPOINTEE	POSITION	AGENCY	APPT. DATE	TERM LENGTH	DATE REFERRED	COMMITTEE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	SESSION DATE	DATE CONFIRMED	NOTES
38GL-26-2193	Magistrate Judge Jonathan R. Quan	Magistrate Judge	Superior Court of Guam	4/9/26	Four (4) Years; From Date of Confirmation	4/17/26	Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement.	6/12/26	6/26/26			



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

June 25, 2026

The Honorable Frank F. Blas Jr.
Speaker

I Mina'trentai Ocho na Liheslaturan Guåhan
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

VIA: Honorable Vice Speaker V. Anthony Ada 
Chairperson, Committee on Rules

RE: Committee Report on the Appointment of Jonathan R. Quan, Magistrate Judge, Superior Court of Guam

Buenas yan Håfa adai, Speaker Blas,

Transmitted herewith from the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement is the Committee Report on the Supreme Court of Guam Appointment of Jonathan R. Quan, to serve as Magistrate Judge, Superior Court of Guam, for a Term Length of Four (4) Years.

Committee votes are as follows:

<u>4</u>	TO DO CONFIRM
<u>0</u>	TO NOT CONFIRM
<u>1</u>	TO REPORT OUT ONLY
<u>0</u>	TO ABSTAIN
<u>0</u>	TO PLACE IN INACTIVE FILE

Sincerely,


TELO T. TAITAGUE
Senator



COMMITTEE ON RULES

RECEIVED:
June 25, 2026 7:11 a.m.
Marie Crisostomo



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

COMMITTEE REPORT

Supreme Court of Guam Appointment of
Jonathan R. Quan,
to serve as Magistrate Judge,
Superior Court of Guam,
for a Term Length of Four (4) Years.



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

June 25, 2026

MEMORANDUM:

TO: All Members
*Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement*

FROM: Senator Telo T. Taitague
Committee Chairperson

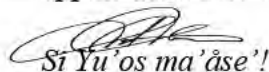
**SUBJECT: Committee Report on the Appointment of Jonathan R. Quan, Magistrate Judge,
Superior Court of Guam**

Transmitted herewith from the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement is the Committee Report on the Supreme Court of Guam Appointment of Jonathan R. Quan, to serve as Magistrate Judge, Superior Court of Guam, for a Term Length of Four (4) Years.

This report includes the following:

- Copy of COR Referral of Appointment
- Copy of the Appointment Letter to the Speaker
- Copy of the Appointment Packet & Support Documents
- Notices of Public Hearing
- Public Hearing Agenda
- Public Hearing Sign-in Sheet (s)
- Written Testimonies and Additional Documents
- Committee Vote Sheet and E-mails
- Committee Report Digest

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.


Si Yu'os ma'åse'!

Senator Telo T. Taitague - Chairperson



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

April 17, 2026

To: Rennae V. C. Meno
Clerk of the Legislature

Attorney Darleen E.H. Phillips
Legislative Legal Counsel

From: Vice Speaker V. Anthony Ada 
Chairperson, Committee on Rules

Subject: Referral of Appointment

Håfa Adai,

As per my authority as Chairperson of the Committee on Rules and subject to §9.01, Rule IX of our Standing Rules, I am forwarding the referral of the following appointment:

Appointee: Magistrate Judge Jonathan R. Quan

Position: Magistrate Judge

Please refer the following document:

“**Doc. No. 38GL-26-2193** – Supreme Court of Guam - Appointment and Supporting Documents for Magistrate Judge Jonathan R. Quan, Magistrate Judge, Superior Court of Guam.”

Ensure the appointment is referred to the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement chaired by Senator Telo T. Taitague. I also request that the same be copied to Management Information Services (MIS) for posting on our website.

Should you have any questions or concerns, please feel free to contact Kamarin Nelson, Committee on Rules Director at 671-472-2461.





Supreme Court of Guam

GUAM JUDICIAL CENTER SUITE 300
120 WEST O'BRIEN DRIVE, HAGÅTÑA, GUAM 96910-5174
Telephone: (671) 475-3162/80 • Facsimile: (671) 475-3140



HON. KATHERINE A. MARAMAN
CHIEF JUSTICE

HANNAH G. ARROYO
CLERK OF COURT

April 09, 2026

Hon. Frank Blas, Jr.
Speaker,
I Mina'trentai Ocho Na Liheslaturan Guåhan
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

38GL-26-2193
OFFICE OF THE SPEAKER
FRANK F. BLAS JR.

APR 09 2026

Time: 11:51 am
Received: ney

Re: Appointment of Magistrate Judge

Håfa Adai, Speaker Blas:

On behalf of the Judiciary of Guam, I respectfully submit for legislative consideration the appointment of Magistrate Judge Jonathan R. Quan, pursuant to 7 GCA § 4401(a).

Magistrate Judge Quan was first appointed and confirmed by *I Liheslaturan Guåhan* in 2018. In 2022, the Judicial Council adopted Resolution JC22-016 to reappoint him for another four-year term. Under Guam law, his continued service now requires legislative confirmation. His current term will end on September 4, 2026.

For the past eight years, Magistrate Judge Quan has served the people of Guam with professionalism, steady judgment, and respect for all who appear before him. As a magistrate judge he presides over criminal, civil, and domestic matters, including initial criminal proceedings, small claims, unlawful detainer, traffic-related hearings, and civil cases assigned. He has earned a reputation for fairness, diligence, and consistent application of the law. His service reflects a commitment to strengthening public trust in the Judiciary.

In addition to his courtroom responsibilities, Magistrate Judge Quan has taken on leadership roles that have provided real value to the island. He led the Judiciary's Electronic Monitoring (EM) Pilot Program, which explored safe and practical alternatives to detention. EM allows individuals to be supervised in the community at a far lower cost than incarceration and reduces the strain on limited detention resources. His leadership helped guide this effort so the Judiciary could test modern, cost-saving supervision options while maintaining accountability and public safety.

Magistrate Judge Quan also serves as Chairman of the Guam Criminal Law and Procedure Review Commission (CLRC), created by Public Law 36-119. The CLRC is conducting the first full review of Guam's criminal laws since 1976—a task that is essential to ensuring our statutes are clear, modern, and workable for everyone who relies on them, including law enforcement, attorneys, victims, and the courts. Under his leadership, the Commission has produced significant progress and provided well-researched recommendations to improve our justice system for the long term.

Letter to Speaker re Appointment of Magistrate Judge

April 09, 2026

Page 2

Beyond his Judiciary roles, Magistrate Judge Quan serves as a Major in the Guam Army National Guard's Judge Advocate General's Corps legal support in service to our island and nation. His dedication to both civilian and military service reflects the strong sense of duty and integrity he brings to all of his work.

Enclosed for the Legislature's consideration is the appointment packet, including a copy of the letter from Guam Bar Association Vice President John P. Morrison and Magistrate Judge Quan's Letter of Interest.

Given that his current term expires on September 4, 2026, the Judiciary respectfully requests timely legislative action on this appointment. Prompt confirmation will allow Magistrate Judge Quan to continue his service without interruption to court operations.

Thank you for your attention to this matter, and for your continued support of the Judiciary of Guam.

Sensengamente,



KATHERINE A. MARAMAN

Chief Justice

CC: Magistrate Judge Jonathan R. Quan

Attachments



38GL-26-2193
Messages and Communications

RECEIVED
COMMITTEE ON RULES
April 9, 2026

3:05 p.m.
Marie Crisostomo

BOARD OF GOVERNORS

JACQUELINE TAITANO TERLAJE
President

PHILLIP J. TYDINGCO
Treasurer

JOAQUIN (Jay) C. ARRIOLA, JR.
Member-At-Large

JACQUELINE TAITANO TERLAJE
Past President

JOHN P. MORRISON
Vice President

JANICE M. CAMACHO-PEREZ
Secretary

JOSEPH (Jojo) A. PEREZ
Member-At-Large



March 30, 2026

VIA EMAIL DELIVERY kamaraman@guamcourts.gov

Honorable Katherine A Maraman

Chief Justice of the Supreme Court of Guam
Guam Judicial Center, Suite 300
120 West O'Brien Drive
Hagåtña, Guam 96910

Re: Recommendations for the Position of Magistrate Judge

Håfa Adai Chief Justice Maraman,

The Guam Bar Association Board of Governors is in receipt of your letter dated February 26, 2026, titled *Request for Recommendations for the Position of Magistrate*, in which you requested that the GBA solicit interest in the magistrate position and provide a list of three qualified candidates.

The Board of Governors solicited interest by distributing notices via the GBA listserv to all active members on March 5, 2026, March 16, 2026 and March 24, 2026.

Four members expressed interest in the magistrate position. Accordingly, a selection committee, appointed by President Jacqueline Terlaje, convened on March 30, 2026, to review the applicants and select the top three (3) candidates.

In accordance with our mandate set forth in 7 GCA § 4401(a), the Guam Bar Association hereby transmits the names of the top three (3) candidates for the position of magistrate, listed in order of preference:

- (1) Jonathan R. Quan
- (2) David Rivera
- (3) Steven Carrara

Their formal letters of interest and resumes are enclosed for your review.

Senseramente,

JOHN P. MORRISON
Vice-President
Selection Committee Chairperson



GUAM BAR

Mailing: 284 W. Chalan Santo Papa, Hagåtña, GU 96910
Physical Location: 392 W. O'Brien Drive, Hagåtña
(671) 989-4227 | info@guambar.org | www.guambar.org

BOARD OF GOVERNORS

JACQUELINE TAITANO TERLAJE
President

PHILLIP J. TYDINGCO
Treasurer

JOAQUIN (Jay) C. ARRIOLA, JR.
Member-At-Large

JACQUELINE TAITANO TERLAJE
Past President

JOHN P. MORRISON
Vice President

JANICE M. CAMACHO-PEREZ
Secretary

JOSEPH (Jojo) A. PEREZ
Member-At-Large



March 30, 2026

VIA EMAIL DELIVERY kamaraman@guamcourts.gov

Honorable Katherine A Maraman

Chief Justice of the Supreme Court of Guam
Guam Judicial Center, Suite 300
120 West O'Brien Drive
Hagåtña, Guam 96910

Re: Recommendations for the Position of Magistrate Judge

Håfa Adai Chief Justice Maraman,

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- (3) Steven Carrara

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Senseramente,

JOHN P. MORRISON
Vice-President
Selection Committee Chairperson



GUAM BAR

Mailing: 284 W. Chalan Santo Papa, Hagåtña, GU 96910
Physical Location: 392 W. O'Brien Drive, Hagåtña
(671) 989-4227 | info@guambar.org | www.guambar.org

JONATHAN R. QUAN

VIA HAND DELIVERY / EMAIL

March 23, 2026

CHIEF JUSTICE KATHERINE A. MARAMAN

120 West O'Brien Drive
Hagåtña, Guam 96910
c/o drosete@guamcourts.gov

GUAM BAR ASSOCIATION BOARD OF GOVERNORS

284 West Chalan Santo Papa
Hagåtña, Guam 96910
info@guambar.org

RE: *Magistrate Judge Vacancy – Letter of Interest*

Chief Justice Maraman & Members of the GBA Board of Governors:

I am writing this letter to formally express my interest in applying for the upcoming Superior Court of Guam Magistrate Judge vacancy.

I have served as a Magistrate Judge for the Superior Court of Guam for the last eight years. Prior to this role, I served as an Assistant Attorney General in the Solicitor's Division assigned to the Guam Police Department, and in the Prosecution Division, where I handled cases ranging from misdemeanors to first-degree felonies. For eight years, I also worked in private practice, representing government entities, corporations, and individual clients in civil matters, as well as criminal and juvenile defense. During my time in private practice, I concurrently served as a full-time, tenured Assistant Professor at the Guam Community College – Department of Criminal Justice & Social Sciences (from 2003 to 2008).

Since 2011, I have served as a Judge Advocate in the US Army / Guam Army National Guard. I currently hold the rank of Major and I am assigned as the Deputy Staff Judge Advocate.

It has been an honor to serve as a Magistrate Judge for the Superior Court of Guam for the last eight years. It would be a privilege to be afforded the opportunity to continue to serve. Thank you for your time and attention to this matter. If you have any questions or concerns, please do not hesitate to contact me at any time.

Respectfully,



JONATHAN R. QUAN

JONATHAN R. QUAN

Cell: [REDACTED]

Email: [REDACTED]

PROFESSIONAL SUMMARY

Accomplished legal professional with over 29 years of experience spanning judiciary service, military legal counsel, prosecution, private practice and academia. Current Magistrate Judge for the Superior Court of Guam, recognized for innovative programs like the Judiciary of Guam's Electronic Monitoring Program and leadership roles, including chairmanship of the Criminal Law and Procedure Revision Commission. A Major in the U.S. Army with extensive experience in military law and legal instruction, committed to advancing justice and upholding the rule of law.

EDUCATION

Loyola Law School, Los Angeles, CA

Juris Doctor | May 1996

- Recipient of Loyola Academic Scholarship

University of Pennsylvania, Philadelphia, PA

Bachelor of Arts (Double Major) | International Relations/Asian Mid-Eastern Studies | May 1993

- Recipient of Merit Scholarship

Father Duenas Memorial School, Tai, Guam

High School Diploma | May 1989

- Valedictorian

BAR ADMISSIONS

- Admitted to Superior and Supreme Court of Guam | June 23, 1997
- Admitted to the District Court of Guam | 2007

PROFESSIONAL EXPERIENCE

Superior Court of Guam, Judiciary of Guam

Magistrate Judge | August 31, 2018 – Present

- Preside over criminal, civil cases and family cases - including pretrial hearings, motions, changes of plea, settlement hearings, return of warrants and trials (when appointed).
- Appointed Judge Pro-Tempore | February – July 24, 2020 (Judge Michael Bordallo's vacancy)
- Appointed Judge Pro-Tempore | March 26 – September 10, 2021 (Judge Anita Sukola's vacancy)
- Appointed Judge Pro-Tempore for SP0087-20 | June 2023 to Present
- Appointed Judge Pro-Tempore (CNMI) for Civil Action No. 98-1311 | March 2023 to Present
- Spearheaded the creation of the Judiciary of Guam's Electronic Monitoring Program.
- Chairman – Criminal Law and Procedure Revision Commission.

U.S. Army / Guam Army National Guard

Major - Judge Advocate General's Corps | **August 2011 – PRESENT**

- (Current Assignment): Deputy Staff Judge Advocate for the Guam Army National Guard

- (Previous Assignment): Supervisor / Senior Defense Counsel for the National Guard Trial Defense Service (Guam) (August 2011 to January 2026)
- Regular Instructor for National Guard Bureau – Trial Defense Service’s nationwide trainings.
- Experienced in Department of the Army – Inspector General (“IG”) Investigation defense.
- Provide instruction on the Law of War, Fraternalization, Ethics, USERRA, Fiscal Law and Military Law to National Guard (Army and Air) and Army Reserve Soldiers.
- Completed advanced legal training at The Judge Advocate General’s Legal Center and School (University of Virginia) and combat training at Fort Benning, Georgia.
- Currently enrolled in Command & General Staff College (“ILE”).

Office of the Attorney General of Guam

Assistant Attorney General, Solicitor | October 2016 – August 2018

- Solicitor assigned to the Guam Police Department | 2016 – 2018
- Solicitor assigned to Guam Customs & Quarantine | 2016
- Advised and represented the Guam Police Department and Customs & Quarantine Agency.

Assistant Attorney General, Senior Prosecutor | July 2008 – October 2016

- Prosecuted felony and misdemeanor cases (aggravated murder, kidnapping, criminal sexual conduct, aggravated assault, burglary, theft, drugs, family violence and DUI).
- Led the General Felony / Misdemeanor Training Unit, the Mental Health Criminal Court Unit, the Drugs & Guns Unit and supervised appellate work.
- Primary Trainer for the Office of the Attorney General – Prosecution Division | 2008 to 2016
- Trained and managed 21 prosecutors, 10 peace officers and 20 administrative support staff.

Guam Community College

Assistant Professor (Tenured), Criminal Justice & Social Sciences | January 2003 – July 2008

- Developed and taught curricula in criminal law, procedure and American government.
- Played a primary / critical role in law enforcement training academies.
- Primary drafter of the Guam Community College Faculty Senate Constitution & Bylaws.
- Primary drafter of the Guam Community College Professional Rules of Conduct.
- Served on the Ethics Committee and Promotions Committee.

Quan & Lopez, LLP (previously The Law Office of Jonathan R. Quan, P.C.)

Managing Partner | January 2003 – July 2008

- Handled Corporate Law, Contracts, Criminal Defense, Real Property and Family Law cases.
- Trained and managed a staff of 7 (investigators, paralegals, clerical staff and secretaries).

Office of the Attorney General of Guam

Assistant Attorney General, Prosecutor | March 2002 – January 2003

- Prosecution of felony and misdemeanor cases.
- Assisted in research and drafting of appeal to the 9th Circuit Court of Appeals.
- Trained paralegals in both family violence and criminal sexual conduct case procedures.

Brooks Lynch Tydingco & Quan, LLP

Partner | October 2000 – January 2002

- Government Administrative Law, Constitutional Law, Procurement Law, Corporate Law, Commercial Transactions, Contracts, Real Property Transactions, Criminal Defense and Juvenile Defense.
- Negotiated (with the Federal Government) and finalized the return of 2,800 acres of excess federal lands to the Guam Economic Development Authority (BRAC 1995 / BRAC 1998).
- Negotiated the settlement with Guam Shipyard in reference to the use of AFDB-8.

- Served as Counsel for Port Authority of Guam, Guam Economic Development Authority, Department of Chamorro Affairs and Guam International Airport Authority.

Carbullido Bordallo & Brooks, LLP (Subsequently Carbullido & Brooks, LLP)

Senior Associate Attorney | August 1998 – October 2000

- Government Administrative Law, Government Constitutional Law, Government Procurement Law, Corporate Law, Commercial Transactions, Contracts, Real Property Transactions, Criminal Defense, Juvenile Defense and Civil Litigation.
- Researched, drafted and revised briefs and memoranda for appeals to the Supreme Court of Guam, Ninth Circuit Court of Appeals and the Supreme Court Of The United States.
- Served as Assistant Counsel for Port Authority of Guam, Guam Economic Development Authority, Department of Chamorro Affairs and Guam International Airport Authority.

Office of the Attorney General of Guam

Assistant Attorney General, Prosecutor | January – August 1998

- Prosecution of felony and misdemeanor cases.

Superior Court of Guam, Judiciary of Guam

Research Attorney/Senior Law Clerk | October 1996 – October 1997

- Extensive legal research and writing for the Honorable Katherine A. Maraman, Superior Court Judge (currently Chief Justice of the Supreme Court of Guam).
- Drafted Decision and Orders, Bench Notes, Orders and Memoranda in both civil and criminal cases. Analyzed and summarized federal/territorial codes and cases.

Los Angeles District Attorney's Office (Inglewood, CA)

Juvenile Prosecutor Extern | January – October 1996

- Prosecuted three (3) juvenile felony cases and obtained three (3) juvenile felony sustained fact-findings (at bench trial), in addition to numerous juvenile misdemeanor sustained fact-findings.
- Conducted extensive legal research and prepared memoranda. (Externship)

Los Angeles District Attorney's Office (Los Angeles, CA)

L.A. City Attorney Extern | August – November 1995

- Extensive legal research and writing.
- Prepared motions for summary judgment, summary adjudication, memoranda of points and authorities and various other court documents and pleadings.
- Defended Los Angeles Police Department actions in arrests from lawsuits. (Externship)

AWARDS AND RECOGNITIONS

- Patrick Barnett Leadership Award, National Guard Bureau | 2020
- Army Achievement | Medal | 2017
- Army Reserve Component Achievement Medal | 2017
- Gawad Ulirang Pilipino Award for Law | 2014
- National Defense Service Medal | 2012
- Army Service Ribbon | 2012
- Requested Instructor / National Guard Bureau – Trial Defense Service | 2017 - 2025
- Jesus U. Torres Professional/Technical Award (PROTECH) | 1993 – 1996
- Loyola Academic Scholarship | 1993 – 1995

MILITARY AND LEGAL TRAINING

- Command & General Staff College (“ILE”) – Currently Enrolled
- Judge Advocate Captain’s Advanced Course, Charlottesville, Virginia
- Defense Counsel & Paralegal 101 (“DCP101”), San Antonio, Texas
- The Judge Advocate General’s Legal Center and School (Advanced Legal Training)
- Fort Benning – Basic Combat Training / Direct Commissioning Course

SKILLS AND CERTIFICATIONS

- 1st Degree Black Belt – Tae Kwon Do
- 1st Degree Black Belt – Aikido
- Punong Guro (5th Degree Black Belt) – Kali/Arnis/Eskrima
- Instructor Certification: Tri-Angle Combatives (“TRICOM”) Fundamentals Course 2019
- Instructor Certification: Tri-Angle Combatives (“TRICOM”) Tactical Clinch Course 2023
- Instructor Certification: Tri-Angle Combatives (“TRICOM”) Counter Assault Tactics 2026



This is to confirm that (1) I am over 30 years old, (2) I am a US Citizen and a resident of Guam (since 1996), (3) I have NEVER been convicted of a felony or any misdemeanor and (4) I am NOT related by blood within the third degree of consanguinity or marriage to a judge or justice of the Courts of Guam at the time of my initial appointment (or at present).

Handwritten signature of Jonathan R. Quan in blue ink.

JONATHAN R. QUAN



Senator Telo Taitague <senatortelot@gmail.com>

FIRST NOTICE of Public Hearing on Friday, June 12, 2026, 2:00 p.m.

1 message

Senator Telo Taitague <senatortelot@gmail.com>

5 June 2026 at 11:10

To: phnotice@guamlegislature.gov

Cc: Ed Pocaigue <sgtfarms@guamlegislature.gov>

Bcc: senatortelot.charissa@gmail.com, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Rowena Fejeran <senatortelot.rowena@gmail.com>, "Suzane P. Santiago-Hinkle" <sshinkle@guamcourts.gov>, "Jonathan R. Quan" <jrquan@guamcourts.gov>, "Curtis M. Aulerio" <caulerio@guamcourts.gov>

June 5, 2026

MEMORANDUM**To:** All Senators, Stakeholders and Media**From:** Senator Telo T. Taitague, Chairperson**Subject:** **FIRST NOTICE of Public Hearing on Friday, June 12, 2026, 2:00 p.m.**

Håfa Adai! The Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement will conduct a public hearing on **Friday, June 12, 2026, 2:00 p.m.** in the Guam Congress Building, Public Hearing Room on the following agenda item:

- I. **Supreme Court of Guam Appointment of Jonathan R. Quan, to serve as Magistrate Judge, Superior Court of Guam, for a Term Length of Four (4) Years.**

Public Hearing Testimony: Oral testimony may be presented at the Guam Congress Building, Public Hearing Room. Please arrive at least 15 minutes early to sign in. Written testimony may be emailed to senatortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague, Suite 407, DNA Building, 238 Archbishop Flores Street, Hagåtña, Guam.

Public Access to Testimony: Testimony and other documents related to the agenda items can be viewed at: [June 12, 2026, 2PM Public Hearing](#). The drive file is periodically updated as testimony is received. You can also contact the office of Senator Telo T. Taitague to request copies at senatortelot@gmail.com or (671) 989-8356.

Special Accommodations: In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance of accommodation should contact the Office of Senator Telo T. Taitague at (671) 989-8356 or email senatortelot@gmail.com.

Submission of Presentation Materials and Media: PowerPoint presentations and other digital materials must be emailed to senatortelot@gmail.com no later than three (3) days prior to the public hearing to allow timely submission to the Guam Legislature's MIS Division at least forty-eight (48) hours in advance. These protocols are to ensure the security and integrity of the Legislature's information systems.

Broadcast and Live Stream Information: The hearing will broadcast on local television, GTA Channel 21, Docomo Channel 117, and stream online via *I Liheslaturan Guåhan*'s live feed on YouTube <https://www.youtube.com/@GuamLegislatureMedia/streams>. A recording of the hearing will be available online via Guam Legislature Media on YouTube after the hearing.

Public Hearing Notices: Notices for this public hearing are published on KUAM TV, the Guam Legislature Website at <https://guamlegislature.gov> and the Government of Guam Public Notice Portal at <https://notices.guam.gov/>.

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com

2 attachments



FIRST NOTICE of Public Hearing on Friday, June 12, 2026, 2PM.pdf

360K



Appointment Packet_Jonathan R. Quan, Magistrate Judge.pdf

2305K



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

June 5, 2026

MEMORANDUM

To: All Senators, Stakeholders and Media

From: Senator Telo T. Taitague, Chairperson

Subject: **FIRST NOTICE of Public Hearing on Friday, June 12, 2026, 2:00 p.m.**

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Special Accommodations: In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance of accommodation should contact the Office of Senator Telo T. Taitague at (671) 989-8356 or email senatortelot@gmail.com.

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FIRST NOTICE of Public Hearing on Friday, June 12, 2026, 2:00 p.m.

 PRINT

FIRST NOTICE of Public Hearing on Friday, June 12, 2026, 2:00 p.m.

PUBLIC HEARING

 **Posted on:** 06/05/2026 10:54 AM

 **Posted by:** Charissa Manibusan, Committee Director

 **Public Hearing Date:** 06/12/2026 02:00 PM

 **Department(s):**
GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):**
OFFICE OF SENATOR TELO TAITAGUE (/notices?division_id=282)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

 **Share this notice**



June 5, 2026

MEMORANDUM

To: All Senators, Stakeholders and Media

From: Senator Telo T. Taitague, Chairperson

Subject: **FIRST NOTICE of Public Hearing on Friday, June 12, 2026, 2:00 p.m.**

Håfa Adai! The Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement will conduct a public hearing on **Friday, June 12, 2026, 2:00 p.m.** in the Guam Congress Building, Public Hearing Room on the following agenda item:

I. **Supreme Court of Guam Appointment of Jonathan R. Quan**
(https://guamlegislature.gov/38th_Guam_Legislature/Mess_Comms_38th/Doc.%20No.%2038GL-26-2193.pdf), to serve as Magistrate Judge, Superior Court of Guam, for a Term Length of Four (4) Years.

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(https://drive.google.com/drive/folders/12CpSZxR1MU_rv3Fbjlv2prDrCuIFBk8w?usp=sharing). The drive file is periodically updated as testimony is received. You can also contact the office of Senator Telo T. Taitague to request copies at senatortelot@gmail.com (<mailto:senatortelot@gmail.com>) or (671) 989-8356.

Special Accommodations: In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance of accommodation should contact the Office of Senator Telo T.

accommodation should contact the Office of Senator Taitague.

Taitague at (671) 989-8356 or email senatortelot@gmail.com (<mailto:senatortelot@gmail.com>).

Submission of Presentation Materials and Media: PowerPoint presentations and other digital materials must be emailed to senatortelot@gmail.com (<mailto:senatortelot@gmail.com>) no later than three (3) days prior to the public hearing to allow timely submission to the Guam Legislature's MIS Division at least forty-eight (48) hours in advance. These protocols are to ensure the security and integrity of the Legislature's information systems.

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OFFICE OF SENATOR

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement



Ste. 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

FIRST NOTICE OF PUBLIC HEARING
Guam Congress Building, Public Hearing Room
Friday, June 12, 2026 at 2:00pm

The Committee will accept testimony on the following agenda item:

- I. **Supreme Court of Guam Appointment of Jonathan R. Quan**,
to serve as Magistrate Judge, Superior Court of Guam; for a Term
Length of Four (4) Years.

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Public Notices: Notices for this public hearing are published on PBS GUAM and the Government of Guam Public Notice Portal. *This ad is paid by Legislature funds.*

Report date: 06/11/2026
Report time: 11:29:15

From: 06/05/2026 To: 06/05/2026

Log Performance Report
Page: 1

Video Source	Title		Available			
Audio Source	Typ	Sub-Title	Length	From/To	DAYS	Notes
FI-3963	PA	SEN. TT 1ST NOTICE PUBLIC HEARING J	00:15:00	06/05/26	MTWTFSS	1X CHILD 1X DAY 1X PRIME
FI-3963		EXPIRES 06-05-2026 (JUNE 12, 2026 H		06/05/26	YYYYYYY	JENNIFER MOU# N/A
Fri 06/05/2026	at	07:58:46	for 00:00:15:00	12.1		
Fri 06/05/2026	at	13:58:46	for 00:00:15:00	12.1		
Fri 06/05/2026	at	18:56:46	for 00:00:15:00	12.1		

This item appeared 3 times between 06/05/2026 and 06/05/2026.



Senator Telo Taitague <senatortelot@gmail.com>

SECOND NOTICE of Public Hearing on Friday, June 12, 2026, 2:00 p.m.

1 message

Senator Telo Taitague <senatortelot@gmail.com>

10 June 2026 at 06:58

To: phnotice@guamlegislature.gov

Cc: Ed Pocaigue <sgtfarms@guamlegislature.gov>

Bcc: senatortelot.charissa@gmail.com, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>

June 10, 2026

MEMORANDUM**To:** All Senators, Stakeholders and Media**From:** Senator Telo T. Taitague, Chairperson**Subject:** **SECOND NOTICE of Public Hearing on Friday, June 12, 2026, 2:00 p.m.**

Håfa Adai! The Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement will conduct a public hearing on **Friday, June 12, 2026, 2:00 p.m.** in the Guam Congress Building, Public Hearing Room on the following agenda item:

- I. **Supreme Court of Guam Appointment of Jonathan R. Quan, to serve as Magistrate Judge, Superior Court of Guam, for a Term Length of Four (4) Years.**

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Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com

2 attachments



SECOND NOTICE of Public Hearing on Friday, June 12, 2026, 2PM.pdf
360K



Appointment Packet_Jonathan R. Quan, Magistrate Judge.pdf
2305K



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

June 10, 2026

MEMORANDUM

To: All Senators, Stakeholders and Media
From: Senator Telo T. Taitague, Chairperson
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☐ PRINT

SECOND NOTICE of Public Hearing on Friday, June 12, 2026, 2:00 p.m.

PUBLIC HEARING

- ☐ **Posted on:** 06/10/2026 06:51 AM
- ☐ **Posted by:** Charissa Manibusan, Committee Director
- ☐ **Public Hearing Date:** 06/12/2026 02:00 PM
- ☐ **Department(s):**
GUAM LEGISLATURE (/notices?department_id=92)
- ☐ **Division(s):**
OFFICE OF SENATOR TELO TAITAGUE (/notices?division_id=282)
- ☐ **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)
- ☐ **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)
- ☐ **For Audience(s):** PUBLIC (/notices?public=1)
- ☐ **Share this notice**



June 10, 2026

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

OFFICE OF SENATOR

Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement



Ste. 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

SECOND NOTICE OF PUBLIC HEARING
Guam Congress Building, Public Hearing Room
Friday, June 12, 2026 at 2:00pm

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Report date: 06/11/2026
Report time: 11:31:00

From: 06/10/2026 To: 06/10/2026

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Page: 1

Video Source	Title		Available			
Audio Source	Typ	Sub-Title	Length	From/To	DAYS	Notes
FI-3964	PA	SEN. TT 2ND NOTICE PUBLIC HEARING J	00:15:00	06/10/26	MTWTFSS	1X CHILD 1X DAY 1X PRIME
FI-3964		EXPIRES 06-10-2026 (JUNE 12, 2026 H		06/10/26	YYYYYYY	JENNIFER MOU# N/A
Wed 06/10/2026	at 07:58:46	for 00:00:15:00	12.1			
Wed 06/10/2026	at 14:25:00	for 00:00:15:00	12.1			
Wed 06/10/2026	at 19:56:46	for 00:00:15:00	12.1			

This item appeared 3 times between 06/10/2026 and 06/10/2026.



Senator Telo Taitague <senatortelot@gmail.com>

Confirmation of June 12, 2026 Public Hearing on Appointment- Magistrate Judge

2 messages

Senator Telo Taitague <senatortelot@gmail.com>

21 May 2026 at 12:50

To: "Curtis M. Aulerio" <caulerio@guamcourts.gov>

Cc: senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>

May 20, 2026

Transmitted via Electronic Mail:

Honorable Jonathan R. Quan

Magistrate Judge Appointee

Superior Court of Guam

VIA: caulerio@guamcourts.gov**Subject:** Confirmation of June 12, 2026 Public Hearing on Appointment- Magistrate Judge*Håfa adai* Magistrate Judge Quan,

I write to formally confirm that the Committee on Justice will conduct a public hearing on your appointment to serve as Magistrate Judge of the Superior Court of Guam on **Friday, June 12, 2026, at 2:00 p.m. at the Guam Congress Building in Hagåtña.**

The Committee appreciates your continued willingness to serve the people of Guam and the Judiciary of Guam. In preparation for the hearing, the Committee respectfully encourages you to invite your family members, colleagues, and members of the community who may wish to provide testimony in support of your appointment.

Additionally, the Committee respectfully requests that a written copy of your testimony regarding your appointment be submitted to the Committee no later than forty-eight (48) hours prior to the hearing. Written testimony may be transmitted electronically via email to my office.

If you plan to provide a PowerPoint presentation or other digital materials, please note that such materials must be email to my office no later than three (3) days prior to the hearing to allow timely submission to the Guam Legislature's MIS Division. These protocols are to ensure the security and integrity of the Legislature's information system.

Should you have any questions or require additional information, please do not hesitate to contact my office.

Si Yu'os Ma'åse,***Create a Great Day!****Senator Telo T. Taitague*

38th Guam Legislature

Chairperson**Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement**

Suite 407 DNA Building

238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com



Confirmation of June 12, 2026 Public Hearing on Appointment- Magistrate Judge_TTT 05.21.26.pdf
382K

Curtis M. Aulerio <caulerio@guamcourts.gov>

21 May 2026 at 13:19

To: Senator Telo Taitague <senatortelot@gmail.com>

Cc: "senatortelot.charissa@gmail.com" <senatortelot.charissa@gmail.com>, Rowena Fejeran
<senatortelot.rowena@gmail.com>

Acknowledged receipt.

Thank you very much.

From: senatortelot.charissa@gmail.com <senatortelot.charissa@gmail.com> on behalf of Senator Telo Taitague <senatortelot@gmail.com>

Sent: Thursday, May 21, 2026 12:50 PM

To: Curtis M. Aulerio <caulerio@guamcourts.gov>

Cc: senatortelot.charissa@gmail.com <senatortelot.charissa@gmail.com>; Rowena Fejeran
<senatortelot.rowena@gmail.com>

Subject: Confirmation of June 12, 2026 Public Hearing on Appointment- Magistrate Judge

External Email Warning: This email originated from outside of the Judiciary of Guam network. Do not click links or open attachments unless you recognize the sender and know the content is safe. If you need further assistance, please contact IT and do not reply or forward this email.

[Quoted text hidden]



OFFICE OF SENATOR
Felo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

May 20, 2026

Transmitted via Electronic Mail:

Honorable Jonathan R. Quan
Magistrate Judge Appointee
Superior Court of Guam

VIA: caulerio@guamcourts.gov

Subject: Confirmation of June 12, 2026 Public Hearing on Appointment- Magistrate Judge

Håfa adai Magistrate Judge Quan,

I write to formally confirm that the Committee on Justice will conduct a public hearing on your appointment to serve as Magistrate Judge of the Superior Court of Guam on **Friday, June 12, 2026, at 2:00 p.m. at the Guam Congress building in Hagåtña.**

The Committee appreciates your continued willingness to serve the people of Guam and the Judiciary of Guam. In preparation for the hearing, the Committee respectfully encourages you to invite your family members, colleagues, and members of the community who may wish to provide testimony in support of your appointment.

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Should you have any questions or require additional information, please do not hesitate to contact my office.

Si Yu'os Ma'åse',

Felo T. Taitague



Senator Telo Taitague <senatortelot@gmail.com>

Public Hearing Invitation- Friday, June 12, 2026, 2PM: Jonathan R. Quan, Magistrate Judge Appointment

5 messages

Senator Telo Taitague <senatortelot@gmail.com>

27 May 2026 at 09:14

To: "Honorable Katherine A. Maraman" <kamaraman@guamcourts.gov>

Cc: "Suzane P. Santiago-Hinkle" <sshinkle@guamcourts.gov>

May 27, 2026

Transmitted via Electronic Mail

Honorable Katharine A. Maraman, Chief Justice

Judiciary of Guam

kamaraman@guamcourts.gov**Subject:** Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

Hafa Adai Honorable Chief Justice Maraman,

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement will convene a Public Hearing on **Friday, June 12, 2026 at 2:00 p.m.** on the following agenda item:

- I. **Appointment of Jonathan R. Quan**, to serve as Magistrate Judge, Supreme Court of Guam, for a Term Length of Four (4) Years.

We respectfully invite you, or your designated representative(s), to attend the public hearing and provide testimony on the agenda item. Written testimony may be submitted via email to senatortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague no later than forty-eight (48) hours prior to the hearing.

Also note that any PowerPoint presentations or other digital materials intended for use during the public hearing must be submitted via email no later than three (3) days prior to the hearing. This advance submission requirement allows the Guam Legislature's MIS Division sufficient time to review and process materials at least forty-eight (48) hours in advance, ensuring the security and integrity of the Legislature's information systems.

Please contact my office via email or at (671) 989-8356 for any questions or concerns. We look forward to your participation.

Si Yu'os ma'åse'

Telo T. Taitague

Chairperson

cc: Suzane P. Santiago-Hinkle, Staff Attorney, Superior Court of Guam

Si Yu'os Ma'åse,***Create a Great Day!****Senator Telo T. Taitague*



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

May 27, 2026

Transmitted via Electronic Mail

Honorable Katharine A. Maraman, Chief Justice
Judiciary of Guam
kamaraman@guamcourts.gov

Subject: Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

Hafa Adai Honorable Chief Justice Maraman,

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement will convene a Public Hearing on **Friday, June 12, 2026 at 2:00 p.m.** on the following agenda item:

- I. [Appointment of Jonathan R. Quan](#), to serve as Magistrate Judge, Supreme Court of Guam, for a Term Length of Four (4) Years.

We respectfully invite you, or your designated representative(s), to attend the public hearing and provide testimony on the agenda item. Written testimony may be submitted via email to senatortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague no later than forty-eight (48) hours prior to the hearing.

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Please contact my office via email or at (671) 989-8356 for any questions or concerns. We look forward to your participation.

Si Yu'os ma'åse'

Telo T. Taitague
Chairperson

cc: Suzane P. Santiago-Hinkle, Staff Attorney, Superior Court of Guam



Senator Telo Taitague <senatortelot@gmail.com>

Public Hearing Invitation- Friday, June 12, 2026, 2PM: Jonathan R. Quan, Magistrate Judge Appointment

4 messages

Senator Telo Taitague <senatortelot@gmail.com>

27 May 2026 at 10:24

To: salokoa@guamcourts.gov

Cc: senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>

May 27, 2026

Transmitted via Electronic Mail

All Members, Judicial Council of Guam

VIA: Shelterina T. Alokoa, Executive Secretary**Subject:** Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

Hafa Adai Judicial Council Leadership and Members:

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement will convene a Public Hearing on **Friday, June 12, 2026 at 2:00 p.m.** on the following agenda item:

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We respectfully invite the Council to attend the public hearing and provide testimony on the agenda item. Written testimony may be submitted via email to senatortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague no later than forty-eight (48) hours prior to the hearing.

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Si Yu'os ma'åse'
Telo T. Taitague
Chairperson

Si Yu'os Ma'åse,***Create a Great Day!****Senator Telo T. Taitague*

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



JCOG_Invitation to 06.12.26 Public Hearing _Jonathan R. Quan, Magistrate Judge_TTT.pdf

380K

Senator Telo Taitague <senatortelot@gmail.com>

27 May 2026 at 10:27

To: "Andrew Jay M. Gimenez" <agimenez@guamcourts.gov>

Hafa adai Mr. Gimenez,

Please see the forwarded email and invitation to the Judicial Council of Guam. Your assistance with ensuring it is delivered to the Council is greatly appreciated.

Respectfully,
Charissa Manibusan
Committee Director

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com

[Quoted text hidden]



JCOG_Invitation to 06.12.26 Public Hearing _Jonathan R. Quan, Magistrate Judge_TTT.pdf

380K

Shelterihna Alokoa <salokoa@guamcourts.gov>

27 May 2026 at 10:50

To: Senator Telo Taitague <senatortelot@gmail.com>

Cc: "senatortelot.charissa@gmail.com" <senatortelot.charissa@gmail.com>, Rowena Fejeran

<senatortelot.rowena@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo

<senatortelot.isah@gmail.com>, Jessica Perez-Jackson <jperezjackson@guamcourts.gov>, "Andrew Jay M. Gimenez"

<agimenez@guamcourts.gov>

Greetings to Senator Telo Taitague:

I confirm receipt of the invitation to the Public Hearing for the Magistrate Judge Appointment on June 12, 2026 at 02:00 p.m., and have relayed the invitation to all five of the Judicial Council members.

Thank you.

*Si Yu'us ma'ase' yan pue di ka' tod u maolek.
(Thank you and have a great day.)*

Respectfully,

Shelterihna Alokoa

Executive Secretary, Judicial Council of Guam
Suite 300, Guam Judicial Center
120 West O'Brien Drive
Hagåtña, Guam 96910-5174

T: 671.475.3589 F: 671.475.3337
E-mail: salokoa@guamcourts.gov

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From: senatortelot.charissa@gmail.com <senatortelot.charissa@gmail.com> on behalf of Senator Telo Taitague <senatortelot@gmail.com>
Sent: Wednesday, May 27, 2026 9:25:23 AM
To: Shelterihna Alokoa <salokoa@guamcourts.gov>
Cc: senatortelot.charissa@gmail.com <senatortelot.charissa@gmail.com>; Rowena Fejeran <senatortelot.rowena@gmail.com>; Alana Ungacta <senatortelot.alana@gmail.com>; Isah Peredo <senatortelot.isah@gmail.com>
Subject: Public Hearing Invitation- Friday, June 12, 2026, 2PM: Jonathan R. Quan, Magistrate Judge Appointment

External Email Warning: This email originated from outside of the Judiciary of Guam network. Do not click links or open attachments unless you recognize the sender and know the content is safe. If you need further assistance, please contact IT and do not reply or forward this email.

[Quoted text hidden]

Senator Telo Taitague <senatortelot@gmail.com> 3 June 2026 at 09:37
To: Shelterihna Alokoa <salokoa@guamcourts.gov>
Cc: "senatortelot.charissa@gmail.com" <senatortelot.charissa@gmail.com>, Rowena Fejeran <senatortelot.rowena@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Jessica Perez-Jackson <jperezjackson@guamcourts.gov>, "Andrew Jay M. Gimenez" <agimenez@guamcourts.gov>

Si Yu'os ma'ase' Shelterihina!

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com

[Quoted text hidden]



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
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senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

May 27, 2026

Transmitted via Electronic Mail

All Members, Judicial Council of Guam

VIA: Shelterina T. Alokoa, Executive Secretary

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Si Yu'os ma'åse'

Telo T. Taitague
Chairperson



Senator Telo Taitague <senatortelot@gmail.com>

Public Hearing Invitation- Friday, June 12, 2026, 2PM: Jonathan R. Quan, Magistrate Judge Appointment

1 message

Senator Telo Taitague <senatortelot@gmail.com>

27 May 2026 at 09:15

To: ADMIN DESK <info@terlajelaw.com>

Cc: "John P. Morrison" <jmorrison@guampdsc.org>, service@vlwilliamslaw.com, jcperez@guamcourts.gov, jarriola@arriolafirm.com, Jperez2@alumni.nd.edu, Guam Bar Association <info@guambar.org>

Bcc: Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Rowena Fejeran <senatortelot.rowena@gmail.com>

May 27, 2026

Transmitted via Electronic Mail

Jacqueline T. Terlaje, Esq., President

Guam Bar Association

info@terlajelaw.com**All Members, Board of Governors**

Guam Bar Association

Subject: Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

Hafa Adai President Terlaje and Board Members:

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Si Yu'os ma'åse'

Telo T. Taitague

Chairperson

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

May 27, 2026

Transmitted via Electronic Mail

Jacqueline T. Terlaje, Esq., President
Guam Bar Association
info@terlajelaw.com

All Members, Board of Governors
Guam Bar Association

Subject: Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

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Si Yu'os ma'åse'

Telo T. Taitague
Chairperson



Senator Telo Taitague <senatortelot@gmail.com>

Public Hearing Invitation- Friday, June 12, 2026, 2PM: Jonathan R. Quan, Magistrate Judge Appointment

1 message

Senator Telo Taitague <senatortelot@gmail.com>
To: "Honorable Robert J. Torres" <rjtorres@guamcourts.gov>
Cc: jperezjackson@guamcourts.gov

27 May 2026 at 09:24

May 27, 2026

Transmitted via Electronic Mail

Honorable Robert J. Torres Jr. Associate Justice
Judiciary of Guam
rjtorres@guamcourts.gov

Subject: Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

Hafa Adai Honorable Justice Torres:

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Si Yu'os ma'åse'
Telo T. Taitague
Chairperson

Si Yu'os Ma'åse,***Create a Great Day!****Senator Telo T. Taitague*

38th Guam Legislature

Chairperson

**Committee on Economic Investment, Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement**

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



RJT Invitation to 06.12.26 Public Hearing _Jonathan R. Quan, Magistrate Judge_TTT.pdf

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OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
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(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

May 27, 2026

Transmitted via Electronic Mail

Honorable Robert J. Torres Jr. Associate Justice
Judiciary of Guam
rjtorres@guamcourts.gov

Subject: Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

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Si Yu'os ma'åse'

Telo T. Taitague
Chairperson



Senator Telo Taitague <senatortelot@gmail.com>

Public Hearing Invitation- Friday, June 12, 2026, 2PM: Jonathan R. Quan, Magistrate Judge Appointment

3 messages

Senator Telo Taitague <senatortelot@gmail.com>

27 May 2026 at 09:29

To: fpcarbullido@guamcourts.gov

Cc: "Petrina M. Ula" <pula@guamcourts.gov>

Bcc: senatortelot.charissa@gmail.com, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Rowena Fejeran <senatortelot.rowena@gmail.com>

May 27, 2026

Transmitted via Electronic Mail

Honorable F. Philip Carbullido, Associate Justice

Judiciary of Guam

fpcarbullido@guamcourts.gov**Subject:** Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

Hafa Adai Honorable Justice Carbullido:

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Si Yu'os ma'åse'
Telo T. Taitague
Chairperson

cc: Petrina Ula at pula@guamcourts.gov

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitaguellido

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



FPC Invitation to 06.12.26 Public Hearing _Jonathan R. Quan, Magistrate Judge_TTT.pdf
377K

Petrina M. Ula <pula@guamcourts.gov>
To: Senator Telo Taitague <senatortelot@gmail.com>

1 June 2026 at 13:17

Hafa Adai,

I am writing to confirm Justice Carbullido's plans to attend the Public Hearing.

Senseramente,

Trina

Petrina "Trina" Ula

Judicial Assistant to
The Honorable F. Philip Carbullido,
Associate Justice
Supreme Court of Guam

Judiciary of Guam
[120 West O'Brien Drive, Suite 300,](#)
[Hagåtña, Guam 96910-5174](#)
t: (671) 475-3413
f: (671) 475-3140
pula@guamcourts.gov

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From: senatortelot.charissa@gmail.com <senatortelot.charissa@gmail.com> on behalf of Senator Telo Taitague <senatortelot@gmail.com>
Sent: Wednesday, May 27, 2026 9:29 AM
To: Honorable F. Philip Carbullido <fpcarbullido@guamcourts.gov>
Cc: Petrina M. Ula <pula@guamcourts.gov>
Subject: Public Hearing Invitation- Friday, June 12, 2026, 2PM: Jonathan R. Quan, Magistrate Judge Appointment

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[Quoted text hidden]

Senator Telo Taitague <senatortelot@gmail.com>
To: "Petrina M. Ula" <pula@guamcourts.gov>

1 June 2026 at 14:08

Si Yu'os ma'āse' for the confirmation, Petrina.

Si Yu'os Ma'āse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com

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OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

May 27, 2026

Transmitted via Electronic Mail

Honorable F. Philip Carbullido, Associate Justice
Judiciary of Guam
fpcarbullido@guamcourts.gov

Subject: Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

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Si Yu'os ma'åse'

Telo T. Taitague
Chairperson

cc: Petrina Ula at pula@guamcourts.gov



Senator Telo Taitague <senatortelot@gmail.com>

Public Hearing Invitation- Friday, June 12, 2026, 2PM: Jonathan R. Quan, Magistrate Judge Appointment

1 message

Senator Telo Taitague <senatortelot@gmail.com>

27 May 2026 at 10:08

To: Douglas Moylan <dbmoylan@oagguam.org>

Cc: Austin Fortuno <afortuno@oagguam.org>

Bcc: senatortelot.charissa@gmail.com, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Rowena Fejeran <senatortelot.rowena@gmail.com>

May 27, 2026

Transmitted via Electronic Mail

Honorable Douglas B. Moylan

Attorney General of Guam

dbmoylan@oagguam.org**Subject:** Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

Hafa Adai General Moylan:

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Si Yu'os ma'āse'

Telo T. Taitague

Chairperson

Cc: Austin Fortuno, Attaché to the Attorney General

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



OAG Invitation to 06.12.26 Public Hearing _Jonathan R. Quan, Magistrate Judge_TTT.pdf

379K



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

May 27, 2026

Transmitted via Electronic Mail

Honorable Douglas B. Moylan
Attorney General of Guam
dbmoylan@oagguam.org

Subject: Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

Hafa Adai General Moylan:

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement will convene a Public Hearing on **Friday, June 12, 2026 at 2:00 p.m.** on the following agenda item:

- I. **Appointment of Jonathan R. Quan**, to serve as Magistrate Judge, Supreme Court of Guam, for a Term Length of Four (4) Years.

We respectfully invite the you or your representative to attend the public hearing and provide testimony on the agenda item. Written testimony may be submitted via email to senatortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague no later than forty-eight (48) hours prior to the hearing.

Also note that any PowerPoint presentations or other digital materials intended for use during the public hearing must be submitted via email no later than three (3) days prior to the hearing. This advance submission requirement allows the Guam Legislature's MIS Division sufficient time to review and process materials at least forty-eight (48) hours in advance, ensuring the security and integrity of the Legislature's information systems.

Please contact my office via email or at (671) 989-8356 for any questions or concerns. We look forward to your participation.

Si Yu'os ma'åse'

Telo T. Taitague
Chairperson

Cc: Austin Fortuno, Attaché to the Attorney General



Senator Telo Taitague <senatortelot@gmail.com>

Public Hearing Invitation- Friday, June 12, 2026, 2PM: Jonathan R. Quan, Magistrate Judge Appointment

1 message

Senator Telo Taitague <senatortelot@gmail.com>

27 May 2026 at 09:54

To: Stephen Hattori <sphattori@guampdsc.org>, "John P. Morrison" <jmorrison@guampdsc.org>

Bcc: senatortelot.charissa@gmail.com, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Rowena Fejeran <senatortelot.rowena@gmail.com>

May 27, 2026

Transmitted via Electronic Mail

Stephen Hattori, Executive Director
Public Defender Service Corporation
sphattori@guampdsc.org

John P. Morrison, Deputy Director
Public Defender Service Corporation
jmorrison@guampdsc.org

Subject: Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

Hafa Adai Director Hattori and Deputy Morrison:

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement will convene a Public Hearing on **Friday, June 12, 2026 at 2:00 p.m.** on the following agenda item:

- I. **Appointment of Jonathan R. Quan**, to serve as Magistrate Judge, Supreme Court of Guam, for a Term Length of Four (4) Years.

We respectfully invite the PDSC to attend the public hearing and provide testimony on the agenda item. Written testimony may be submitted via email to senatortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague no later than forty-eight (48) hours prior to the hearing.

Also note that any PowerPoint presentations or other digital materials intended for use during the public hearing must be submitted via email no later than three (3) days prior to the hearing. This advance submission requirement allows the Guam Legislature's MIS Division sufficient time to review and process materials at least forty-eight (48) hours in advance, ensuring the security and integrity of the Legislature's information systems.

Please contact my office via email or at (671) 989-8356 for any questions or concerns. We look forward to your participation.

Si Yu'os ma'ase'
Telo T. Taitague
Chairperson

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

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Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



PDSC Invitation to 06.12.26 Public Hearing _Jonathan R. Quan, Magistrate Judge_TTT.pdf
380K



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

May 27, 2026

Transmitted via Electronic Mail

Stephen Hattori, Executive Director
Public Defender Service Corporation
sphattori@guampdsc.org

John P. Morrison, Deputy Director
Public Defender Service Corporation
jmorrison@guampdsc.org

Subject: Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

Hafa Adai Director Hattori and Deputy Morrison:

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement will convene a Public Hearing on **Friday, June 12, 2026 at 2:00 p.m.** on the following agenda item:

- I. **Appointment of Jonathan R. Quan**, to serve as Magistrate Judge, Supreme Court of Guam, for a Term Length of Four (4) Years.

We respectfully invite the PDSC to attend the public hearing and provide testimony on the agenda item. Written testimony may be submitted via email to senatortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague no later than forty-eight (48) hours prior to the hearing.

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Please contact my office via email or at (671) 989-8356 for any questions or concerns. We look forward to your participation.

Si Yu'os ma'åse'

Telo T. Taitague
Chairperson



Senator Telo Taitague <senatortelot@gmail.com>

Public Hearing Invitation- Friday, June 12, 2026, 2PM: Jonathan R. Quan, Magistrate Judge Appointment

3 messages

Senator Telo Taitague <senatortelot@gmail.com>

27 May 2026 at 09:16

To: Guam Bar Association <info@guambar.org>

Cc: senatortelot.charissa@gmail.com, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Rowena Fejeran <senatortelot.rowena@gmail.com>

May 27, 2026

Transmitted via Electronic MailAll Members, Guam Bar Association
info@guambar.org**Subject:** Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

Hafa Adai Guam Bar Association Members:

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement will convene a Public Hearing on **Friday, June 12, 2026 at 2:00 p.m.** on the following agenda item:

I. Appointment of Jonathan R. Quan, to serve as Magistrate Judge, Supreme Court of Guam, for a Term Length of Four (4) Years.

We respectfully invite you, or your designated representative(s), to attend the public hearing and provide testimony on the agenda item. Written testimony may be submitted via email to senatortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague no later than forty-eight (48) hours prior to the hearing.

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Please contact my office via email or at (671) 989-8356 for any questions or concerns. We look forward to your participation.

Si Yu'os ma'åse'
Telo T. Taitague
Chairperson

Si Yu'os Ma'åse,***Create a Great Day!***
Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

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Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



GBA All Members_ Invitation to 06.12.26 Public Hearing _Jonathan R. Quan, Magistrate Judge_TTT.pdf
376K

Guam Bar Association <info@guambar.org>

27 May 2026 at 13:06

To: Senator Telo Taitague <senatortelot@gmail.com>

Cc: senatortelot.charissa@gmail.com, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Rowena Fejeran <senatortelot.rowena@gmail.com>

Håfa Adai Senator Taitague:

I am writing to confirm receipt of your email and the invitation to the public hearing on Friday, June 12th.

The invitation has been shared with our membership today.

Senseramente,

Mari Crisostomo

GUAM BAR ASSOCIATION

Mailing Address: 284 West Chalan Santo Papa, Hagåtña, Guam 96910

Physical Location: [392 West O'Brien Drive](#), Hagåtña

Telephone: 671.989.4227

Email: info@guambar.org

Web: guambar.org

The Guam Bar Association is administered by its Board of Governors.

President: Jacqueline T. Terlaje

Vice President: John P. Morrison

Treasurer: Vanessa Williams Cruz

Secretary: Janice M. Camacho-Perez

Member at Large: Joaquin (Jay) C. Arriola, Jr.

Member at Large: Joseph (Jojo) A. Perez

Past President: Jacqueline T. Terlaje

[Quoted text hidden]

Charissa Manibusan <senatortelot.charissa@gmail.com>

27 May 2026 at 13:08

To: Guam Bar Association <info@guambar.org>

Cc: Senator Telo Taitague <senatortelot@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Rowena Fejeran <senatortelot.rowena@gmail.com>

Si Yu'os ma'åse' Mari!

[Quoted text hidden]



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
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(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

May 27, 2026

Transmitted via Electronic Mail

All Members, Guam Bar Association
info@guambar.org

Subject: Public Hearing Invitation: Jonathan R. Quan, Magistrate Judge Appointment

Hafa Adai Guam Bar Association Members:

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement will convene a Public Hearing on **Friday, June 12, 2026 at 2:00 p.m.** on the following agenda item:

- I. Appointment of Jonathan R. Quan, to serve as Magistrate Judge, Supreme Court of Guam, for a Term Length of Four (4) Years.

We respectfully invite you, or your designated representative(s), to attend the public hearing and provide testimony on the agenda item. Written testimony may be submitted via email to senatortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague no later than forty-eight (48) hours prior to the hearing.

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Please contact my office via email or at (671) 989-8356 for any questions or concerns. We look forward to your participation.

Si Yu'os ma'åse'

Telo T. Taitague
Chairperson



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

PUBLIC HEARING AGENDA
Guam Congress Building, Public Hearing Room
Friday, June 12, 2026 at 2:00 p.m.

The Committee will accept testimony on the following agenda items:

I. Supreme Court of Guam Appointment of Jonathan R. Quan, to serve as Magistrate Judge, Superior Court of Guam, for a Term Length of Four (4) Years.

If you are interested in participating in the Public Hearing to provide testimony, please contact the Office of Senator Telo T. Taitague at senatortelot@gmail.com or call (671) 989-8356.

Testimony and other documents related to the agenda item(s) can be viewed at: [Appointment of Jonathan R. Quan, Magistrate Judge Friday, June 12, 2026](#). The drive file is periodically updated as testimony is received.

In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance or accommodation, including virtual attendance via Zoom, should contact the Office of Senator Telo T. Taitague at (671) 989-8356 or email senatortelot@gmail.com.

The hearing will broadcast on local television, GTA Channel 21, Docomo Channel 117, and stream online via *I Liheslaturan Guåhan's* live feed on YouTube <https://www.youtube.com/@GuamLegislatureMedia/streams>.

A recording of the hearing will be available online via the Guam Legislature Media YouTube Channel after the hearing. Notices for this public hearing are published on KUAM TV, and the Government of Guam Public Notice Portal.



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

PUBLIC HEARING SIGN-IN SHEET

Friday, June 12, 2026, at 2:00PM

Public Hearing Room, Guam Congress Building

Supreme Court of Guam Appointment of Jonathan R. Quan, to serve as Magistrate Judge, Supreme Court of Guam,
for a Term Length of Four (4) Years.

NAME:	AGENCY/ ORGANIZATION	POSITION	TESTIMONY	CONTACT INFORMATION
1. Nicole R. Quan	—	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
2. Dr. Marlene Duntanilla	—	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☒	
3. Roseanna Torres Yamashita		SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
4. Michelle Santos	—	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
5. Veronica (Jr)		SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
6. Loretta B. P.		SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
7. Rosamaria Ballada		SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
8. Edie R. B.		SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
9. Carl Wagner		SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
10. Jean Lu		SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

PUBLIC HEARING SIGN-IN SHEET

Friday, June 12, 2026, at 2:00PM

Public Hearing Room, Guam Congress Building

Supreme Court of Guam Appointment of Jonathan R. Quan, to serve as Magistrate Judge, Supreme Court of Guam,
for a Term Length of Four (4) Years.

NAME:	AGENCY/ ORGANIZATION	POSITION	TESTIMONY	CONTACT INFORMATION
1. FRANK ISHIZAKI		SUPPORT ☒ OPPOSE ☐	WRITTEN ☒ ORAL ☐	[REDACTED]
2. KARL ESPALDON		SUPPORT ☒ OPPOSE ☐	WRITTEN ☒ ORAL ☒	[REDACTED]
3. Andrew S. Arcega		SUPPORT ☒ OPPOSE ☐	WRITTEN ☒ ORAL ☒	[REDACTED]
4. Charisa Quan		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	[REDACTED]
5. CHARLINE Q. PEREIRA		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	[REDACTED]
6. Joseph A. Pereira		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	[REDACTED]
7. DAVID B. RIANO		SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☒	[REDACTED]
8. JAMES BERNARD		SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☒	[REDACTED]
9. Christian Ballester		SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☒	[REDACTED]
10. Jayleen Sidhu		SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☒	[REDACTED]



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

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senatortelot@gmail.com

PUBLIC HEARING SIGN-IN SHEET

Friday, June 12, 2026, at 2:00PM

Public Hearing Room, Guam Congress Building

Supreme Court of Guam Appointment of Jonathan R. Quan, to serve as Magistrate Judge, Supreme Court of Guam,
for a Term Length of Four (4) Years.

NAME:	AGENCY/ ORGANIZATION	POSITION	TESTIMONY	CONTACT INFORMATION
1. NEIL BONAVITA	OAG	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☒	
2. John Morrison	PDSC	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☒	
3. Geraldine Cepeda	Compiler of laws	SUPPORT ☒ OPPOSE ☐	WRITTEN ☒ ORAL ☒	
4. ARN BARTHELEME	Family	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
5. DAIZY GARCIA	Family	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
6. Marc Damp	Family	SUPPORT ☒ OPPOSE ☐	WRITTEN ☒ ORAL ☐	
7. DONALD CAMP	FAMILY	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
8. Joey Penner	FAMILY	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
9. Shawn Weener	FAMILY	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
10. Danielle Roche	Colleague	SUPPORT ☒ OPPOSE ☐	WRITTEN ☒ ORAL ☒	



OFFICE OF SENATOR
Telo T. Taitague
 CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
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 senatortelot@gmail.com

PUBLIC HEARING SIGN-IN SHEET

Friday, June 12, 2026 at 2:00PM

Public Hearing Room, Guam Congress Building

**Supreme Court of Guam Appointment of Jonathan R. Quan, to serve as Magistrate Judge, Supreme Court of Guam,
 for a Term Length of Four (4) Years.**

NAME:	AGENCY/ ORGANIZATION	POSITION	TESTIMONY	CONTACT INFORMATION
1. <i>Michael Pangelinan</i>	<i>Calvo Jacob & Pangelinan</i>	SUPPORT ☒ OPPOSE ☐	WRITTEN ☒ ORAL ☒	
2. <i>Carlina Charfauros</i>	<i>self</i>	SUPPORT ☒ OPPOSE ☐	WRITTEN ☒ ORAL ☐	
3. <i>Peter J. Santos</i>	<i>self</i>	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☒	
4.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
5.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
6.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
7.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	



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Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
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PUBLIC HEARING SIGN-IN SHEET

Friday, June 12, 2026, at 2:00PM

Public Hearing Room, Guam Congress Building

Supreme Court of Guam Appointment of Jonathan R. Quan, to serve as Magistrate Judge, Supreme Court of Guam,
for a Term Length of Four (4) Years.

NAME:	AGENCY/ ORGANIZATION	POSITION	TESTIMONY	CONTACT INFORMATION
1. Chief Justice Katherine Maraman	Judiciary of Guam	SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
2. Former Chief Justice Carbullido	Judiciary of Guam	SUPPORT ☐ OPPOSE ☐	WRITTEN ☒ ORAL ☒	
3. Magistrate Judge, Jonathan Quan	Judiciary of Guam	SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☒	
4. JUDGE MARIA T. LENDON	"	SUPPORT ☒ OPPOSE ☐	WRITTEN ☒ ORAL ☒	
5. Douglas Moylan	AG's Office	SUPPORT ☒ OPPOSE ☐	WRITTEN ☒ ORAL ☐	
6. Nute Lopez	AG's Office	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
7.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
8.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
9.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
10.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	



OFFICE OF SENATOR
Telo T. Taitague
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Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
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PUBLIC HEARING SIGN-IN SHEET

Friday, June 12, 2026 at 2:00PM

Public Hearing Room, Guam Congress Building

**Supreme Court of Guam Appointment of Jonathan R. Quan, to serve as Magistrate Judge, Supreme Court of Guam,
 for a Term Length of Four (4) Years.**

NAME:	AGENCY/ ORGANIZATION	POSITION	TESTIMONY	CONTACT INFORMATION
1. S. Santiago - Anike	JGC	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
2. SOPHIA SANTOS DIAZ		SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☒	
3.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
4.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
5.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
6.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
7.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	



Judiciary of Guam

Administrative Office of the Courts

Guam Judicial Center • 120 West O'Brien Dr • Hagåtña, Gu. 96910

Tel: (671) 475-3544



HON. KATHERINE A. MARAMAN
CHIEF JUSTICE

HON. ALBERTO C. LAMORENA, III
PRESIDING JUDGE

DANIELLE T. ROSETE, ESQ.
ADMINISTRATOR OF THE COURTS

June 3, 2026

Transmitted via Electronic Mail
senatortelot@gmail.com

The Honorable Telo T. Taitague
Chairperson, Committee on Justice
Suite 407 DNA Building
238 Archbishop Flores St.
Hagåtña, Guam 96910

Re: Testimony on Judicial Appointment of Magistrate Judge Jonathan R. Quan

Hafa Adai Madam Chair and Members of the Committee:

Thank you for the opportunity to provide testimony in support of Magistrate Judge Jonathan R. Quan's confirmation to continue serving as a Magistrate Judge of the Superior Court of Guam.

Pursuant to 7 GCA § 4401, Magistrate Judge Quan was first appointed in 2018. In 2022, the Judicial Council reappointed him to an additional four-year term through Resolution No. JC22-016. His current appointment now requires legislative confirmation, and absent confirmation, his term will expire on September 4, 2026.

For the past eight years, Magistrate Judge Quan has proven himself to be a capable and dedicated judicial officer. His experience as a litigator and former prosecutor is reflected in the way he approaches cases with preparation and fairness. He handles a demanding caseload and has earned the confidence of his colleagues and court users.

In addition to his responsibilities on the bench, Magistrate Judge Quan has taken on leadership roles that have benefited the Judiciary and the broader justice system. He has helped lead the Judiciary's Electronic Monitoring Pilot Program, which explores alternatives to detention that protect public safety while making efficient use of government resources. He also serves as Chairman of the Criminal Law and Procedure Review Commission. Through that role, he has worked with representatives from all three branches of government to review and improve Guam's criminal laws and procedures.

Magistrate Judge Quan also continues to serve as a Major in the Guam Army National Guard's JAG Corps. His continued military service reflects the same commitment to public service that he brings to the Judiciary.

Magistrate Judges are often the first judges that members of the public encounter. They make critical decisions affecting liberty, safety, and access to justice. The work carries significant responsibility and requires careful decision-making and judicial temperament. Magistrate Judge Quan has consistently demonstrated those qualities throughout his tenure.

With your approval, Magistrate Judge Quan will continue his service to the people of Guam and to the administration of justice in our Superior Court. We respectfully urge I Liheslaturan Guåhan to confirm his appointment and thank the Committee for its consideration and prompt attention to this matter.

Senseramente,


Katherine A. Maraman
Chief Justice



Supreme Court of Guam

GUAM JUDICIAL CENTER SUITE 300
120 WEST O'BRIEN DRIVE, HAGÂTÑA, GUAM 96910-5174
Telephone: (671) 475-3300 • Facsimile: (671) 475-3140
www.guamecourts.gov



HON. ROBERT J. TORRES
JUSTICE

HANNAH G. ARROYO
CLERK OF COURT

June 12, 2026

Transmitted via e-mail to: senatortelot@gmail.com

The Honorable Telo T. Taitague
Chairperson, Committee on Economic Investment, Military Buildup, Regional
Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement
Suite 407 DNA Bldg.
238 Archbishop Flores St.
Hagåtña, Guam 96910

Re: Testimony on the Re-Appointment of Magistrate Judge Jonathan R. Quan

Håfa adai, Mr. Speaker, Madam Chair, and Members of *I Mina'trentai Ocho na Liheslaturan Guåhan*:

Thank you for the opportunity to submit testimony concerning the reappointment of Magistrate Judge Jonathan R. Quan.

At the outset, I wish to clarify the scope of my testimony. As a sitting Justice of the Supreme Court of Guam, I remain bound by the Guam Rules for Judiciary Disciplinary Enforcement and ABA Model Code of Judicial Conduct. These rules limit my participation in proceedings that may be viewed as providing personal character testimony or lending the prestige of judicial office to advance the private interests of another. Accordingly, my testimony is limited to my professional observations of Magistrate Judge Quan's performance of his judicial duties, particularly during my tenure as Chief Justice.

The office of Magistrate Judge carries broad and significant responsibilities. A magistrate may be called upon to conduct criminal first appearances and arraignments, make bail and pretrial-release determinations, issue search and arrest warrants, preside over preliminary hearings, address discovery and other pretrial matters, and accept pleas and impose sentences in misdemeanor cases. A magistrate may also preside over small claims, traffic, and other civil proceedings, and serve in other capacities as assigned.

These are not merely administrative or routine functions. They involve the exercise of judicial judgment, careful preparation, respect for procedural rights, and the ability to manage a substantial and varied caseload efficiently. In many instances, the magistrate is the first judicial officer encountered by a member of the public. The magistrate's performance therefore directly affects both the administration of justice and the public's perception of the courts.

During my tenure as Chief Justice, I observed Magistrate Judge Quan perform these responsibilities with diligence, professionalism, and a clear understanding of the limits and obligations of judicial office. He consistently took on assignments that helped the Superior Court manage its high-volume docket, deliver timely justice, and better service the community. In addition, he continues to provide valued leadership in the Criminal Law and Procedure Review Commission and the Electronic Monitoring program.

Magistrate Judge Quan's professional background has also provided him with a useful breadth of experience. Before his appointment in 2018, he practiced law in the private sector, served as a tenured assistant professor at Guam Community College, and worked as an Assistant Attorney General. As a senior prosecutor, he supervised and prosecuted felony and misdemeanor matters. He later served as the Assistant Attorney General-Solicitor assigned to the Guam Police Department and the Guam Customs and Quarantine Agency.

Through the combination of private practice, public service, teaching, prosecution, and military service, Magistrate Judge Quan has gained valuable insight into the workings of the justice system. This experience has provided him with a clear understanding of the roles and responsibilities of attorneys, law enforcement officers, litigants, and the courts.

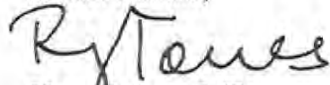
My observations are based not simply upon his resume or reputation, but upon his performance in carrying out the work assigned to him within the Judiciary of Guam. Based on those professional observations, he has demonstrated the competence, work ethic, judicial temperament, and commitment to public service necessary to perform the duties of a magistrate.

I respectfully offer these observations to assist the Members of *I Liheslaturan Guåhan* in evaluating Magistrate Judge Quan's record of service and his qualifications for continued office.

Subject to the ethical limitations I have described, I support the confirmation of Magistrate Judge Jonathan R. Quan for reappointment.

Si Yu'os Ma'åse' for the opportunity to provide this testimony and for your careful consideration of his record.

Senseremente,



Hon. Robert J. Torres



SUPERIOR COURT OF GUAM

Guam Judicial Center • 120 West O'Brien Drive • Hagåtña, Guam 96910
Telephone No. (671) 475-3346



MARIA T. CENZON
JUDGE

June 11, 2026

VIA EMAIL ONLY: senatortelot@gmail.com

The Honorable Senator Telo T. Taitague
Chairperson, COMMITTEE ON ECONOMIC
INVESTMENT, MILITARY BUILDUP, REGIONAL
RELATIONS, TECHNOLOGY, REGULATORY
AFFAIRS, JUSTICE, ELECTIONS AND RETIREMENT
38TH Guam Legislature
238 Archbishop Flores Street
Hagåtña, Guam 96910

SUBJECT: Letter of Support for Nomination of Magistrate Judge Jonathan R. Quan

Hafa Adai, Senator Taitague,

I am writing to express my staunch support for the nomination of Magistrate Judge Jonathan R. Quan to serve another term as a magistrate judge for the Superior Court of Guam. Magistrate Judge Quan's extensive professional experience, commitment to public service, and dedication to the people of Guam make him an exceptional candidate for this important position.

Since his appointment to the Superior Court of Guam in September 2018, Magistrate Judge Quan has served with distinction and integrity. His legal career spans more than a decade, including eight years in private practice and significant contributions as an Assistant Professor at Guam Community College, where he demonstrated his dedication to education and to the development of future leaders.

Magistrate Judge Quan's service as an Assistant Attorney General of Guam, where he supervised and prosecuted felony and misdemeanor cases, further underscores his deep understanding of the law and his commitment to justice. In addition, his role as the Assistant Attorney General – Solicitor assigned to the Guam Police Department and the Guam Customs and Quarantine Agency highlights his knowledge of particular laws and regulations applicable to critical law enforcement agencies.

Beyond his legal and academic achievements, Magistrate Judge Quan's service as a Captain in the Guam Army National Guard reflects his unwavering dedication to our island's safety and well-being. His impressive educational background, including a B.A. from the University of Pennsylvania and a J.D. from Loyola Law School in Los Angeles, showcases his commitment to

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excellence. Furthermore, his discipline and leadership are evident through his accomplishments in various martial arts, and his diverse interests are exemplified in him as a talented musician.

Personally, I have known Magistrate Quan since our youthful days, before we became doctors of the law. His commitment and loyalty to family, friends, and colleagues speak volumes about his unassailable character, beyond his professional career. I know him to be kind, thoughtful, generous, and compassionate, with a fantastic sense of humor beneath his hard, candy shell.

Magistrate Judge Quan's unique combination of legal expertise, commitment to public service, and community involvement makes him highly qualified to continue serving the island he loves so much as a magistrate judge. I am confident that he will continue to uphold the highest standards of justice and contribute positively to the Superior Court of Guam.

I respectfully urge you and your colleagues in the Guam Legislature to support Magistrate Judge Quan's nomination. Thank you for your time and consideration.

Senseramente,

A handwritten signature in black ink, appearing to read 'M. Cenzone', with a stylized, flowing script.

MARIA T. CENZON
Judge, Superior Court of Guam
Member, Judicial Council of Guam



Supreme Court of Guam

GUAM JUDICIAL CENTER SUITE 300
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HON. F. PHILIP CARBULLIDO
ASSOCIATE JUSTICE

Oral Testimony Before the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement

The Honorable Telo T. Taitague, Chairperson

Madam Chair and Members of the Committee, Buenas Yan Háfa Adai.

Thank you for the opportunity to appear before you at today's public hearing on the renomination of **Jonathan R. Quan** as Magistrate Judge of the Superior Court of Guam.

For the record, my name is Philip Carbullido, and I am currently an Associate Justice on the Supreme Court of Guam. I have been on the bench for approximately 26 years and, before that, in private practice for about 22 years. I am confident other speakers will testify as to Jonathan's intellect, character, and ethics, which I do not minimize. My purpose today is to offer insight how Magistrate Quan's broad legal career—spanning about 30 years, as a law clerk, Judge Advocate in the Guam Army National Guard, solicitor in the civil division, prosecutor in the criminal division of the Office of the Attorney General, assistant professor at Guam Community College, private practitioner, and magistrate judge—has shaped the listening skills and wisdom to be a fair and impartial jurist. I will speak from *observed conduct* and personal experience with Jonathan in private practice.

Law Clerk Experience

Jonathan clerked for the Honorable Katherine A. Maraman, our current Chief Justice, when she was a judge in the Superior Court of Guam. This type of work trains a young lawyer to examine records with care, distill complex factual patterns, listen closely to counsel's arguments, research relevant case law, and prepare written memorandums to help the judge resolve the dispute.

Judge Advocate, Guam Army National Guard

Jonathan is a Major in the Guam Army National Guard serving as a Judge Advocate assigned as the Senior Defense Counsel for the Guam Trial Defense Service. While I never served as a Judge Advocate in the Guard, I assume the military legal service requires structured listening, disciplined advisory work, and strict adherence to codified standards.

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Solicitor, Civil Division (Office of the Attorney General)

And as a solicitor in the Civil Division of the Attorney General's Office, advising agencies such as the Guam Police Department and the Customs and Quarantine Agency, a staff attorney must reconcile statutory directives with operational realities, often across multiple stakeholders.

Prosecutor, Criminal Division

As a criminal prosecutor, handling criminal cases requires meticulous evaluation of witness credibility, judicious use of charging discretion, and protection of the accused's rights, while simultaneously advancing the interests of the People of Guam.

Assistant Professor, Guam Community College

As an assistant professor at the Guam Community College, teaching cultivates patience, clarity, and the discipline to translate legal principles for diverse learners—traits that strengthen courtroom communication.

Private Practitioner

And approximately 8 years in private practice, with a role in a case that went all the way to the United States Supreme Court, exposed Jonathan to high-stakes litigation and the human dimensions of clients' concerns, reinforcing the need for patient listening and pragmatic case management.

Two Four-Year Terms as Magistrate Judge

Finally, Jonathan's 8 years as a Magistrate Judge tested his temperament, docket-management skills and commitment to the fair and impartial treatment of all parties.

Closing

In closing, Madam Chair and Members of the Committee, Magistrate Judge Jonathan Quan's public record shows a breadth of legal and academic experience, a sincere work ethic, and a balanced temperament, which further informs my support for his renomination. Thank you for your consideration and for the Committee's continuing service to the people of Guam.



Attorney General of Guam & People's Testimony Supporting Magistrate Judge Jonathan R. Quan

(Friday, June 12, 2026; 2:00 p.m.)

Hafa Adai. I was elected to protect and represent, "*We the People of Guam.*" Literally, that is each & every one of you in this room. My testimony today is on behalf of my client, myself as Attorney General and in my personal capacity. Put simply, I support **Jonathan Quan's confirmation as a Magistrate Judge** for another term.

My observation of Magistrate Judge Quan, both as a democratically-elected Attorney General, and before that as a private defense attorney, is that Jonathan Quan has performed his duties consistent with the role of a Magistrate Judge. He has attempted to make the best decision possible given the nature of the proceedings. He also directly addresses criminal defendants warning them of the harsh consequences that he will impose if that defendant violates his order. As you know one of the functions of a Magistrate Judge is to make *preliminary decisions* based upon limited information, and must take many factors into consideration.

As Guam's Chief Law Enforcement Officer, I am a law enforcer operating in the Executive Branch. I serve "*in the trenches*" with my men & women renegade prosecutors. We support Magistrate Judge Quan because we know he makes decisions focused upon protecting our client and Guam's crime victims. I call my team "renegades" because it's the Wild Wild West when dealing with the daily triage created by the meth addicts, repeat criminals and their sometimes unscrupulous defense attorneys who assert speedy trial to try and sack my prosecutors, the crime victim and our client, We the People.

I submit with this written testimony last month's Catch Release & Re-offend Report my team publishes every month. The shocking part of these reports are not only the number, but the arrests being made that show another 109 alleged violations of release orders, and 19 of those being released & violating the release orders being identified in another crime. The important fact is another

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crime victim suffered, that would not have been victimized had that pretrial criminal defendant not been released.

We also wish to support and thank Judge Quan for being flexible with GPD and my prosecutors when arrests need to have an unscheduled hearing to prevent a criminal defendant's release in order to comply with the 48 hour rule to be brought before a Judge or Magistrate Judge. He recognizes that so much more goes into preparing a defendant for magistrate than simply filing papers. GPD has to investigate and create written police reports, upload the docs. into their computers, and then my prosecutors and staff need to conduct its (i) review & research to evaluate and prepare criminal charges, (ii) prepare the motions for pretrial confinement, (iii) contact the victims under the Victims Bill of Rights, (iv) finalize the legal paperwork, and (v) appear at the hearing. Apart from appearing at the hearings, this elaborate legal process must often be done within 4 hours and filed by 12 noon before the 3pm daily magistrate hearing. The numbers of defendants ranges from a couple (which is rare) to 16 or more criminal suspects requiring a magistrate. Our logistical requirements is 1 prosecutor for 3 police reports, which is difficult when there are 6 full time criminal courts that need prosecutors each work day.

At the end of the day, we are all on the same side. We all are paid by our taxpayers to keep them safe, and enjoy the privileges and protections American Citizens are entitled to receive.

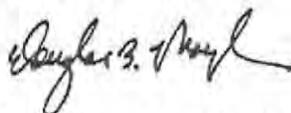
This fight against criminals & the suffering they cause requires everyone of us being interested first with protecting our People. People care little about "rights" when they are being threatened with pain, suffering, injury & death. This is what separates the leaders from the woke soft on crime liberal socialists. Under a weak on crime approach, people needlessly suffer and die. Under a strong Attorney General and Criminal Justice System, the criminals are separated in a prison from we law abiding citizens and residents.

As an AG I must find, recruit and hire enough prosecutors in an environment of dwindling local attorneys, to staff not only this daily & Saturday or holiday magistrate function, but to also staff the 6 other criminal courts.

I also attach the 10-point proposed law that my prosecutors and I developed to make my client safer, and protect our crime victims in our magistrate process. We ask you esteemed Senators to please conduct a public hearing so that we can do our jobs in protecting our community against those criminals who would hurt and kill us.

In sum, we support Magistrate Judge Jonathan Quan in continuing his important role in protecting our crime victims and client. Thank you.

Respectfully,

A handwritten signature in black ink, appearing to read "Douglas B. Moylan", written in a cursive style.

Douglas B. Moylan

Attorney General of Guam

Stephen Perez Hattori

(671) [REDACTED] [REDACTED]@gmail.com

June 12, 2026

Chairperson Telo Taitague, Committee members and Senators:
I Mina'trentai Ocho Na Liheslaturan Guahan

Re: Confirmation of Magistrate Judge Appointee Jonathan R. Quan

Dear Chairperson Telo Taitague, Committee members and Senators:

Buenas: I have been a member of the Guam bar since 1995. I have over thirty years experience as a lawyer licensed on Guam. I have been at the Public Defender Service Corporation since 1998, for over 28 years. Socrates, over 2400 years ago, identified four desirable qualities of a judge: to hear courteously, answer wisely, consider soberly and to decide impartially. Magistrate Judge Quan possesses each of those characteristics and I fully support his nomination and humbly urge this body to confirm his nomination expeditiously.

The magistrate judge is **THE** most important judicial officer that makes **THE** most important decisions in the lives of people charged with crimes on Guam. Let me explain, the Magistrate is presented with an individual charged with a criminal offense. Remember, this person is presumed innocent. The Magistrate determines if there is probable cause to allow the matter to continue. The Magistrate also determines whether an individual, shall be held in jail before conviction. The Magistrate is the first judicial officer a person charged with a criminal offense will meet. The Magistrate will determine whether probable cause exists for the charges. Magistrate Quan has historically granted dismissal if the government fails to establish probable cause. He doesn't just rubberstamp inflated and unfounded charges filed by the government. He measures the law against the affidavit attached to the magistrate complaint and does so soberly and impartially.

The magistrate also has the heavy burden of deciding whether an innocent person should remain behind bars until their matter is resolved. The consequence of this decision is the most impactful for our clients. This ruling determines whether a person loses their job, loses their ability to support their family, loses their housing. This is an important and difficult duty of the magistrate and Magistrate Judge Quan entertains release requests with courtesy, care and great sense of impartiality.

The Magistrate Judge also must possess thick skin. Such judge must make individual case by case decisions immune to the noise created by the OAG and social media. Jonathan Quan possesses the necessary thick skin needed to make tough decisions fairly and impartially and with regard to the constitutional rights of the accused. I strongly recommend he be approved as a Magistrate Judge.

Sincerely,



Stephen Perez Hattori
Attorney

June 12, 2026

The Honorable Telo T. Taitague
Chairperson, Committee on Economic Investment, Military Buildup, Regional
Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement
Suite 407 DNA Bldg.
238 Archbishop Flores St.
Hagåtña, Guam 96910

Re: Testimony on the Re-Appointment of Magistrate Judge Jonathan R. Quan

Håfa adai, Madam Chair,

Thank you for the opportunity to testify in support of the re-appointment of Magistrate Judge Jonathan Quan. I am providing testimony today in my personal capacity. I first met Magistrate Quan long before I went to law school and became an attorney during my time at the law firm managed by now Justice F. Philip Carbullido.

Working alongside Attorney Quan at the time, I immediately observed how passionate he was about the law and helping his clients. He would spend countless hours researching and reviewing the law, drafting pleadings and reviewing filed pleadings in each case. He was thorough in his work, and I can say for certain we would have many drafts before it was final. He also took the time to learn from his colleagues and staff in the law firm, including myself, because he always wanted to make sure, he zealously advocated for his clients, while applying the law and facts to each case.

Today, and over the last eight years, I have had the opportunity to continue to work alongside Magistrate Quan during his term as a magistrate. He has carried the same diligence and commitment to advancing and applying the Rule of Law as he did when he first started the practice of law. Outside of his magistrate duties, Magistrate Quan is also instrumental in Judiciary initiatives ranging from our Strategic Plan Pillar work to chairing the Guam Criminal Law and Procedure Review Commission. If re-appointed, he will continue to follow his magistrate duties under the law, and work with the same passion and dedication I first observed many years ago.

Senseramente,


Danielle T. Rosete

Personal stationery of:

Geraldine A. Cepeda

(671)

@gmail.com

Hon. Telo T. Taitague
Chairperson, Committee on Economic Investment, Military Buildup,
Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement
Suite 407 DNA Building
Hagåtña, Guam 96910

Re: Character Reference for the Judicial Appointment of Jonathan R. Quan

Dear Chairperson Taitague:

Hafa Adai! I am privileged to serve as a character reference for Jonathan R. Quan for the position of Magistrate Judge of the Superior Court of Guam.

I have known Magistrate Quan for about 40 years – since our high school days here in Guam. His educational and professional background speaks for itself: degrees from University of Pennsylvania and Loyola Law School; and a history of service to the people of Guam at the Office of the Attorney General, Guam Community College, and in private practice.

Magistrate Quan's qualifications are clear, and more importantly, proven. Since his appointment in 2018, he has presided over hundreds (if not thousands) of court hearings. He has been the lead in the Judiciary's Electronic Monitoring program, and responsible for drafting rules and procedures, and ensuring the success of this pilot program. With more than eight years of experience, he has clearly demonstrated his competence and capability as a magistrate judge.

Most recently, I have worked very closely with Magistrate Quan in his role as the Chair of the Guam Criminal Law and Procedure Review Commission (CLRC) established in 2022. As the Compiler of Laws, I am a statutory ex-officio member of the CLRC. As the CLRC Chair, Magistrate Quan has the primary role of overseeing and guiding the commission's formidable task of reviewing Guam's criminal laws. He has the unique perspective and firsthand role in our justice system: as a former prosecutor and solicitor, and in presiding over court cases. He created the structure of the four subcommissions (Persons, Property, Procedure, and Drugs and Other Criminal Offenses), appointed subcommission chairs, and established the process for reviewing laws. He regularly meets with the CLRC staff and subcommission chairs and presides over CLRC quarterly meetings. He guides and oversees the progress of volunteer commission members, who include active and retired judges, attorneys in government and private practice, and members of the public.

Notably, Magistrate Quan's role as CLRC Chair is in addition to his full-time position as Magistrate Judge and his service in the Guam Army National Guard. There is no question as to his work ethic and dedication to the law and administration of justice.

In all aspects of his professional life, Magistrate Quan has always exhibited the highest level of ethical and moral conduct. His decisions are in accordance with the law – even if the outcome may be unpopular and result in criticism. His goal is to preserve the fairness, impartiality, and honor of the justice system in Guam.

In my longtime friendship with Magistrate Quan, I've seen him face challenges directly, overcoming them with intellect, strategy, and often, with sheer grit. I have also seen his kindness, consideration, and honesty. He lives by a strict moral code that guarantees he will always give his best effort and work toward what is right and ethical.

I support the nomination of Jonathan R. Quan to serve as Magistrate Judge of the Superior Court.

Sincerely,



Geraldine Amparo Cepeda

Senator Telo T. Taitague
Chairman, Committee on Economic Investment, Military Buildup,
Regional Relations, Technology, Regulatory Affairs,
Justice, Elections, and Retirement
38th Guam Legislature
Hagatna, Guam 96910

Re: Confirmation of Jonathan Quan for Magistrate Judge

Madam Chair:

I wish to support the confirmation of Jonathan Quan for Magistrate Judge of the Superior Court of Guam. This is a very critical and difficult position. Jonathan is a proud son of Guam, member of the Guam National Guard, former Assistant Attorney General and assistant professor with the Guam Community College. He has served a Judge Advocate General, prosecutor, private attorney, court clerk, and teacher.

He has served for ³⁰10 years as Magistrate Judge of the Superior Court and must to be confirmed in order to allow him to continue to serve our criminal justice system. During his current tenure as Magistrate Judge, I have gotten to know him as a competent jurist who also serves as legal scholar and teacher. He has unselfishly accommodated my requests to allow University of Guam Criminal Justice students to observe the Magistrate Court. He has always been willing to speak to students about the process and challenges of the court.

I cannot think of a more suitable Magistrate Judge than Jonathan Quan. He is an accomplished jurist with broad-based experiences. Judicial leadership is probably the least understood and often unappreciated by our community. Legal professionals are often ill-equipped to serve as judges. It takes a special person to effectively and fairly administer justice. Jonathan Quan is that special person and is an excellent choice for this position. I commend Chief Justice Katherine Maraman for reappointing him to this critical position.

As a retired law enforcement professional, I believe that Jonathan Quan will continue to serve with integrity and will make our island community a safer place to live and work. I endorsed his reappointment and recommend his confirmation.

Sincerely,


FRANK ISHIZAKI

A Citizen of Yona,
Former Senator, Director of Corrections, and Chief of Police

Jonathan Quan confirmation
38th Guam Legislature

June 12, 2026

Senator Telo T. Taitague

Chairwoman, Committee on Economic Investment, Military Buildup,
Regional Relations, Regulatory Affairs, Technology, Justice, Elections and
Retirement

I Mina'trentai Ocho Na Liheslaturan Guåhan (38th Guam Legislature)

DNA Building

2238 Archbishop Flores Street, Suite 407

Hagåtña, Guam 96910

Dear Senator Taitague:

I am writing to offer my strongest and most unqualified support for the reappointment of Jonathan Quan to another term as a magistrate judge for the Guam Superior Court. His unwavering integrity and steadfast devotion to the law are qualities I have personally and professionally witnessed, and they are qualities that Guam needs on the bench.

While serving as a criminal prosecutor in the Guam Attorney General's Office, I frequently appeared before Magistrate Judge Quan until joining the Guam Army National Guard. In every proceeding, he demonstrated an absolute commitment to impartial justice and a profound respect for the rule of law. He treats everyone who appears before him with dignity and respect, particularly criminal defendants, who he unfailingly presumes innocent until proven guilty.

Magistrate Judge Quan's meticulous nature is especially evident in how he handles his judicial responsibilities. For instance, he serves as the first gatekeeper in the criminal justice process, where he must determine if probable cause exists to support the charges filed. He approaches this fundamental duty with the utmost seriousness and scrupulous consideration, ensuring that the rights of the accused are protected from the outset.

Furthermore, his diligence extends to the imposition of pretrial release conditions. Where some might simply check boxes on a form, Magistrate Judge Quan takes the necessary time to explain each condition to defendants. This ensures they fully understand their obligations and the

consequences of noncompliance, a practice that not only protects the community, but also shows profound respect for defendants.

I also had the distinct privilege of serving under Major Quan in the Guam Army National Guard, where I came to know him on a personal level. He brings the same devotion and commitment to his military service as he does to the bench. As a judge advocate, he perfectly embodies the four pillars of the practice: principled counsel, mastery of the law, stewardship, and servant leadership. Whether mentoring junior officers like myself, advising and assisting soldier-clients, or supporting critical missions, his leadership is exemplary.

Without a doubt, Major Quan was the most impactful supervisor and mentor of my career. He invested in my success by taking the time to get to know me as a person, patiently answering my questions, and offering unwavering support. His guidance was instrumental in my own decision to join the JAG Corps of the Regular U.S. Army in 2025.

It is for these reasons that I give Jonathan Quan my highest recommendation. The role of a magistrate judge carries an awesome responsibility, and I can think of no one better suited to exercise that responsibility with wisdom, fairness, and integrity.

Very sincerely and respectfully,

A handwritten signature in black ink, appearing to read 'Grant Olan', with a stylized, sweeping flourish at the end.

Grant Olan
Captain, Judge Advocate
United States Army

KRISTINA L. BAIRD, Esq.
Law Office of Kristina L. Baird

Email address: [REDACTED]@gmail.com

June 8, 2026

VIA EMAIL: senatortelot@gmail.com

The Honorable Telo T. Taitague
Chairperson

Members of the Committee on Economic Investment, Military Buildup, Regional
Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement
Suite 407, DNA Building
238 Archbishop Flores Street
Hagåtña, Guam 96910

Re: Nomination of Jonathan R. Quan to serve as Magistrate Judge

Dear Senator Taitague and Committee Members:

I am writing this letter in support of Jonathan R. Quan's nomination to serve as a Magistrate Judge in the Superior Court of Guam. I have been a member in good standing of the Guam Bar Association since 1993 and have personally known Jonathan R. Quan (Jonathan) for nearly ten years. From my experiences with Jonathan, I could fill these pages with many examples as to why he, in my opinion, has all the important qualities and skills that a Magistrate Judge should possess. I would like though to limit my written testimony to one superior quality of Jonathan that I have seen him demonstrate repeatedly. That quality is Jonathan's unselfish desire to make things better. As simple as that sounds, this goes beyond just meeting the basic duties of a job. This quality is Jonathan's unwavering dedication to go beyond what is required of him, to improve the judicial system for the betterment of the entire community.

By way of background, our professional encounters began at the Judiciary of Guam (Judiciary) in 2018, when I served as the Staff Attorney and Jonathan was serving his first term as a Magistrate Judge. At this time, the Department of Corrections had issues with overcrowding and some sort of solution was needed. One excellent solution was the starting up of an Electronic Monitoring (EM) program. Jonathan and I were tasked to put an EM program together from scratch. This task was in addition to Jonathan's duties as a Magistrate Judge. Jonathan worked many late nights to develop this program. Under Jonathan's direction, the EM program blossomed from "that's a good idea" to a functioning program that continues to serve many redeeming purposes to the whole island community.

While serving as the Administrator of the Court, from 2020 to 2023, I continued to witness Jonathan in his role as a Magistrate Judge and his dedication to the position and beyond. During the pandemic, the Judiciary faced many challenges to operations due to the COVID restrictions. Jonathan was always one of the first to offer up suggestions and methods to ensure that the constitutional rights of the parties that came before the Judiciary were protected while still working to comply with the varying COVID restrictions. During the

pandemic years, Jonathan was one of the first judicial officers to engage in video conferencing technologies. There were many late nights at the Judiciary, when Jonathan appeared like a ghost in a robe at my office, to offer up some new suggestion or idea for operational improvement.

During the pandemic years, Jonathan also spent many hours working within the Judiciary's administrative departments and even with the Judiciary's partners such as the Department of Corrections, making sure that they had what they needed to literally keep the wheels of justice moving. I attended many meetings with Jonathan during this time and was always impressed by his dedication to the operation and willingness to be the experimental courtroom to test out a new technology, even if it failed. I can remember Jonathan's steadfast commitment to working out the kinks when a training video we used from his courtroom ended up showing the parties blurring in and out of the video screen like a bad cartoon.

During this time, I also witnessed first-hand as Jonathan agreed to take on not only his own work as a Magistrate Judge but the additional docket work of a Superior Court Judge who had vacated that position. Jonathan was committed to making sure the cases did not sit idle while a new Superior Court Judge was being selected. I never heard him complain about the two dockets he was handling. Instead, he was constantly pushing the cases forward in both dockets. Apparently, he did such a good job that when the next Superior Court Judge vacated the position, Jonathan was assigned that judge's docket to handle on top of his own.

I also witnessed Jonathan go beyond what was required of him in his duties as a Magistrate Judge and lend his skill and expertise in martial arts to train, on his own time, both the Judiciary's Marshals and Probation Officers in the tactical application of the blade, flashlight, and expandable baton. I personally witnessed Jonathan staying late at the Judiciary to teach the new law enforcement officers how to do a cell extraction for an unruly detained client. Jonathan even went as far as providing a detailed video on various scenarios in which his martial arts skills would assist the law enforcement officers at the Judiciary. I would point out however, that his dancing skills at the end of the video were, in my opinion, awkward, although I understand that he is quite a good singer!

From my experiences with Jonathan over the years, I am of the strong opinion that he will continue to be an excellent Magistrate Judge and champion contributor to the never-ending pursuit of justice for all. I strongly recommend Jonathan R. Quan to be a Magistrate Judge for the Superior Court of Guam.

Sincerely,

Kristina L. Baird
Kristina L. Baird

June 10, 2026

VIA EMAIL

The Honorable Telo T. Taitague, Chairwoman
Members of the Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections and Retirement
Suite 407 DNA Building
2238 Archbishop Flores Street
Hagåtña, Guam 96910
Email: senatortelot@gmail.com

Re: Appointment of Jonathan R. Quan to serve as Magistrate Judge

Dear Senator Taitague and Committee Members:

I am writing this letter in support of Jonathan Quan's appointment to serve as a Magistrate Judge in the Superior Court of Guam for another four-year term.

I have been a member in good standing of the Guam Bar since 2006 and have known Judge Quan for nearly twenty years. We met while working at the Office of the Attorney General of Guam, where we were working as assistant attorneys general. My regard for Judge Quan has grown over the years as I watched him assume and grow into the role of a judicial officer.

Judge Quan has all the qualities and skills that one expects of a judge: impeccable credentials as a judge and lawyer, experience with the types of issues that arise in law and real life, sharp legal reasoning skills, respect for our system of justice and its participants, and fairness toward all its stakeholders.

In the years since Judge Quan ascended the bench, I have had the privilege of appearing before him numerous times and witnessing first-hand how he comports himself as a judge. While working in the Prosecution Division of the Attorney General's Office, I appeared at bail hearings on behalf of the People of Guam and saw how Judge Quan always made sure that defendants were fully apprised of their rights and given every opportunity to live up to society's expectations of them. His decisions were invariably well-reasoned and fact-based.

In addition to all his other duties, Judge Quan has also been presiding over the Small Claims Division of the Superior Court, where I had further opportunity to observe him in action. As the legal counsel for the Guam Power Authority, I had to defend against a claim made by a plaintiff appearing *pro se*, without a lawyer to represent or advise him. This case serves as a testament to Judge Quan's commitment to fairness and justice for all those who appear before him.

Judge Quan ensured that the small claims plaintiff understood the gravamen of the motion I had filed and explained clearly what the next steps would be. Because of Judge Quan's guidance in order to ensure that the parties enjoyed the due process to which they are entitled, the plaintiff was able to file a response and present his arguments at a hearing. Judge Quan then issued a thorough written

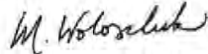
Hon. Telo T. Taitague, Chairwoman
Re: Appointment of Judge Quan
June 10, 2026
Page 2 of 2

decision that addressed all the issues in the case, leaving the parties without a doubt that justice had been served.

I know from personal experience in working with Judge Quan that he never compromises the most vital qualities in a judge, namely, his ethical values and integrity. I can say with all confidence that Judge Quan will continue to exercise his exceptional judicial temperament by following the law impartially while protecting the rights of all the parties who appear before him, as well as society's stakeholders.

I strongly recommend Judge Quan to be appointed as a Magistrate Judge for the Superior Court of Guam. I am certain that this is the right decision for the people of Guam, and that Judge Quan's next four years on the bench will be even better than the first eight.

Sincerely,

A handwritten signature in cursive script, appearing to read "M. Woloschuk".

Marianne Woloschuk

Joseph B. McDonald
Ada Plaza Center Bldg. A
173 Aspinall Ave., Ste. 207A,
Hagåtña, GU, USA 96910

Committee on Economic
Investment, Military Buildup,
Regional Relations, Regulatory
Affairs, Technology, Justice,
Elections, and Retirement
37th Guam Legislature
Guam Congress Building
Hagåtña, Guam

Via email to senatortelot@gmail.com

SUBJ: Support for the nomination of Magistrate Judge Jonathan R. Quan
to serve as Magistrate Judge of the Superior Court of Guam

June 10, 2026

Honorable Chair and Members of the Committee:

I offer this letter to provide my written testimony in strong support of the nomination of the Hon. Jonathan R. Quan to serve as Magistrate Judge of the Superior Court of Guam.

I have known Magistrate Quan for more than twenty years and worked with him for approximately three years at the Office of the Attorney General. That long professional association provides a substantial basis to observe his character, judgment, work ethic, and commitment to public service.

In appearances before Magistrate Quan, he has consistently been well prepared, attentive to the issues before the court, and respectful toward all litigants and counsel. He maintains the proper judicial temperament at all times while also exercising firm and appropriate control over courtroom proceedings. His courtroom reflects professionalism, fairness, and respect for the judicial process.

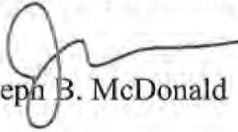
Magistrate Quan is also a dedicated public servant who regularly sacrifices weekends and holidays to fulfill his judicial responsibilities. His willingness to devote personal time to the administration of justice reflects a deep sense of duty and commitment to the people of Guam.

As you know, for the past three years, he has chaired the Criminal Law and Procedure Review Commission of which I am a subcommisison chairman. Under his chairmanship, experienced criminal lawyers, judges, law enforcement and members of the public as members of the Commission have meticulously studied, analyzed, debated Guam's criminal laws and

procedures. The work of the Commission has resulted in proposed legislation intended to improve Guam's criminal laws and procedures. His work there demonstrates his legal ability and skill as much as his sustained leadership and a deep commitment to strengthening the justice system.

For all of these reasons, I offer support for Magistrate Quan's nomination without reservation. He possesses the experience, temperament, diligence, and professionalism that this important judicial office requires.

Respectfully submitted,

A handwritten signature in black ink, appearing to read 'J. McDonald', with a stylized, flowing script.

Joseph B. McDonald

**Testimony of Andrew S. Quenga
In Support of the Reappointment and Confirmation of
Jonathan R. Quan as Magistrate Judge of the
Superior Court of Guam**

**Before the 38th Guam Legislature
Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement
June 12, 2026**

Håfa Adai Madam Chair Taitague and Members of the Committee,

I respectfully submit this testimony in strong support of the reappointment and confirmation of Jonathan R. Quan as Magistrate Judge of the Superior Court of Guam.

I have been a member of the Guam Bar Association and practicing attorney for nearly 30 years. During my legal career, I have served in numerous positions within Guam's legal community, including as an Assistant Attorney General, Staff Attorney for the Judiciary of Guam, Compiler of Laws of Guam, Executive Director of the Guam Law Library, General Counsel in the private sector, Deputy Administrator of the Courts for the Judiciary of Guam, and I currently serve as Executive Director of the Guam Criminal Law and Procedure Review Commission.

Over the course of my career, I have worked with many attorneys, judges, and justices in Guam. I have had the opportunity to work with Magistrate Judge Quan in several professional capacities, including when we served together at the Office of the Attorney General, during the Guam Code Annotated revision project, and through the Guam Law Library. Most recently, I have worked closely with Judge Quan in my capacity as Executive Director of the Guam Criminal Law and Procedure Review Commission, where he serves as Chairman. The Commission was established by the Guam Legislature and tasked with the comprehensive review and modernization of Guam's criminal laws and procedures. In that role, Judge Quan has overseen one of the most significant criminal law reform efforts undertaken in Guam in decades. The Commission's work requires extensive analysis of Guam statutes, case law, constitutional principles, and comparative legal authorities from other jurisdictions, as well as the development of recommendations affecting virtually every aspect of Guam's criminal justice system.

Through our work together on the Commission, I have had the opportunity to observe Judge Quan's leadership firsthand. He has consistently demonstrated a deep command of criminal law and procedure, a thorough understanding of constitutional and public policy considerations, and an exceptional ability to analyze complex legal issues. As Chairman, he has guided discussions among commissioners with diverse viewpoints, encouraged thoughtful debate, and ensured that recommendations are carefully considered, legally sound, and supported by extensive research. His leadership has been instrumental in helping

the Commission complete major portions of its statutory review and develop comprehensive recommendations for legislative reform.

Under Judge Quan's leadership, the Commission successfully completed and submitted its Interim Report to the Guam Legislature containing comprehensive recommendations addressing substantial portions of Guam's criminal code and continues its work toward completion of the full statutory review mandated by law. The Commission's accomplishments reflect his ability to manage complex projects, build consensus among stakeholders, and maintain focus on long-term institutional objectives.

The Commission's work has further demonstrated Judge Quan's commitment to the fair and effective administration of justice. He approaches legal reform with an appreciation for both the practical realities faced by courts, prosecutors, defense attorneys, law enforcement officers, and victims, and the broader constitutional principles that protect individual rights and public confidence in the justice system. His ability to balance these competing considerations reflects the sound judgment, fairness, and professionalism that are essential qualities for a judicial officer.

Based upon my personal observations and professional experience working with Judge Quan over many years, I believe he possesses the experience, integrity, temperament, and judgment necessary to continue serving the people of Guam as Magistrate Judge.

Since his initial appointment as Magistrate Judge in 2018 and in the eight years since, Judge Quan has accumulated substantial judicial experience presiding over criminal, civil, family, traffic, landlord-tenant, and other matters before the Superior Court of Guam. He has also been entrusted on multiple occasions to serve as Judge Pro Tempore for both the Superior Court of Guam and the Commonwealth of the Northern Mariana Islands, reflecting the confidence placed in his abilities and judicial temperament by the courts he serves.

Judge Quan's qualifications extend well beyond his years on the bench. His nearly three decades of legal experience include service as a prosecutor, senior prosecutor, solicitor, private practitioner, law professor, military judge advocate, and judicial officer. Throughout these roles, he has developed a deep understanding of criminal law, constitutional law, civil litigation, judicial administration, and courtroom procedure. His extensive background provides him with a broad perspective that serves both the Judiciary and the public well.

In addition to his judicial responsibilities, Judge Quan has demonstrated exceptional leadership in advancing Guam's justice system. He also spearheaded the development of the Judiciary of Guam's Electronic Monitoring Program, an important initiative that expanded the Judiciary's ability to supervise defendants while promoting public safety and judicial efficiency.

Judge Quan's commitment to public service is further demonstrated through his service in the Guam Army National Guard Judge Advocate General's Corps. As a Major and Deputy Staff

Judge Advocate, he continues to serve both Guam and the United States while providing legal guidance, instruction, and leadership within the military justice system.

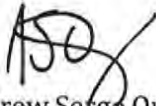
Throughout my interactions with Judge Quan, I have found him to be diligent, ethical, professional, objective, and respectful of all persons appearing before the court. He approaches his responsibilities thoughtfully and carefully, applies the law fairly, and consistently demonstrates the temperament expected of a judicial officer.

The Judiciary and the people of Guam benefit greatly from Judge Quan's experience, institutional knowledge, and proven record of service. His continued service promotes stability, continuity, and public confidence in the administration of justice.

For these reasons, I strongly support the reappointment and confirmation of Magistrate Judge Jonathan R. Quan and respectfully urge the Legislature to approve his confirmation.

Si Yu'os Ma'åse' for the opportunity to provide this testimony.

Respectfully submitted,

A handwritten signature in black ink, appearing to read 'ASQ' with a stylized flourish extending from the end.

Andrew Serge Quenga, Esq.



Senator Telo Taitague <senatortelot@gmail.com>

Support for Jonathan R. Quan

1 message

Richard Dirkx <[REDACTED]@gmail.com>
To: senatortelot@gmail.com

12 June 2026 at 11:56

Hafa Adai Senator Taitague,

I had planned to appear at the public hearing this afternoon to support Jonathan R. Quan for another term as Magistrate of the Superior Court.

Other obligations have made my personal appearance impossible, so I am respectfully submitting these few words.

I have known Jonathan R. Quan for about 30 years, starting when he was a prosecutor and I was a defense attorney. For the last 8 years, while he has been a Magistrate, I have appeared before him nearly every day that he was assigned to conduct Magistrate hearings for new arrestees. I have spent literally hundreds of afternoons in his courtroom, always as a defense attorney. You will notice that our professional relationship has always been oppositional in the sense that while I was seeking to get my clients released from jail, it was often his decision to deny that release. Notwithstanding that, he has my whole hearted support for another term as Magistrate.

I often hear my colleagues in the defense bar complain that he is too strict. On occasion, I've said the same thing myself, but I know that is his job. To draw the line and hold it. No one, and I mean no one, can criticize his integrity, honesty or demanding work ethic. When he takes the bench, he has thoroughly prepared the days' cases, looked into the arrestees' backgrounds and consulted the applicable law. Every day, every case. He takes a scholar's approach to this task, and has the patience and sharp intelligence necessary to parse fine points of difficult or ambiguous laws. He has the courage to make tough decisions, even though one attorney will be noisily unhappy. When he orders my client to jail, he tells that person exactly why they are going.

He controls his courtroom well, but creates a healthy environment for argument and debate. He is a man of strong opinions, but is at the same time open-minded enough to give everyone their say and a chance of fair consideration. For our citizens who need special protection of the law, victims of violent crime, police on the beat, children, the frail and the elderly, he has been a champion. Every victim who wants to speak in his courtroom gets a chance.

I hope he will be confirmed for another term.

Thank you for your consideration.

Richard S. Dirkx

**STATEMENT OF DOMINGO L. OCAMPO
IN SUPPORT FOR THE CONFIRMATION
OF
JONATHAN R. QUAN
TO SERVE AS A MAGISTRATE JUDGE**

June 12, 2026 / 3:00 P.M.

Hafa Adai, Chairperson Telo Taitague, Vice Chairperson Therese Terlaje, and distinguished members of the Committee on Justice.

Thank you for allowing me the privilege and opportunity to speak before you today. My name is Domingo Ocampo, and I stand before you with great respect and conviction to express my wholehearted support for the confirmation of Jonathan Regino Quan to continue serving the people of Guam as a Magistrate Judge.

I have known Jonathan for nearly 40 years. Our friendship began when we were classmates at Father Duenas Memorial School, and over the decades, I have had the honor of witnessing the person he has become, a person guided by integrity, compassion, humility, and an unwavering commitment to serving others. For those who may not know Jonathan beyond his professional accomplishments, I would like to share a glimpse of the man behind the title.

Jonathan is a true son of our island, deeply connected to the community he serves. He was raised by the late Senator John F. Quan and Veronica Quan, a respected former Research and Appeals Administrator with Guam Revenue & Taxation. He continues to share a close bond with his aunt, Lea Santos, former Executive Director of Guam Commission for Educator Certification. His wife, Nicole Ballesta Quan, serves as the Contracts and Small Claims Administrator at Guam Waterworks Authority. The Quan family name represents a legacy of dedication, leadership, and public service to the people of Guam.

For more than 20 years, Jonathan has dedicated himself to the pursuit of justice and the betterment of our community. His service as an Assistant Attorney General of Guam, his role as a former Assistant Professor at the Guam Community College's Criminal Justice Academy, and his continued service as a Major in the Judge Advocate General's Corps for the Guam Army National Guard demonstrate not only his legal expertise, but also his commitment to protecting and serving others.

However, what truly defines Jonathan is not just his resume, it is his character. Behind the professional titles is a devoted husband, father, and community member. He makes his family a priority and is actively involved in his daughter's life. His leadership extends beyond the

courtroom and into our schools and community through his service as the current Parent-Teacher Organization President at Bishop Baumgartner Memorial School.

I have also had the privilege of seeing Jonathan interact with those around him. He leads with respect, builds meaningful relationships, and earns the trust of the people he works alongside. His commitment to physical training with members of the Judiciary of Guam Marshal Services reflects his dedication to teamwork, discipline, and maintaining the readiness required for his continued service with the Guam Army National Guard.

But perhaps the greatest testament to Jonathan's character comes from knowing him as a friend. Jonathan is not simply someone I have known for 40 years, he is family. He has stood beside me and my family through moments of joy and moments of hardship. When people needed someone dependable, compassionate, and genuine, Jonathan was there. He is a man of integrity, loyalty, patience, and kindness.

A judge's role requires more than knowledge of the law. It requires wisdom, fairness, empathy, and the trust of the community. I believe Jonathan embodies these qualities. He understands the responsibility that comes with serving others, and he has spent his life preparing for this moment.

There is no doubt in my mind that Jonathan Quan is the right person to serve the people of Guam as a Magistrate Judge. I respectfully and wholeheartedly ask for your support of his confirmation.

Thank you for your time, your consideration, and for allowing me to share my support today.

**STATEMENT OF MAIA N. P. OCAMPO
IN SUPPORT FOR THE CONFIRMATION
OF
JONATHAN R. QUAN
TO SERVE AS A MAGISTRATE JUDGE**

June 12, 2026 / 3:00 P.M.

Håfa Adai Chairperson Telo Taitague, Vice Chairperson Therese Terlaje, and distinguished members of the Committee on Justice.

My name is Maia Ocampo, and I am honored to express my strong support for the confirmation of Jonathan Regino Quan as a Magistrate Judge.

I have known Jonathan for more than 40 years, and during that time I have witnessed firsthand his character, integrity and unwavering commitment to serving others. As a public school teacher for more than 25 years, I understand the meaning of public service. Public service is not merely a profession, it is a commitment to serving the community with professionalism, accountability, compassion and dedication. It requires individuals who are willing to put the needs of others before their own and who understand the trust that the public places in them.

Throughout his life, Jonathan has exemplified these values. Whether serving as a Magistrate judge or a Major in the Guam Army National Guard, he has consistently demonstrated a deep commitment to duty, fairness and service to others. His actions reflect a genuine desire to strengthen our community and uphold the institutions that serve our people.

The role of a Magistrate Judge demands more than legal knowledge. It requires sound judgement, impartiality, humility, compassion and an unwavering commitment to justice. It is a position of public trust and I firmly believe Jonathan possesses the character and temperament necessary to fulfill that responsibility with honor and distinction.

Having known him for over four decades, I can say without hesitation that Jonathan Quan is a person of integrity who leads by example and understands the responsibility that comes with serving the people of Guam. He has earned the respect of those who know him and he continues to demonstrate the qualities we should expect from those entrusted with the position of public trust.

For these reasons, I respectfully urge the Committee to support his confirmation. In addition to offering my own testimony, I have been asked to read into the record a written testimony from Captain Grant Olan of the Guam Army National Guard who strongly support Jonathan's confirmation but was unable to attend today's hearing.

Thank you for your time, your consideration, and your continued service to the people of Guam.

June 12, 2026

**VIA EMAIL (senatortelot@gmail.com)
AND HAND DELIVERY**

Honorable Telo T. Taitague
I MINA' TRENTAI OCHO NA LIHESLATURAN GUÅHAN
Chairwoman, Committee on Economic Investment,
Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement
Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagåtña, Guam 96910

RE: APPOINTMENT OF MAGISTRATE JUDGE JONATHAN R. QUAN

Madame Chair and Members of the Committee:

My name is Mike Pangelinan and I'm honored to testify this afternoon in strong support of the re-appointment of Magistrate Judge Jonathan R. Quan. I've been an attorney on Guam in private practice for 30 years. But more importantly for purposes of this hearing, I'm Magistrate Judge Quan's cousin, I'm his former law school classmate, he's one of my best friends, and he's my daughter's Nino. Eight years ago when Magistrate Judge Quan received his first appointment to this position, on the day of his confirmation hearing I was in California for my mother's 80th birthday and unable to provide oral testimony on Jon's behalf. I've always regretted not being here for that and I'm so grateful to have this opportunity to support Jon here this afternoon.

Madame Chair, it's the most natural thing in the world for me to provide testimony in support of Magistrate Judge Quan's re-appointment. Jon has been a magistrate judge for the past eight (8) years, but he's been like a magistrate to me for most of my life. Whenever I've found myself in predicaments, especially when I've had to make tough decisions quickly, Jon has calmly helped me assess the situation, determine the available options, and move forward. Jon has an intelligent but practical approach to problem solving and decision making that make him perfectly suited to be a judge.

Jon has always been this way. I'd like to share one of my favorite memories from our law school days that illustrates this. Back when Jon and I were in law school together at Loyola in L.A., it was a few days before our final exams and we were under pressure studying our lecture notes and class outlines. It was around midnight and I was driving home from Jon's apartment in

Chairwoman, Committee on Economic Investment,
Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement
Re: Appointment of Magistrate Judge Jonathan R. Quan
June 12, 2026
Page 2 of 4

downtown L.A. after a long night of studying. I stopped to buy some snacks at a convenience store. While I was in the store, a thief broke into my car and stole my backpack. All of my study materials, including all of my books, notes, and outlines for every class were in that backpack and were gone in an instant. It was one of those moments when your entire life flashes before your eyes. I was panicked. My head was spinning. I did the only rational thing I could think of doing at that moment. I called Jon.

Jon's voice on the phone was surprisingly calm. "Stay there," he said. "I'm on my way." By the time Jon arrived, he had already assessed the situation, considered the options, and come up with a plan. He knew that whoever stole my backpack was only interested in money, not my books or outlines, and that the thief would likely abandon the backpack quickly upon realizing there was no money in it. Following Jon's instructions, I spent the next few hours driving around downtown L.A. with Jon looking for my backpack in dumpsters, and in trash cans, and searching through makeshift cardboard shelters under freeway overpasses.

We never found my backpack and I don't think Jon ever really thought we would. But he knew that going through the process of searching for it would give me something to focus on and get me back into a productive frame of mind. He also knew that if I wasn't convinced that my backpack was permanently lost, I would spend the next few days thinking about it rather than focusing all of my attention on finding a way to pass my final exams. Jon's decisiveness that night saved me. I ended up borrowing books and notes from my classmates and I studied and did fine on my exams.

Jon is two years younger than me and he was a year behind me in law school, but he's always acted like my older cousin. He's always the responsible one, making sure his friends and relatives act respectfully and appropriately. He's a stickler for protocol. When he convinced me to come back to Guam during our summer break from law school (I hadn't lived here since my family moved to the States when I was a baby), as soon as we arrived here, he insisted on taking me immediately to visit my Quan relatives. We went from house to house paying our respects to my aunts and uncles. "You have to pay respects to your family as soon as you come back home," Jon said.

"Home" -- that's what Jon always calls Guam. But Guam is much more than Jon's home. Guam is a huge part of who Jon is as a person. His island and his family are everything to him. And he'll do anything to protect both.

Chairwoman, Committee on Economic Investment,
Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement
Re: Appointment of Magistrate Judge Jonathan R. Quan
June 12, 2026
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There's so much about Jon's mind, his skills, and his personality that make him perfectly suited to be a judge that it's hard to even scratch the surface and still keep my testimony at an appropriate length. So let me tell you just two more things about Jon that I think you should know as you consider his re-appointment. First, he has no vices or bad habits. He doesn't smoke. He doesn't drink alcohol, so he never goes to bars. For crying out loud, he doesn't even drink coffee. Jon has never had to make lifestyle adjustments or tone down his social life as a judge, because he has conducted himself like a judge his entire life. That's just how Jon is.

Second, Jon is not a showoff. He doesn't want accolades or praise. He downplays his own achievements and talents and he highlights the achievements and talents of others. Very few people know that Jon is a great singer and he plays the ukulele and the piano. Music runs in the Quan family. That's also a big part of who Jon is. When Jon brought me back to Guam during our law school summer break, we formed a band with one of our other Quan cousins and we played every Thursday night at the Entangen Ren Lounge at the Pacific Star Hotel. But people are always surprised to hear that Jon is a musician because he never talks about it. He tells people I play the saxophone and he talks about what great singers and musicians we have in our family, but he doesn't talk about his own talents. Jon is also a black belt in four martial arts which took many years of training and commitment to achieve, but again you won't hear about that from Jon. You'll rarely hear him talk about the fact that he was valedictorian of his graduating class at FD, that he went on to graduate from Penn, an Ivy League university, or that he is now a Major in the Army National Guard. The list goes on.

Jon doesn't want to be praised for having achieved these things. He achieves great things in life because he wants to be a competent and well-rounded person, because he has high standards for himself, and because he wants to have a positive impact on the world, and especially on our island. As a magistrate judge, Jon will continue to do what he's always done throughout his life - get the job done with skill and efficiency, without fanfare, and without drawing unnecessary attention to himself or to the process. It's just who Jon is.

Madame Chair, Jon's professional record and credentials speak for themselves, and you'll definitely hear a lot about those credentials from others this afternoon. No one within Guam's legal community is more qualified than Jon for this position. But let me just end with this. I believe it takes more than strong academic and professional credentials to be an effective judge on Guam. It also takes intelligence, focus, decisiveness, discipline, integrity, compassion, humility, and a deep respect and love for Guam. Jon has all of these attributes and much, much more.

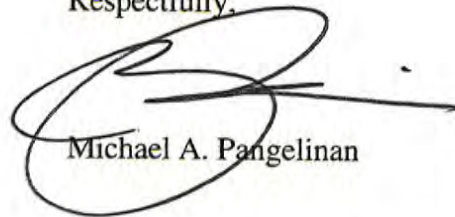
CALVO JACOB & PANGELINAN LLP

Chairwoman, Committee on Economic Investment,
Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement
Re: Appointment of Magistrate Judge Jonathan R. Quan
June 12, 2026
Page 4 of 4

I can say with complete confidence that I know of no one, here on Guam or anywhere, who is more perfectly suited to be a judge than Magistrate Judge Jonathan R. Quan.

Thank you very much Madame Chair and distinguished Committee members for hearing my testimony today.

Respectfully,



Michael A. Pangelinan

cc: Senator Sabina F. Perez, *Vice Chairperson for Economic Investment,
Military Buildup, Regional Relations, and Regulatory Affairs*
Senator Chris Barnett, *Vice Chairperson for Technology, Retirement, Elections*
Senator Therese Terlaje, *Vice Chairperson for Justice*
Speaker Frank F. Blas, Jr., *Member*
Senator Shelly V. Calvo, *Member*

June 9, 2026

TO: Senator Telo Taitague

Chairwoman, Committee on Economic Investment,
Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections and
Retirement

I Mina'trentai Ocho Na Liheslaturan Guåhan
(38th Guam Legislature)
Ste. 407 DNA Building
2238 Archbishop Flores Street
Hagåtña, Guam 96910

Hafa ådai, Senator Taitague!

My name is Gordon Anderson. I am an attorney based in California and a former resident of Guam. I write to you to express my support for Jonathan R. Quan to be re-confirmed as a Magistrate Judge of the Superior Court of Guam. Although I still work remotely as an independent contractor for the Judiciary of Guam, I submit this testimony solely in my personal capacity.

From September 2019 through September 2020, I served as Magistrate Judge Quan's law clerk. Although many lawyers can tell you about Magistrate Judge Quan's work inside the courtroom, I am one of the few people with first-hand knowledge of his work behind closed doors. I am writing to highlight a few of Magistrate Judge Quan's most notable qualities.

First, Magistrate Judge Quan is a rigorous legal thinker. He gives deep consideration to every single paper that crosses his desk—and since Magistrate Judges have particularly large dockets, this is no small feat. Even so, Magistrate Judge Quan never cuts corners in his deliberative process. Whether he is reviewing an uncontested divorce or an urgent criminal search warrant, Magistrate Judge Quan devotes himself completely to every question that comes before him. He does not rush to judgment; he thinks through every aspect and consequence before deciding.

Second, Magistrate Judge Quan is a tireless problem-solver. When he identifies a gap in existing processes, he applies himself to find solutions. One major example is his work in developing the Judiciary's electronic monitoring policy. But he has also spearheaded innumerable "behind the scenes" innovations, such as developing new document templates for the law clerks, writing outlines and scripts for certain types of court hearings, and even training some of the Judiciary's marshals in martial arts for self-defense. Magistrate Judge Quan has made numerous contributions to the Judiciary even beyond his work on the bench.

Third, and most importantly, Magistrate Judge Quan is an utterly devoted public servant. I think most people would not enjoy being a Magistrate Judge. The work is rarely glamorous, the pace is always strenuous, and the emotional burden of deciding so many difficult cases each day is heavy. The only type of person who could thrive in such a challenging role is someone with a genuine calling to serve. Fortunately, that describes Magistrate Judge Quan perfectly.

His resume could certainly speak for itself on this point—over the last two decades, he has been an Assistant Attorney General a Judge Advocate General (JAG) with the National Guard, and now a judicial officer. These are not the sort of jobs one takes for money or prestige; an attorney with his qualifications could surely earn more of both in the private sector. But I sincerely believe that material things do not motivate Magistrate Judge Quan. Instead, he is motivated by an earnest desire to serve the people of Guam, in whatever capacity he can. He proves this every day, both in his words and in his actions. In this sense, I believe he is a genuine role model.

I wholeheartedly endorse Magistrate Judge Quan to serve as a Magistrate Judge. I consider him a mentor, a friend, and an invaluable asset to the Judiciary of Guam.



Gordon John Anderson
San Francisco, CA
June 9, 2026

7 GCA JUDICIARY AND CIVIL PROCEDURE
CH. 4 SUPERIOR COURT

INTRODUCTORY NOTE FOR
TITLE 7 - JUDICIARY AND CIVIL PROCEDURE

2015 NOTE: The judicial branch of Guam was established on August 1, 1950 by the Organic Act of Guam, codified at 48 U.S.C. § 1424-1. The branch was reorganized pursuant to P.L. 12-085 (Jan. 16, 1974), known as the Court Reorganization Act, with appellate jurisdiction vested in a newly created the Supreme Court of Guam. However, after a legal challenge to P.L. 12-085, the Supreme Court of Guam was abolished when the U.S. Supreme Court determined that the Guam Legislature could not divest the District Court of Guam of appellate jurisdiction and transfer appellate jurisdiction to Supreme Court of Guam. *See Guam v. Olsen*, 431 U.S. 195 (1977). Subsequent amendments to the Organic Act authorized the Guam Legislature to create an appellate court, and in 1985, legislation was drafted to create Chapters 1 through 10 of Title 7 of the Guam Code Annotated. This draft legislation was eventually enacted into law by P.L. 21-147:2 (Jan. 14, 1993), known as the Frank G. Lujan Memorial Court Reorganization Act of 1992. Although P.L. 21-147:2 expressly stated that it was adding Chapters 1 through 10 of Title 7, the law itself enacted only Chapters 1 through 9. The provisions in the draft version of Chapter 10 were enacted as uncodified provisions; specifically, Sections 1 through 7 of P.L. 21-147.

Past print publications of the GCA included annotations from the 1985 draft legislation, which were not included in Bill 102, the draft legislation introduced to the 21st Guam Legislature that was eventually signed into law as P.L. 21-147. These annotations, designated “1985 Source” and “1985 Comment,” have been retained as they provide background information as to the source and legislative drafting history.

CHAPTER 4
SUPERIOR COURT

SOURCE: Entire Chapter added by P.L. 21-147:2 (Jan. 14, 1993).

2025 NOTE: Pursuant to 5 GCA § 1510, *I Maga'hågan/Maga'låhen Guåhan* means the “Governor of Guam” and *I Maga'håga/Maga'låhi* means the “Governor.” Pursuant to 2 GCA § 1101, *I Liheslatura/Liheslaturan Guåhan* means the “Legislature”/“Guam Legislature.”

2015 NOTE: Annotations designated “1985 Source” and “1985 Comment” refer to draft legislation, and have been retained to provide background information as to the source and legislative drafting history. *See* Introductory Note for Title 7 – Civil Procedure. Other annotations included in past publications of the GCA have been updated or deleted, after review for necessity and relevance.

Article 1	General Provisions
Article 2	Small Claims Division
Article 3	Alternate Dispute Resolution Office
Article 4	Magistrates and Satellite Courts

ARTICLE 1
GENERAL PROVISIONS

§ 4101.	Superior Court: Nature and Composition.
§ 4102.	Appellate Jurisdiction and Procedure.
§ 4103.	Powers of the Presiding Judge.
§ 4104.	<i>I Maga'håga/Maga'låhi</i> and <i>I Liheslatura</i> May Request Declaratory Judgments.
§ 4105.	Certifying Questions of Law.

§ 4101. Superior Court: Nature and Composition.

(a) The Superior Court of Guam is a court of general jurisdiction in Guam, having original jurisdiction as prescribed by this Title and in other laws of Guam which are not within the exclusive jurisdiction of the

7 GCA JUDICIARY AND CIVIL PROCEDURE
CH. 4 SUPERIOR COURT

Supreme Court of Guam or the District Court of Guam. The Superior Court shall consist of a presiding judge and six (6) additional judges. The Judges of the Superior Court shall be appointed as provided in this Title. The Presiding Judge holding office on the effective date of this Act shall remain Presiding Judge for so long as he shall remain a Judge of the Superior Court. Thereafter, however, the Judges of the Superior Court shall elect one (1) of their number Presiding Judge. The first elected Presiding Judge shall serve until the third Tuesday of the first January occurring three (3) years after his or her election. Thereafter a Presiding Judge shall serve a term of three (3) years, unless he or she is elected to fill a vacancy, in which case he or she shall serve only the remainder of the unexpired term of his or her predecessor. No person may be elected to consecutive terms as a Presiding Judge.

(b) If the Judicial Council determines that additional Judges are required for the proper dispatch of business, the Chief Justice shall so notify *I Maga'håga/Maga'låhi*, who, if he or she concurs, shall appoint a new Judge as in the case of a vacancy.

(c) If, for any reason, a vacancy is created in the Superior Court and the Judicial Council determines that the business of the Court is such that no new Judge is required to fill the vacancy, the Chief Justice shall so declare, and upon such declaration, no Judge shall be appointed to fill the vacancy until the Judicial Council again determines that a need exists and proceeds in the manner prescribed by Subsection (b) of this § 4101.

(d) All Judges sitting on the effective date of this Chapter shall continue to sit for the remainder of their respective terms without need for reappointment, reconfirmation or additional declarations required by this § 4101.

(e) Enactment of Rules on Case Management and Disposition. The Supreme Court shall enact rules governing the efficient dispatch of the Superior Court's business, including the following:

(1) time frames and deadlines for matters taken under submission to provide speedy and efficient disposition of cases;

(2) compilation of data and statistics regarding the court and each judge's performance and publication of the same on the Supreme Court website. Said compilation shall include, but not be limited to, the number of motions filed in cases pending before each judge, the number of motions and trials to the court which each judge has had under submission more than sixty (60) days, and the number of motions and trials to the court each judge has had under submission more than one hundred twenty (120) days prompt and equitable assignment and distribution of cases and workload and time off among the judges;

(3) assignment, management, distribution, processing, scheduling and disposition of cases in the Superior Court;

(4) whether a referee or hearing officer may hear a case; and

(5) any other matters which affect the prompt, fair and just disposition of cases in the Superior Court.

SOURCE: Added by P.L. 21-147:2 (Jan. 14, 1993). Amended (as CCP § 81) by P.L. 22-075:2 (Mar. 3, 1994). Subsections (b), (c) repealed and reenacted by P.L. 24-139:30-32 (Feb. 7, 1998). Subsections (b), (c) amended by P.L. 27-031:11 (Oct. 31, 2003). Subsection (e) added by P.L. 27-031:12 (Oct. 31, 2003), and repealed and reenacted by P.L. 28-137:1 (July 11, 2006).

COURT DECISIONS: *Pangelinan v. Gutierrez*, 2000 Guam 11 ¶ 8 ("We find that Bill 495 [designated as P.L. 24-139] was pocket vetoed and that the Legislature's subsequent actions did not serve to ratify Bill 495."), *aff'd by Gutierrez v. Pangelinan*, 276 F.3d 539 (9th Cir. 2002), *cert. den.* 537 U.S. 825 (Oct. 7, 2002).

1985 SOURCE: New section, but compare CCP § 81 in part.

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CH. 4 SUPERIOR COURT

1985 COMMENT: The confusion arising over the appointment of Judge Diaz (August 1980) and the appointment of Attorney Crain (who was not confirmed by the Legislature) (December 1982) has shown that there is no clear means by which a new judicial position is created. Judge Diaz was appointed and confirmed as judge before any new position was funded. However, the funding was authorized by the Legislature before the new judge was sworn in and took office.

To remedy this situation P.L. 15-140:2, in amending § 81 of the CCP, stated that there are “a presiding judge and 5 additional judges”. However, with the resignation of Judge Benson, there was no hurry in filling that vacancy because all concerned believed that the business of the court did not require an additional judge. Therefore, this Section takes care of not only increased judicial business, but also decreased judicial business. This Section will also take care of the problem occurring in 1982 when the Bar Association still believed that no new judge was required, but the Governor disagreed.

§ 4102. Appellate Jurisdiction and Procedure.

The Superior Court shall have appellate jurisdiction in all cases tried and determined in the:

(a) Traffic Division wherein the amount of the fine levied is more than One Hundred Fifty Dollars (\$150). Such an appeal shall be taken within five (5) court days after the judgment is rendered by the Traffic Division and shall be taken by filing a written notice of appeal with the Clerk of the Superior Court. The appeal shall be a trial on the merits de novo;

(b) Small Claims Division pursuant to Article 2 of this Chapter.

1985 SOURCE: CCP § 83 (P.L. 12-85) as modified.

1985 COMMENT: The appellate function over traffic cases is retained in the Superior Court. However, former § 83 CCP is modified to reflect the actual situation in which the traffic division does not hear cases in which imprisonment may be imposed, the nomenclature of the courts adopted by this Title and the procedure and rule-making powers, also adopted by this Title.

Former § 83 CCP was repealed by P.L. 13-187 upon adoption of the Criminal Procedure Code. Section 1.09(b) provides that a defendant in the traffic court shall have a right to appeal and obtain a trial de novo in any case. This Section adopts that, and provides for a more detailed procedure than is stated in the Criminal Procedure Code. In that Code no mention is made as to times, nor methods of appeal to the Superior Court.

§ 4103. Powers of the Presiding Judge.

The Presiding Judge of the Superior Court shall prescribe the order of business and randomly assign the cases to the Judges, Referees, and Hearing Officers of the Court in conformance with rules and regulations promulgated by the Supreme Court. During the Presiding Judge’s temporary absence or temporary disability, his or her duties shall be performed by his or her designated appointee. Appointment shall be on a rotating basis among all the Judges of the Superior Court. The Presiding Judge shall be responsible for preparing the annual budget of the Superior Court and its divisions for the review, recommendation and approval of the Judicial Council.

SOURCE: Added by P.L. 21-147:2 (Jan. 14, 1993), amended by P.L. 23-086:4 (Apr. 29, 1996). Repealed and reenacted by P.L. 24-139:32 (Feb. 7, 1998). Amended by P.L. 27-031:13 (Oct. 31, 2003).

§ 4104. *I Maga’håga/Maga’låhi* and *I Liheslatura* May Request Declaratory Judgments.

I Maga’håga/Maga’låhen Guåhan, in writing, or *I Liheslaturan Guåhan*, by resolution, may request declaratory judgments from the Supreme Court of Guam as to the interpretation of any law, federal or local, lying within the jurisdiction of the courts of Guam to decide, and upon any question affecting the powers and duties of *I Maga’håga/Maga’låhi* and the operation of the Executive Branch, or *I Liheslaturan Guåhan*, respectively. The declaratory judgments may be issued only where it is a matter of great public interest and the normal process of law would cause undue delay. Such declaratory judgments shall not be available to private parties. The Supreme Court of Guam shall, pursuant to its rules and procedure, permit interested parties to be heard on the questions presented and shall render its written judgment thereon.

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SOURCE: Added by P.L. 21-147:2 (Jan. 14, 1993), repealed and reenacted by P.L. 24-061:3 (Sept. 17, 1997). Repealed by P.L. 28-146:1 (August 15, 2006). Added by P.L. 29-103:2 (July 22, 2008).

1985 SOURCE: Article 4(c) Constitution of Florida, as modified by Massachusetts Constitution, Article of Amendment No. 85 amending Art. 2 of Ch. 3 of the Mass. Constitution.

1985 COMMENT: Several states permit the governor, and Massachusetts permits the Governor, Legislature and Council, to seek opinions from their respective Supreme Courts on matters respecting the duties of the Governor and Legislature. It has been this drafter's experience that such a grant of jurisdiction would have solved many serious questions which have arisen, but which have lacked a forum for decision.

Under the usual rule, no case may be brought until it has ripened into a "case or controversy". This section will permit important issues to be decided before that time and will avoid the necessity of creating harm to some party in order to have a decision. Thus, a Massachusetts Opinion of the Justices determined certain powers of the Legislature and Governor before any employees had to be laid off. This Section would permit a better resolution of serious questions than occurred in the 1978 District Court decision of *Wong v. Camina* wherein the Court decided a question relating to federal grants. No defendant was forthcoming, so the case was decided essentially on a default. This Section would permit a full hearing in such cases and decisions rendered under this Section would be binding.

Note that the language permits the Governor to request opinions as the operation of the Executive Branch, including questions involving separation of powers, and the Legislature to request opinions on the operation of that Branch, but does not permit one Branch to request opinions as to the operation of the other where that operation does not impinge on the requesting branch's operations. The purpose of this limitation is to avoid one branch trying to regulate the other through the courts.

§ 4105. Certifying Questions of Law.

Any judge of the Superior Court of Guam may certify a question of law to the Supreme Court of Guam for its opinion as to the interpretation of any law, federal or local, lying within the jurisdiction of the courts of Guam to decide, and arising in a case or proceeding then pending before the Superior Court.

ARTICLE 2
SMALL CLAIMS DIVISION

SOURCE: CCP § 100, added by P.L. 20-028:1 (June 13, 1989) as a new Chapter III-B of Title I. Renumbered and codified by the Compiler as Article 2 of Chapter 4, Title 7 GCA (§§ 4201-4208).

2025 NOTE: Past publications of the GCA included a Compiler's annotation which acknowledged that P.L. 21-147 (Jan. 14, 1993) did not include this article when enacting Chapter 4. This article was nevertheless included in publications of the GCA; the annotation explained the presumption Article 2 had not been repealed, because Article 1 contained a reference to it. *See* § 4102(b) (referring to the "Small Claims Division pursuant to Article 2 of this Chapter.").

- § 4201. Title.
- § 4202. Jurisdiction.
- § 4203. Removal.
- § 4204. Fees.
- § 4205. Referees.
- § 4206. Rules and Regulations.
- § 4207. Jurisdiction over Housing Claims.
- § 4208. Mandatory Annual Review of Jurisdictional Limits.

§ 4201. Title.

This Article may be cited as the Small Claims Court Act. A Small Claims Division is created within the Superior Court of Guam on the following terms and conditions.

§ 4202. Jurisdiction.

Any person having a claim of \$10,000 or less may apply for relief through the Small Claim Division. Counterclaims or cross-claims may also be filed for up to \$10,000. If a bona fide counterclaim or cross-claim is in excess of \$10,000, the matter shall be handled as a regular civil, or other case. No attorney's fee may be awarded in small claim cases. Any person having a claim against him or her for more than \$5,000 may make a timely application to the court for transfer of the matter out of the Small Claims Division to be handled as a regular civil or other case within the Superior Court of Guam, which motion, if timely made, shall be granted as a matter of right.

§ 4203. Removal.

Any person against whom a claim is filed in the Small Claims Division may apply to the court for transfer of the matter out of the Small Claims Division to the Superior Court of Guam to be handled as a regular civil or other case. The court may grant such a motion only upon a showing of significant prejudice for the applicant if the matter continues in the Small Claims Division, or a clear showing by the applicant that the Small Claims Division is an inappropriate forum. The court may consider the costs of pursuing a regular case and availability of attorneys who might handle the matter as some of the deciding factors. Such motions for discretionary transfer shall be disfavored, and shall be granted only in exceptional cases.

§ 4204. Fees.

The filing fee for filing a complaint or counterclaim or cross-claim in small claims cases shall be 1 percent of the amount claimed for the first \$1,000, and 2 percent for all amounts thereafter; provided, that the total filing fee does not exceed the cost of filing a civil case in the Superior Court of Guam.

§ 4205. Referees.

Small claims cases may be heard by any Judge of the Superior Court of Guam. However, the Chief Justice of the Supreme Court of Guam may nominate one (1) or more Small Claims Referees from among the members of the Guam Bar Association, with the approval of the Judicial Council. Referees shall hear small claims cases pursuant to court rules, and shall have the power of a Superior Court Judge in respect to such small claims matters. Such appointments for Referees shall be for one (1) year or less. The Judicial Council may reappoint incumbent Referees for additional terms of one (1) year or less. Referees may be disqualified from hearing a matter in the same manner as a Judge of the Superior Court may be disqualified.

SOURCE: CCP § 100(d), added by P.L. 20-028:1 (June 13, 1989). Renumbered and codified by the Compiler to this section. Amended by P.L. 27-031:14 (Oct. 31, 2003).

2015 NOTE: Pursuant to an amendment to § 22A(b)(2) of the Organic Act of Guam by Pub. L. 108-378:1(b) (Oct. 30, 2004), references to "Presiding Judge" have been changed to "Chief Justice of the Supreme Court of Guam." See 48 U.S.C. § 1424-1(b)(2).

§ 4206. Rules and Regulations.

The Judicial Council shall develop forms and rules and regulations for the Small Claims Division, which shall not permit jury trials in small claims cases; shall provide for expedited handling of small claims cases and the collection of small claims judgments without the need that either party have representation by an attorney; shall provide for circumstances under which applicants may be represented by an attorney and may limit or prohibit representation of parties by attorneys in small claims; provided, however, that if one party is represented by an attorney then the other party must be given the opportunity to obtain an attorney, if such other party makes an appearance; may provide for relaxed rules of evidence for small claims litigants; as to proof of damages shall develop and promulgate reasonable rules which are reasonable and fair, taking into account common sense and practices in claims settlement, and taking into account normal insurance industry practices used by insurance adjusters in determining damages on Guam; shall

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CH. 4 SUPERIOR COURT

provide rules for appeal de novo to the Superior Court of Guam as may be appropriate; shall provide for discovery upon prior specific approval by the court; shall provide for declaratory type or other relief in disputes over utility billings with provisions for continuing utility service during the period of the dispute, and with sanctions for bad faith disputes over utility billings; and shall provide for such other matters as the Judicial Council deems appropriate for the Small Claims Division. The rules may prohibit, regulate or restrict the appearance by attorneys, agents, and employees of the parties in the Small Claims Division.

§ 4207. Jurisdiction over Housing Claims.

The Small Claims Division may hear rent and landlord-tenant disputes and may, with or without bond, enjoin the eviction of the tenant pending the outcome of any bona fide rent dispute or landlord-tenant dispute, and may, as a part of its final order, make appropriate orders of eviction.

§ 4208. Mandatory Annual Review of Jurisdictional Limits.

In April of each year commencing with 1990, the Judicial Council shall consider adjustment of the jurisdictional limits for the Small Claims Division, and may adjust upwards the jurisdiction limits of the amount of claims allowed in the Small Claims Division based upon increases in the cost of living indices prepared by the Guam Department of Commerce and the United States government, and based upon the availability of attorneys to take small claims cases.

**ARTICLE 3
ALTERNATE DISPUTE RESOLUTION OFFICE**

§ 4301. Alternate Dispute Resolution Office.

§ 4302. Duties.

§ 4301. Alternate Dispute Resolution Office.

There is within the Judicial Branch the Alternate Dispute Resolution Office under the direction of the Chief Justice and the Judicial Council.

SOURCE: CCP § 205 as added by P.L. 19-005:129 (Aug. 21, 1987).

2015 NOTE: Pursuant to an amendment to § 22A(b)(2) of the Organic Act of Guam by Pub. L. 108-378:1(b) (Oct. 30, 2004), references to “Presiding Judge” have been changed to “Chief Justice.” See 48 U.S.C. § 1424-1(b)(2).

§ 4302. Duties.

The Office shall facilitate dispute resolution without litigation. It shall provide training and services for mediation, conciliation, arbitration and other means of settling conflicts or disputes among residents of Guam.

SOURCE: CCP § 206 as added by P.L. 19-005:129 (Aug. 21, 1987).

**ARTICLE 4
MAGISTRATES AND SATELLITE COURTS**

SOURCE: Entire Article added by P.L. 29-109:2 (Aug. 26, 2008).

§ 4401. Magistrates.

§ 4402. Satellite Courts.

§ 4401. Magistrates.

(a) The Chief Justice of the Supreme Court of Guam may appoint such magistrates as are necessary for the proper administration of justice. A magistrate shall be appointed as follows:

(1) Upon request by the Chief Justice, the Guam Bar Association will solicit interest for the position of magistrate;

(2) The Guam Bar Association will then submit the names of three (3) candidates to the Chief Justice;

(3) The Chief Justice must appoint the magistrate from the list provided by the Guam Bar Association.

(4) The appointment by the Chief Justice is subject to the approval of *I Liheslaturan Guåhan*.

(b) A magistrate shall:

(1) serve a four (4) year term, removable for cause;

(2) be at least thirty (30) years of age;

(3) meet the qualifications required of a Superior Court Judge as articulated by §§ 3109(c), (d) and (e), Title 7, GCA;

(4) be a member in good standing of the Guam Bar Association;

(5) not have been convicted of any felony or any misdemeanor involving moral turpitude;

(6) not be related by blood within the third degree of consanguinity or marriage to a judge or justice of the courts of Guam at the time of his or her initial appointment;

(7) be subject to the same ethical standards as a Superior Court Judge or Justice, to include the Guam Rules for Judicial Disciplinary Enforcement; and

(8) receive a salary no greater than ninety percent (90%) of a Judge who is not the Presiding Judge.

(c) As assigned by the Chief Justice, a magistrate shall:

(1) preside over and render decisions and judgments in small claims cases, traffic cases, change of name petitions, and collection cases, and may grant uncontested divorces in cases where there is a notarized consent on file;

(2) enter judgment upon confession of judgment or default judgment in a civil case when a party alleges a sum certain is due;

(3) preside over post-judgment collection proceedings in civil cases and restitution judgments in criminal cases, and issue writs of execution and other orders in such proceedings;

(4) preside over first appearances of criminal defendants and arraignments in criminal cases, set or modify bail and order pre-trial release conditions or detention, take pleas, including accepting guilty pleas in misdemeanor cases, sentencing misdemeanants, and entering judgments accordingly;

(5) issue summons, issue bench warrants, and hear return of warrants in all cases;

(6) preside over any matters which may be heard by a Referee of the Superior Court of Guam;

(7) serve as a Special Master upon appointment by the Presiding Judge;

(8) serve as Judge *Pro Tempore* upon appointment by the Chief Justice;

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(9) serve as a settlement judge in a civil or domestic case upon appointment by the Presiding Judge;

(10) conduct criminal trial setting hearings;

(11) preside over preliminary hearings in criminal cases, and render decisions and judgments over procedural and discovery motions in criminal matters;

(12) preside over initial scheduling conferences in civil matters, to include, but not limited to: initial pretrial conferences, case scheduling, discovery disputes, motions, and settlement efforts;

(13) preside over unlawful detainer proceedings;

(14) hear and determine any pretrial matter, other than case dispositive motions, and preside over status hearings in all matters;

(15) issue search warrants and issue arrest warrants in all cases;

(16) take grand jury returns; and

(17) solemnize marriages.

(d) The Chief Justice may reappoint a sitting magistrate without confirmation by *I Liheslaturan Guåhan* upon a unanimous recommendation of the Judicial Council:

(1) for one (1) additional term of four (4) years; or

(2) until a new magistrate is appointed and duly confirmed, but not to exceed ninety (90) days.

SOURCE: Added by P.L. 29-109:2 (Aug. 26, 2008). Subsection (c) amended, subsection (d) added by P.L. 31-163:2-3 (Jan. 4, 2012). Subsections (c)(10)-(13) added by P.L. 33-074:2 (Sept. 15, 2015). Subsection (c) amended by P.L. 35-113:2 (Dec. 11, 2020).

§ 4402. Satellite Courts.

The Chief Justice of the Supreme Court of Guam is hereby authorized to establish a Northern Court Satellite (NCS).

7 GCA JUDICIARY AND CIVIL PROCEDURE
CH. 3 SUPREME COURT OF GUAM

INTRODUCTORY NOTE FOR
TITLE 7 - JUDICIARY AND CIVIL PROCEDURE

2015 NOTE: The judicial branch of Guam was established on August 1, 1950 by the Organic Act of Guam, codified at 48 U.S.C. § 1424-1. The branch was reorganized pursuant to P.L. 12-085 (Jan. 16, 1974), known as the Court Reorganization Act, with appellate jurisdiction vested in a newly created the Supreme Court of Guam. However, after a legal challenge to P.L. 12-085, the Supreme Court of Guam was abolished when the U.S. Supreme Court determined that the Guam Legislature could not divest the District Court of Guam of appellate jurisdiction and transfer appellate jurisdiction to Supreme Court of Guam. *See Guam v. Olsen*, 431 U.S. 195 (1977). Subsequent amendments to the Organic Act authorized the Guam Legislature to create an appellate court, and in 1985, legislation was drafted to create Chapters 1 through 10 of Title 7 of the Guam Code Annotated. This draft legislation was eventually enacted into law by P.L. 21-147:2 (Jan. 14, 1993), known as the Frank G. Lujan Memorial Court Reorganization Act of 1992. Although P.L. 21-147:2 expressly stated that it was adding Chapters 1 through 10 of Title 7, the law itself enacted only Chapters 1 through 9. The provisions in the draft version of Chapter 10 were enacted as uncodified provisions; specifically, Sections 1 through 7 of P.L. 21-147.

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CHAPTER 3
SUPREME COURT OF GUAM

SOURCE: Entire Chapter added by P.L. 21-147:2 (Jan. 14, 1993).

2025 NOTE: Pursuant to 5 GCA § 1510, *I Maga'hågan/Maga'låhen Guåhan* means the “Governor of Guam.” Pursuant to 2 GCA § 1101, *I Liheslatura/Liheslaturan Guåhan* means the “Legislature”/“Guam Legislature.”

- § 3101. Judicial Power.
- § 3102. Status of Supreme Court of Guam.
- § 3103. Supreme Court; Composition.
- § 3104. Internal Organization of the Supreme Court.
- § 3105. Jurisdiction of Superior Court.
- § 3106. Compensation.
- § 3106.1. Annual Adjustment of Judges’ Compensation.
- § 3106.2. One Time Adjustment of Judges’ Compensation.
- § 3107. Jurisdiction of the Supreme Court.
- § 3108. Appealable Judgments and Orders.
- § 3109. Nomination, Appointment, Eligibility, and Tenure of Justices and Judges.
- § 3110. Annual Address. [Repealed.]
- § 3111. Pending Appeals.
- § 3112. Office of Public Guardian; Establishment; Appointment.

§ 3101. Judicial Power.

The judicial power of Guam shall be vested in a Supreme Court and a court of general jurisdiction designated the Superior Court.

CROSS REFERENCE: *See* Organic Act of Guam, 48 U.S.C. § 1424-1.

§ 3102. Status of Supreme Court of Guam.

The Supreme Court of Guam shall be the highest court of Guam.

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2025 NOTE: In past publications, the following annotation was designated as a “Source”; however, it appears to be a comment from the Compiler of Laws.

SOURCE: Not in original proposal. Added to later bills to make clear the status of the Supreme Court both with respect to the District Court, now that it is divested of all direct local appellate jurisdiction and to the status of attorneys before the Bar of Guam and other states. Often an attorney must be “admitted to practice before the highest court of” a jurisdiction in order to qualify for admission elsewhere or for employment.

§ 3103. Supreme Court; Composition.

(a) The Supreme Court of Guam is established pursuant to 22A of the Organic Act of Guam and has such original and appellate jurisdiction as is prescribed by the Organic Act of Guam and by this Title. The Supreme Court shall consist of three (3) full-time Justices who shall be appointed by *I Maga’hågan/Maga’låhen Guåhan*, subject to the advice and consent of *I Liheslatura*. Two (2) of the full-time Justices shall be Associate Justices and one (1) shall be Chief Justice, who shall be selected as provided herein.

(b) In addition, *I Maga’hågan/Maga’låhen Guåhan* may appoint any Federal Judge or any Judge, retired Judge or retired Justice of a court of record in the Commonwealth of the Northern Mariana Islands, the Republic of Palau or the Federated States of Micronesia to sit as an acting Associate Justice. Such appointees shall be referred to as Designated Justices of the Supreme Court of Guam.

To be appointed, the individual shall have practiced law, or sat as a Judge, for a total of at least ten (10) years, be a graduate of a law school accredited by the American Bar Association, and, except for residency requirements and practice requirements on Guam, meet all other qualifications for a Justice. An appointment as a Designated Justice shall be for four (4) years and shall expire at the end of such period, unless the Designated Justice is reappointed by *I Maga’hågan/Maga’låhen Guåhan*. All such appointments are subject to the advice and consent of *I Liheslaturan Guåhan*, and a Designated Justice may not sit until so confirmed.

The Designated Justices shall sit as assigned by the Chief Justice, and while sitting shall have all the powers of an Associate Justice, and shall be paid the same as a part-time Justice, unless some other arrangement has been made by the Chief Justice with the court from which the Designated Justice comes. Designated Justices are entitled to a per diem allowance when traveling away from home on official business for Guam at the rates set for other Associate Justices of Guam.

(c) The term Justice as used in this Title refers to all full-time and part-time Justices of the Supreme Court.

(d) [Repealed.]

(e) The term designated justice refers to a Judge or Justice who is qualified by this Title to sit.

(f) A Superior Court Judge who is elevated to the Supreme Court of Guam, may sit as a designated Judge of the Superior Court at the direction of the Chief Justice as requested by the Presiding Judge of the Superior Court for the purpose of hearing matters, which were pending before the Justice, immediately prior to his or her elevation from the Superior Court to the Supreme Court.

(g) [Repealed.]

(h) The first Chief Justice shall be selected by *I Maga’hågan/Maga’låhen Guåhan* from among her/his confirmed appointees for full-time Justices, to serve as Chief Justice for a three- year term. The selection shall be made and shall be submitted to the Speaker of *I Liheslatura*. The first Chief Justice shall continue to serve as a Justice of the Supreme Court after his or her tenure as first Chief Justice is complete.

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(i) Thereafter, the Chief Justice shall be selected from among the full-time Justices by a majority of all the Justices of the Supreme Court sitting *en banc* by secret ballot, to serve a three (3) year term commencing at the end of the term of the preceding Chief Justice and continuing until 10:00 o'clock AM on the third Tuesday of January three (3) years hence.

(j) No Justice may succeed himself or herself as Chief Justice.

(k) When a Chief Justice completes his or her term as Chief Justice, he or she shall continue to sit as a full-time Justice of the Supreme Court, until his or her term as Justice expires.

(l) In the event of the absence or disqualification of the Chief Justice, the senior full-time Associate Justice, who is the Justice with the longest years of service in the Supreme Court of Guam, shall act as Chief Justice.

(m) In the event of a disqualification, conflict, or recusal, of the Chief Justice in a given matter, the senior full-time Associate Justice shall act as Chief Justice as to that matter in making assignments of Justices and in other procedural matters. If no Justice is available, then one (1) designated Justice shall act as Chief Justice, in order of seniority.

(n) Part-time Justices may practice law or do other work, but may not work for, nor represent the government of Guam nor any autonomous agency thereof.

(o) In the event that a permanent vacancy occurs in the position of Chief Justice, the remaining Justices shall elect one (1) of their number to fill the unexpired term of the previous Chief Justice. In the event that the remaining term is less than two (2) years, the new Chief Justice may be re-elected notwithstanding paragraph (j) of this section.

SOURCE: Added by P.L. 21-147:2 (Jan. 14, 1993). Subsection (b) amended by P.L. 26-089:4 (May 31, 2002). Subsections (a), (e), (f), (l) and (m) amended, and (d) and (g) repealed by P.L. 27-031:5-6 (Oct. 31, 2003).

2025 NOTE: In subsection (h), reference to the "Governor of Guam" replaced with *I Maga'hågan/Maga'låhen Guåhan* pursuant to 5 GCA § 1510 and reference to the "Legislature" replaced with *I Liheslatura* pursuant to 2 GCA § 1101.

§ 3104. Internal Organization of the Supreme Court.

(a) In hearings and determining the merits of cases before it, the Supreme Court shall sit in a three-Justice panel.

(b) Decisions Concerning Procedural Matters. As provided by the Court's Rules, the Supreme Court or any other court with appellate jurisdiction may appropriately delegate to a Justice or Judge or to a panel of the Court the authority to determine procedural matters incident to an appeal and other matters requiring determination pending decision on the merits.

SOURCE: Added by P.L. 21-147:2 (Jan. 14, 1993). Subsection (a) amended by P.L. 27-031:7 (Oct. 31, 2003).

1985 SOURCE: CCP § 61, part of § 62, modified to reflect Supreme Court and new structure of this Title.

§ 3105. Jurisdiction of Superior Court.

The Superior Court shall have original jurisdiction over all causes of action, and, except for those causes exclusively vested in the Supreme Court, may have appellate jurisdiction as may be provided by *I Liheslatura*.

2025 NOTE: Reference to the "Legislature" replaced with *I Liheslatura* pursuant to 2 GCA § 1101.

§ 3106. Compensation.

(a) Until a specific salary is set for the Justices by another statute, the annual salary of the Chief Justice shall be Three Thousand Dollars (\$3,000) higher than the annual salary of the Presiding Judge of the Superior Court, and the annual salary of each of the full-time Associate Justices shall be Two Thousand Dollars (\$2,000) less than the annual salary of the Chief Justice.

(b) The hourly salary of a Justice pro tempore shall be the same as the hourly salary of a full-time Associate Justice; provided, that:

- (1) The total annual amount of salary may not exceed the annual salary of a full-time Justice;
- (2) No Justice pro tempore may be paid for more than forty (40) hours per week; and
- (3) No Justice pro tempore may be paid for more than eight (8) hours per day.

SOURCE: Added by P.L. 21-147:2 (Jan. 14, 1993). Amended by P.L. 27-031:8 (Oct. 31, 2003).

2025 NOTE: Subsection designations added and modified pursuant to the authority 1 GCA § 1606.

§ 3106.1. Annual Adjustment of Judges' Compensation.

(a) Annually, prior to October 1, the Judicial Council may, with reference to Title 7 GCA, Chapter 4, § 4101 (e), adjust the annual compensation of the Judges of the Superior Court, including the Presiding Judge and the Justices of the Supreme Court, for the next fiscal year by an amount not in excess of four percent (4%) more than the previous fiscal year's annual rate of compensation.

(b) Funding requirements for any adjustment approved by the Judicial Council should be contained within its approved fiscal year budget, provided, however, that if the salary adjustments are not directly cited in the budget, then any funding requirements shall be absorbed from its approved fiscal year budget.

(c) Funding for a salary increase should be included in the Judicial Council's annual budget request submitted to *I Liheslaturan Guahan*.

(d) The annual adjustment of the judicial salaries affected pursuant to this § 3106.1 shall take effect and be implemented at the beginning of the subsequent fiscal year following approval by the Judicial Council.

SOURCE: Added by P.L. 28-137:4 (July 11, 2006), upon enactment of rules authorized by 7 GCA § 4101(e), pursuant to P.L. 28-137:6. Amended by P.L. 30-061:1 (Nov. 25, 2009).

NOTE: P.L. 28-137:10 (July 11, 2006) provides: "[t]he initial implementation of the salary adjustment procedure provided by Title 7 G.C.A., Division 1, Chapter 3, § 3106.1 as enacted by Section 4 may be accomplished by the Judicial Council prior to October 1, 2006, instead of May 1, 2006, if the Supreme Court has complied with Title 7 G.C.A., Chapter 4, § 4101(e) as added by Section 1."

§ 3106.2. One Time Adjustment of Judges' Compensation.

(a) In addition to the increase in compensation provided by enactment of 7 GCA § 3106.1, the annual rate of compensation of judges of the Superior Court shall be adjusted as follows:

- (1) the annual rate of compensation of judges, except the Presiding Judge, shall increase by Four Thousand Dollars (\$4,000).
- (2) the annual rate of compensation of the Presiding Judge shall be set in accordance with Title 7 G.C.A., Chapter 3 §3106.1(b).

(b) The salaries of any public officials that were previously based on the salary of the Presiding Judge or other judges of the Superior Court shall not be affected by the enactment hereof and the salaries of said public officials shall not change unless changed by law.

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SOURCE: Added as an uncodified law by P.L. 28-137:5 (July 11, 2006), effective upon the selection of the Presiding Judge under 4 GCA § 4101(a), pursuant to P.L. 28-137:6. Codified by the Compiler as § 3106.2.

NOTE: P.L. 28-137:9 provides: “[t]he enactment hereof shall not affect the salary of the Presiding Judge until Section 5 [§ 3106.2] is effective.

§ 3107. Jurisdiction of the Supreme Court.

(a) Jurisdiction. The Supreme Court shall have authority to review all justiciable controversies and proceedings, regardless of subject matter or amount involved.

(b) Additional Authority. Its authority also includes jurisdiction of original proceedings for mandamus, prohibition, injunction, and similar remedies to protect its appellate jurisdiction. The Supreme Court shall have jurisdiction of all appeals arising from judgments, final decrees, or final orders of the Superior Court in criminal cases and in civil cases and proceedings. The Supreme Court has original and appellate jurisdiction over attorney disciplinary matters including but not limited to admissions, qualifications, and standards of practice; and supervisory jurisdiction over all inferior courts in Guam and may make and promulgate rules governing the practice and procedure in the courts. This does not include administrative authority otherwise specifically prescribed in § 5102 of this Act.

1985 SOURCE: CCP § 62, as amended by P.L. 12-085:3 (Jan. 16, 1974) and P.L. 13-187:19 (Sept. 2, 1976); and modified. Subsection (b) repealed and reenacted by P.L. 24-139:29 (Feb. 21, 1998). Subsection (b) amended by P.L. 27-031:9 (Oct. 31, 2003).

COURT DECISIONS: *Pangelinan v. Gutierrez*, 2000 Guam 11 ¶ 8 (“We find that Bill 495 [designated as P.L. 24-139] was pocket vetoed and that the Legislature’s subsequent actions did not serve to ratify Bill 495.”), *aff’d by Gutierrez v. Pangelinan*, 276 F.3d 539 (9th Cir. 2002), *cert. den.* 537 U.S. 825 (Oct. 7, 2002).

1985 COMMENT: This Section gives to the Supreme Court, as permitted by the Omnibus Territories Act of 1984, the appellate power over the Superior Court. Since other laws, including 8 GCA Ch 130, Title 15 GCA and sections in this Title all provide for appeals from specific non-final judgments, orders, etc., the Law Revision Commission believed that repetition here of the local of the specific laws on appeals was unnecessary and could cause trouble if the other laws were to be amended to include new areas of appeal and this section forgotten.

§ 3108. Appealable Judgments and Orders.

(a) Final Judgment. Appellate review to the Supreme Court shall be available only upon the rendition of final judgment in the Superior Court from which appeal or application for review is taken.

(b) Interlocutory review. Orders other than final judgments shall be available to immediate appellate review as provided by law and in other cases only at the discretion of the Supreme Court where it determines that resolution of the questions of law on which the order is based will:

- (1) Materially advance the termination of the litigation or clarify further proceedings therein;
- (2) Protect a party from substantial and irreparable injury; or
- (3) Clarify issues of general importance in the administration of justice.

(c) Concurrence.

(1) Quorum and determination of a cause. A majority of the number of Justices authorized to constitute a panel as provided by the Rules of the Supreme Court shall constitute a quorum for the purposes of hearing and deciding an appeal or a matter of original jurisdiction. A decision shall be determined by a majority vote of a panel. In the event that a panel is evenly divided on an appeal, the decision appealed from is sustained.

(2) Actions by Chief Justice alone; writs by individual Justices. The Chief Justice alone, or an Associate Justice sitting in his or her place, may make any appropriate order with respect to an appeal or dismiss an appeal for want of jurisdiction or failure to take or prosecute an appeal in accordance

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with applicable law or rules of procedure. Each of the Justices shall have the power to issue writs of habeas corpus upon petition by or on behalf of any person held in actual custody, and may make such writs returnable before himself or herself or before the Supreme Court or before the Superior Court or before any Judge thereof on behalf of any person held in custody.

1985 SOURCE: CCP § 63, as amended by P.L. 12-85. Subsection (b) -- § 134 CCP. Subsection (c) -- CCP § 165 (before enactment of P.L. 12-85), modified. Second paragraph of CCP § 62.

§ 3109. Nomination, Appointment, Eligibility, and Tenure of Justices and Judges.

(a) *I Maga'hågan/Maga'låhen Guåhan*, with the advice and consent of *I Liheslaturan Guåhan*, shall appoint a qualified person to each of the positions of Justice created by this Title; and subject to the advice and consent of *I Liheslaturan Guåhan*, appoint a qualified person to any vacancy occurring in either the Supreme Court or the Superior Court of Guam, and to any newly created position of Justice or Judge authorized by statute.

The Judicial Council and the Guam Bar Association may each submit a list of qualified nominees for *I Maga'hågan/Maga'låhen Guåhan*'s consideration. No sitting Judge of the Superior Court of Guam shall be excluded from the pool of nominees for the Supreme Court of Guam.

(b) [Repealed.]

(c) The Chief Justice and each Associate Justice of the Supreme Court of Guam shall be a United States citizen, a bona fide resident of Guam for at least five (5) years and shall have been in the active practice of law on Guam for a period of at least ten (10) years before said nomination. The Presiding Judge and each other Judge of the Superior Court of Guam shall be a United States citizen, a bona fide resident of Guam for at least five (5) years and shall be in the active practice of law on Guam for a period of seven (7) years before said nomination.

(d) No Justice or Judge shall, during the term of office, engage in the private practice of law. No Justice or Judge shall, during the term of office, run for or hold any other office or position of profit under the United States, any State, Guam or any other political subdivision of the United States.

(e) "Active practice of law" includes time spent as a Justice or Judge on Guam.

(f) Any sitting Justice or Judge residing in the CNMI and admitted to the practice of law in the CNMI shall be eligible to sit on the Bench on the Supreme Court of Guam or the Superior Court of Guam; provided, that the Justices and Judges from Guam are accorded the same reciprocity by the CNMI.

SOURCE: Added by P.L. 21-147:2 (Jan. 14, 1993). Subsection (c) amended by P.L. 22-108:18 (Apr. 1, 1994). Repealed and reenacted by P.L. 26-089:2 (May 31, 2002). Subsection (b) repealed by P.L. 27-031:10 (Oct. 31, 2003).

§ 3110. Annual Address.

[Repealed.]

1985 SOURCE: CCP § 68 (P.L. 12-85). Repealed by P.L. 25-03:IV:16.

§ 3111. Pending Appeals.

All actions and proceedings arising under the laws of Guam pending in the District Court, Appellate Division, prior to the effective date of this Chapter shall be prosecuted to final determination in that court as though this Chapter had not been enacted. All appeals pending before the United States Court of Appeals for the Ninth Circuit shall remain in said court until concluded and the District Court of Guam shall retain jurisdiction to enter such orders, decrees, and judgments and conduct any appropriate proceedings in accordance with the ultimate mandate issued on any such pending appeals.

1985 SOURCE: Former CCP § 65 as enacted by P.L. 12-85.

CROSS-REFERENCES: *See* § 1102 and § 1103(c) of this Title.

§ 3112. Office of Public Guardian; Establishment; Appointment.

There is hereby established within the government of Guam an Office of Public Guardian (Office). The Public Guardian of the Office is the head of the Office. The Chief Justice shall appoint the Public Guardian, who shall serve at the Chief Justice's pleasure.

(a) Powers and Duties.

(1) The Public Guardian shall serve as guardian, limited guardian, testamentary guardian or temporary guardian of the person and/or estate of an elderly or mentally incapacitated individual when so appointed by the Family Court under Chapter 1 of Appendix C of Title 7 of the Guam Code Annotated. The Public Guardian shall file a petition for the Public Guardian's own appointment. Petitions for public guardianship may also be filed by any person, agency, or facility responsible for the support or care of individuals who:

(A) are not able to understand or adequately participate in decisions concerning their care; and

(B) have no relatives or friends willing and able to act as guardian.

(2) The Public Guardian shall have the same powers and duties as a private guardian.

(3) The Public Guardian shall assist the Court, as the Court may request or direct, in proceedings for the appointment of a guardian of the person and in the supervision of persons, corporations or agencies which have been appointed as guardians of the person.

(4) The Public Guardian shall advise and assist persons, corporations, and agencies which are seeking appointment as a guardian for an incapacitated person. The Public Guardian shall also provide advice, information and guidance to the persons, corporations or agencies who have been appointed as guardian of the person to assist them in the discharge of their duties.

(5) The Public Guardian may offer guidance and counsel, without court appointment as guardian, to those persons who request such assistance or to those on whose behalf it is requested for the purpose of encouraging maximum self-reliance and independence of such persons, and avoiding the need for appointment of a guardian.

(6) The Public Guardian shall develop programs of public education on guardianship and alternatives to guardianship and encourage the development of private guardians able and willing to serve as guardian for the person.

(b) Public Guardianship Review Board. Persons, corporations and/or agencies appointed guardians shall be consistently monitored through a Public Guardianship Review Board. Every six (6) months, the Board shall review the care and protection of those persons who are under guardianship by the Office of the Public Guardian. The review Board may review cases before the six (6) month period upon the request of the majority of the members of the Board. This review Board shall consist of eleven (11) members:

(1) one (1) social worker appointed by the Director of the Department of Public Health and Social Services;

(2) one (1) physician appointed by the Administrator of the Guam Memorial Hospital Authority;

(3) one (1) nurse appointed by the Director of the Department of Public Health and Social Services;

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(4) one (1) representative of the Guam Council on Senior Citizens;

(5) one (1) representative from a local nonprofit social service organization providing service to those with developmental disabilities, appointed by the Speaker of *I Liheslaturan Guåhan*;

(6) one (1) attorney appointed by the Guam Bar Association;

(7) one (1) representative from a local nonprofit social service organization providing services to the youth, appointed by the Speaker of *I Liheslaturan Guåhan*; and

(8) three (3) members of the community at large appointed by the Speaker of *I Liheslaturan Guåhan*.

(9) one (1) psychiatrist appointed by the Director of the Guam Behavioral Health and Wellness Center.

(c) When Not Appointed. The Public Guardian shall not be appointed if another suitable guardian is available and willing to accept the guardianship appointment, unless the Court finds that the best interests of the ward would be better served by the appointment of the Public Guardian.

(d) Court Costs. In any proceeding for appointment of a Public Guardian, the Court may waive any court cost or filing fee.

(e) Fees of Services; When Not Allowed. The Public Guardian may receive such reasonable fees for services as a public guardian as the Court allows.

(1) No fees shall be allowed which would unreasonably diminish the ward's estates so as to endanger the ward's financial independence, and no fees shall be allowed when the ward's primary source of support derives from public funds.

(2) Any fees received under this Section by the Public Guardian shall be deposited into the Public Guardian Fund.

(3) No fees shall accrue to the individual benefit of the Public Guardian.

(f) Rules. The Public Guardian shall develop rules and regulations in compliance with the Administrative Adjudication Law.

(g) Annual Report. The Public Guardian shall prepare and submit an annual report to the Chief Justice, and render such other reports as the Chief Justice may from time to time require.

(h) Funding. Funding for the Office of the Public Guardian shall be included in the budget of the Judiciary.

(i) Contracts. The Public Guardian may make and enter into contracts, and generally do all such things as in the Public Guardian's judgment may be necessary, proper and expedient in accomplishing the Public Guardian's duties.

(j) Volunteers Authorized. The Public Guardian is authorized to solicit and accept services of individuals and organizations on a voluntary basis in its programs in a carefully planned and supervised manner.

(k) Withholding Consent to Waiver of Sovereign Immunity. Notwithstanding anything in Guam law to the contrary, in accordance with § 1421a of the Organic Act of Guam, *I Liheslaturan Guåhan* therein declines to waive sovereign immunity as to the Office of the Public Guardian and the Supreme Court of Guam for any tort arising out of or committed under the voluntary program as set out in 7 GCA § 3112 (j).

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(l) Solicitation of Money Permitted. The office of the Public Guardian may solicit and accept voluntary charitable monetary donations and may apply for and accept public or private grants it may be eligible to receive. All expenditures for solicitation of or application for such donations or grants shall be prudent and reasonable.

(m) Fund Created. There is hereby created, separate and apart from other funds of the government of Guam, a fund known as the “Public Guardian Fund” (Fund). The Fund shall not be commingled with any other fund and shall be deposited into a separate account. All fees, charitable monetary donations, and public and private grants collected pursuant to this § 3112 shall be deposited into the Fund and it shall be administered by the Public Guardian. The Fund shall be used for the purpose of the administration and operation of the Office of the Public Guardian. The Public Guardian shall make an annual report to the Chief Justice of the Supreme Court of Guam and *I Liheslaturan Guåhan* of the condition of, and activity within, the Fund.

SOURCE: Added by P.L. 25-103:2 (Mar. 22, 2000). Subsections (b)(2), (b)(4) amended, and (b)(9) added by P.L. 26-064 (Dec. 22, 2001). Subsections (j)-(m) added and (e)(2) amended by P.L. 26-112:2-6 (June 18, 2002).

2025 NOTE: Designations in subsection (a)(1) modified pursuant to the authority of 1 GCA § 1606.

2013 NOTE: Pursuant to P.L. 32-024:2 (May 6, 2013) which renamed the Department of Mental Health and Substance Abuse (DMHSA) to the Guam Behavioral Health and Wellness Center, and all references to DMHSA were altered to the Guam Behavioral Health and Wellness Center.



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

COMMITTEE VOTE SHEET

Supreme Court of Guam Appointment of Jonathan R. Quan, to serve as Magistrate Judge,
Superior Court of Guam, for a Term Length of Four (4) Years.

COMMITTEE MEMBERS	SIGNATURE/ DATE SIGN	TO DO CONFIRM	TO NOT CONFIRM	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
Senator Telo T. Taitague Chairperson	 06.24.26	✓				
Senator Darrel Christopher Barnett Vice Chairperson	EVOTE 06.24.26			✓		
Senator Sabina F. Perez Member						
Senator Therese M. Terlaje Member	EVOTE 06.24.26	✓				
Senator Shelly V. Calvo Member	EVOTE 06.24.26	✓				
Speaker Frank F. Blas, Jr. Member	EVOTE 06.24.26	✓				



Senator Telo Taitague <senatortelot@gmail.com>

REQUEST FOR EV0TE: APPOINTMENT OF JONATHAN R. QUAN, MAGISTRATE JUDGE

5 messages

Senator Telo Taitague <senatortelot@gmail.com>

24 June 2026 at 14:21

To: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, Senator Therese Terlaje <senatorterlajeguam@gmail.com>, "Speaker Frank Blas, Jr." <speakerblas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, Senator Telo Taitague <senatortelot@gmail.com>
Cc: senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>

Håfa Adai Committee Members,

Please see the attached Committee Report on **THE SUPREME COURT APPOINTMENT OF JONATHAN R. QUAN TO SERVE AS MAGISTRATE JUDGE, SUPERIOR COURT OF GUAM, FOR A TERM LENGTH OF FOUR (4) YEARS**, for your **IMMEDIATE ACTION**.

Please indicate your preferred action based on the following options:

- To Do Confirm;
- To Not Confirm;
- To Report Out Only;
- To Abstain; or
- To Place in Inactive File.

Please respond **AS SOON AS POSSIBLE**. Your vote will be recorded in the voting record.



Committee Report_Appointment of Jonathan R. ...

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com

Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>

24 June 2026 at 14:23

To: Senator Telo Taitague <senatortelot@gmail.com>

To report out



The Office of Senator Chris Barnett

I Mina'trentai Ocho Na Liheslaturan Guåhan

Suite 202 - Calvo- Arriola Building - 359 Martyr St. - Hagåtña, Guam 96910
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[Quoted text hidden]

Senator Therese M. Terlaje <senatorterlajeguam@gmail.com>

24 June 2026 at 15:33

To: Senator Telo Taitague <senatortelot@gmail.com>

Cc: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, "Speaker Frank Blas, Jr." <speakerblas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>

To Do Confirm.

Si Yu'os Ma'åse',

TMT

On Wed, Jun 24, 2026 at 2:22 PM Senator Telo Taitague <senatortelot@gmail.com> wrote:

[Quoted text hidden]

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

24 June 2026 at 15:41

To: "Senator Therese M. Terlaje" <senatorterlajeguam@gmail.com>

Cc: Senator Telo Taitague <senatortelot@gmail.com>, Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>

To Do Confirm



Speaker, Frank F. Blas, Jr.

I Mina'trentai Ocho na Liheslaturan Guåhan 38th Guam Legislature

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[Quoted text hidden]

Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>

24 June 2026 at
16:53

To: Senator Telo Taitague <senatortelot@gmail.com>

Cc: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, Senator Therese Terlaje <senatorterlajeguam@gmail.com>, "Speaker Frank Blas, Jr." <speakerblas@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>

Hafa Adai,

To do confirm

Respectfully,

Jacqueline Munoz



Office of the People | Senator Shelly V. Calvo

Majority Whip & Chairwoman

Committee on Child Welfare, Youth Affairs, Senior Citizens, Women's Affairs, Disability Services, the Arts, Culture, Historic Preservation & Hagåtña Restoration

38th Guam Legislature

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On Wed, Jun 24, 2026 at 2:22 PM Senator Telo Taitague <senatortelot@gmail.com> wrote:

[Quoted text hidden]



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COMMITTEE REPORT DIGEST

I. OVERVIEW

The Supreme Court Appointment of Jonathan R. Quan to serve as a Magistrate Judge, Superior Court of Guam, for a Term Length of Four (4) Years was transmitted to the Speaker of *I Liheslaturan Guåhan* on Thursday, April 9, 2026, and subsequently referred by the Committee on Rules to the Committee on *Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement*, on Friday, April 17, 2026.

The Committee convened a public hearing on Friday, June 12, 2026 at 2:00 p.m. in the Guam Congress Building, Public Hearing Room.

Public Notice Requirement:

In compliance with Open Government Law, a five (5) day public notice of this hearing was published on Friday, June 5, 2025, and a forty-eight (48) hour notice was published on Wednesday, June 10, 2025, on PBS-GUAM and the Guam Public Notice Website. Notices were also sent to all senators, and all main media broadcasting outlets via email on the same dates.

Senators Present:

Senator Telo T. Taitague, Chairperson
Senator Therese M. Terlaje, Vice Chairperson
Vice Speaker V. Anthony Ada
Senator Eulogio Shawn Gumataotao

Appearing Before the Senate Panel:

Honorable Katherine A. Maraman, Chief Justice, Judiciary of Guam
Honorable F. Philip Carbullido, Associate Justice, Judiciary of Guam
Honorable Maria T. Cenzone, Judge, Judiciary of Guam
JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE
Douglas B. Moylan, Attorney General, Office of the Attorney General of Guam
John P. Morrison, Deputy Director, Public Defender Service Corporation
Frank T. Ishizaki, former Senator and Chief of Police
Danielle Rosete, Administrator of Courts, Judiciary of Guam
Geraldine Cepeda, Esq.
Dr. Marlene Quintanilla
Andrew Quenga, Esq.
Karl Espaldon, Esq.
David B. Riaño
Michael Panngelinan, Esq.

Committee Report Digest: Appointment of Jonathan R. Quan, Magistrate Judge

Public Hearing held: Friday, June 12, 2026

YouTube Link: <https://youtu.be/bTbgI0ATA-U?si=BnoHXx4AJQcgbKpG>

James Bernas

Carlina Charfauros

Maia Ocampo

Domingo Ocampo

Sophia Diaz

Written Testimony Submitted:

Honorable Katherine A. Maraman, Chief Justice, Supreme Court of Guam

Honorable F. Philip Carbullido, Associate Justice, Supreme Court of Guam

Honorable Robert J. Torres, Associate Justice, Supreme Court of Guam

Honorable Maria T. Cenzone, Judge, Superior Court of Guam

Douglas B. Moylan, Attorney General, Office of the Attorney General of Guam

Stephen P. Hattori, Director, Public Defender Service Corporation

Danielle Rosete, Administrator of Courts, Judiciary of Guam

Geraldine Cepeda, Esq.

Frank T. Ishizaki, former Senator and Chief of Police

Grant Olan, Captain, Judge Advocate, United States Army

Michael A. Pangelinan, Esq.

Gordon Anderson, Esq.

Kristina L. Baird, Esq.

Marianne Woloschuk, Esq.

Joseph B. McDonald, Esq.

Andrew S. Quenga, Esq.

Richard S. Dirkx, Esq.

Domingo L. Ocampo

Maia N. P. Ocampo

II. SUMMARY OF TESTIMONY & DISCUSSION

The Public Hearing was Called-to-Order at 2:03 p.m. The Supreme Court of Guam appointment of Jonathan R. Quan, to serve as a Magistrate Judge, Superior Court of Guam, for a Term Length of Four (4) Years was the only item on the agenda.

SENATOR TELO T. TAITAGUE, CHAIRPERSON. *Buenas yan hafa adai everybody.* This public hearing is now called to order and the time now is 2:03 p.m., this Friday, *Biba Betnes*, June 12, 2026. This hearing is conducted by myself, *Senadot* Telo Taitague, Chairwoman on the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Election, and Retirement. To comply to the open government law, notices of this hearing was published on PBS Guam and the Government of Guam Public Notice Portal on February, June 5, 2026, and the second notice was on Wednesday, June 10, 2026. Notice of this hearing was disseminated to all senators and media via email and was made available on the Guam legislature's website.

I would like to recognize those who are here in person and those who are watching from home. Welcome to your Guam legislature. I would also like to welcome my colleagues who have joined us today. To my left, my co-chair or my vice chair on judicial is Senator Therese Terlaje. Also joining us is Vice Speaker Tony Ada. Good



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morning or good afternoon and Senator Shawn Gumataotao, good afternoon. Colleagues, copies of the testimonies and documents received ahead of this hearing can be accessed through the Google Drive link, which is published on the public hearing notice for this hearing, and also emailed to you in advance. And we have provided you testimony that just recently came in to you. So if there's anything else you need assistance for, please feel free to ask me.

For the listening public, you can access the Google Drive link on the public hearing notice published on the Government of Guam Public Notice Portal at notices.guam.gov or on the Guam Legislature's website at guamlegislature.gov. If you need assistance, please feel free to call the legislature at 671-472-3465.

Before we begin, I'd like to set some rules of engagement. So first, when you speak, please speak directly into the microphone. And for the record, please state your name, position, and who you represent. I ask those who are testifying today to stay seated for any questions my colleagues may have, and then you'll be excused. I respectfully ask that we conduct ourselves professionally and respect each other's opinion. Those individuals who do not comply with these rules will be removed from the room and prohibited from further participation.

The agenda today is the appointment of Jonathan R. Quan to serve as a Magister Judge to the Superior Court of Guam for a term length of four years.

So before I begin, I would just want to give you a little bit of history. On the appointment of Magistrate Judge Jonathan R. Quan, I would like to briefly place into the record the history of this appointment and the standards associated with his office.

In 2018, Jonathan R. Quan was appointed by the Chief Justice of Guam and subsequently confirmed by *I Liheslaturan Guåhan* to serve a four-year term as a Magistrate Judge. In 2022, pursuant to 7 GCA Section 4401, the Judicial Council adopted Resolution Number JC22016, reappointing Magistrate Judge Quan to an additional four-year term. His current term is scheduled to expire on September 4th, 2026.

As of June 2026, Judge Quan has served continuously as a Magister Judge for nearly eight years. Under Guam law of service, beyond the current term will require the legislature's confirmation. In preparation for the expiration of Judge Quan's term, the Chief Justice requested that the Guam Bar Association solicit recommendations for qualified candidates. Following the Guam Bar Association's nomination and review process, Judge Quan was recommended by the Chief Justice as the first ranked candidate for appointment.

On April 9, 2026, the Chief Justice transmitted Judge Quan's appointment to the Speaker of *I Liheslaturan Guåhan*, and the appointment was then referred to my Committee on April 17, 2026. Pursuant to the Committee's review of the appointment, a background verification report was compiled to assess compliance with the eligibility requirements set forth in law, and to assist senators in evaluating the appointment. That

confidential report was made available to the Committee members and all senators for review in advance of today's public hearing.

Also on the duties, authority and standards of a Magistrate Judge: Under 7 GCA Chapter 4 Article 4 Magistrates and Satellite Courts; Magistrate Judges are appointed to assist the Superior Court in the administration of justice and performance duties assigned by law, court rule, or order of the Superior Court. A magistrate judge generally may:

Under 7 GCA Chapter 4, Article 4 (Magistrates and Satellite Courts), Magistrate Judges are appointed to assist the Superior Court in the administration of justice and perform duties assigned by law, court rule, or order of the Superior Court. A Magistrate Judge generally may:

1. Conduct initial appearances and arraignments in criminal matters.
2. Issue warrants, summonses, and related criminal processes.
3. Set bail and conditions of release.
4. Conduct preliminary hearings and other pretrial proceedings.
5. Hear motions and matters referred by Superior Court Judges.
6. Preside over certain civil, family, traffic, juvenile, probate, small claims, and special proceedings as authorized by court rule or assignment.
7. Administer oaths and affirmations.
8. Make findings, recommendations, and orders within the scope of authority delegated by statute or the Superior Court.
9. Perform other judicial duties assigned by the Presiding Judge or the Superior Court.

Because Magistrates are judicial officers, they exercise many of the powers granted to judges under Chapter 7, including:

1. Conducting court proceedings.
2. Maintaining order and decorum in court.
3. Administering oaths.
4. Issuing orders necessary to carry jurisdiction into effect.
5. Exercising contempt powers where authorized.
6. Performing judicial acts in chambers when permitted.

Furthermore, Magistrate Judges are held to the same ethical standards as judges of the Superior Court and are subject to Guam's judicial disciplinary system. Pursuant to 7 GCA § 6103, judges must adhere to the American Bar Association's Canons of Judicial Ethics, which require judges to uphold the integrity and independence of the judiciary, avoid impropriety and the appearance of impropriety, perform judicial duties impartially and diligently, avoid conflicts of interest, and maintain public confidence in the courts. Violations of these standards may constitute grounds for discipline or removal.

Finally, judges are prohibited from engaging in political activity, including making political contributions, holding office in a political party, or participating in political campaigns pursuant to 7 GCA § 6104. Judges must also



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recuse themselves from proceedings in which their impartiality may reasonably be questioned or where a conflict of interest exists pursuant to 7 GCA §§ 6105–6107. Further, judges are prohibited from practicing law while serving on the bench pursuant to 7 GCA § 6110.

So, at this time, my office has taken the initiative to also invite several people to participate in this public hearing, confirmation hearing;

1. Honorable Chief Justice Katherin Maraman
2. President Jacqueline Terlaje and Board members of the Guam Bar Association
3. All members of the Judicial Council of Guam
4. All members, Guam Bar Association
5. Honorable Associate Justice (and Former Chief Justice) Robert J. Torres
6. Honorable Associate Justice (and Former Chief Justice) Philip Carbullido
7. Honorable Attorney General of Guam Douglas B. Moylan
8. Public Defender Service Corp Executive Director Stephen Hattori
9. All members of the public via our public notices that were disseminated as mentioned earlier.

So, at this time I would like to begin the testimony from those who came before, and out of respect I would like to first recognize our Chief Justice of Guam, Chief Justice Maraman, you are now recognized ma'am.

HONORABLE KATHERINE A. MARAMAN, CHIEF JUSTICE OF GUAM, SUPERIOR COURT OF GUAM: Thank you Madam Chair. I very much appreciate the Chair's efforts to get this matter resolved before the end of Judge Quan 's term. So, thank you for that.

Håfa Adai, Madam Chair and members of the committee, Senator Ada, Senator Gumataotao, Senator Terlaje, thank you for the opportunity to provide testimony in support of Magistrate Judge Jonathan R. Quan 's confirmation to continue serving as a Magistrate Judge of the Superior Court of Guam. Pursuant to 7 GCA Section 4401, Magistrate Judge Quan was first appointed in 2018. In 2022, the Judicial Council reappointed him to an additional four-year term through Resolution No. JC22-16. His current appointment now requires legislative confirmation, and absent confirmation, his term will expire on September 4th, 2026.

For the past eight years, Magistrate Judge Quan has proven himself to be a capable and dedicated judicial officer. His experience as a litigator and former Prosecutor is reflected in the way he approaches cases with preparation and fairness.

He handles a demanding caseload and has earned the confidence of his colleagues and court users. In addition to his responsibilities on the bench, Magistrate Judge Quan has taken on leadership roles that have benefited the Judiciary and the broader justice system. He has helped lead the Judiciary's electronic monitoring pilot program, which explores alternatives to detention that protect public safety while making efficient use of government resources. He also serves as Chair of the Criminal Law and Procedure Review Commission. Through that role,

he has worked with representatives from all three branches of government to review and improve Guam's criminal laws and procedures.

Magistrate Judge Quan continues to serve as a Major in the Guam Army National Guard's JAG Corps. His continued military service reflects the same commitment to public service that he brings to the Judiciary. Magistrate Judges are often the first judges that members of the public encounter. They make critical decisions affecting liberty, safety, and access to justice. The work carries significant responsibility and requires careful decision-making and judicial temperament. Magistrate Judge Quan has consistently demonstrated those qualities throughout his tenure. With your approval, Magistrate Judge Quan will continue to serve his service to the people of Guam and to the administration of justice in our Superior Court. I respectfully urge *I Liheslaturan Guåhan* to confirm his appointment, and again thank the committee for its consideration and prompt attention to this matter. If there are any questions, I'd be glad to answer. Thank you.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much, Chief Justice. And at this time, I would like to recognize the Honorable Associate Justice, Philip Carbullido. You are recognized, sir.

HONORABLE F. PHILIP CARBULLIDO, ASSOCIATE JUSTICE, SUPREME COURT OF GUAM:

Thank you, Madam Chair and members of the committee, Senator Therese Terlaje, Senator Shawn Gumatao, and Vice Speaker Senator Tony Ada. Thank you for the opportunity to appear before you at today's public hearing on the renomination of Jonathan R. Quan as Magistrate Judge of the Superior Court of Guam.

For the record, my name is Philip Carbullido and I am currently an Associate Justice on the Supreme Court of Guam. I have been on the bench for approximately 26 years and before that in private practice for about 22 years. I am confident other speakers will testify as to Jonathan's intellect, character, and ethics, which I do not minimize. My purpose today is to offer insight how Magistrates Quan's broad legal career, spanning about 30 years as a law clerk, judge advocate in the Guam Army National Guard, Solicitor in the Civil Division, Prosecutor in the Criminal Division of the Office of the Attorney General, Assistant Professor at Guam Community College, private practitioner and Magistrate Judge, has shaped the listening skills and wisdom to be a fair and impartial jurist.

I will speak from observed conduct and personal experience with Jonathan in private practice. Jonathan clerked for the Honorable Katherine A. Maraman, our current Chief Justice, who you just heard from, when she was a judge in the Superior Court of Guam. This type of work trains a young lawyer to examine records with care, distill complex factual patterns, listen closely to counsel's arguments, research relevant case law, and prepare written memorandums to help the judge resolve the dispute.

Jonathan is a Major, as you've heard from Chief Justice Maraman, in the Guam Army National Guard, serving as a Judge Advocate assigned as the Senior Defense Counsel for the Guam Trial Defense Service. While I never served as a Judge Advocate in the Guard, I assumed the military legal service requires structured listening, discipline advisory work, and strict adherence to codified standards. And as a solicitor in the Civil Division of the Attorney General's Office, advising agencies such as the Guam Police Department and the Customs and Quarantine Agency, a staff attorney must reconcile statutory directives with operational realities, often across multiple stakeholders.



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As a Criminal Prosecutor, handling criminal cases requires meticulous evaluation of witness credibility, judicious use of charging discretion, and protection of the accuser's rights while simultaneously advancing the interests of the people of Guam. As an assistant professor at the Guam Community College, teaching cultivates patience, clarity, and the discipline to translate legal principles for diverse learners, traits that strengthen courtroom communication.

An approximately eight years in private practice with a role in a case that went all the way to the United States Supreme Court exposed Jonathan to high-stakes litigation and the human dimensions of clients concerns reinforcing the need for patient listening and pragmatic case management.

Finally, Jonathan's eight years as a magistrate judge tested his temperament, docket management skills, and commitment to the fair and impartial treatment of all parties. In closing, Madam Chair and members of the Committee, Magistrate Judge Jonathan R. Quan 's public record shows a breadth of legal and academic experience, a sincere work ethic, and a balanced temperament, which further informs my support for his renomination. Thank you for your consideration and for the committee's continuing service to the people of Guam. *Si Yu'os ma'åse'.*

SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're very welcome. Is there someone here going to be reading the testimony for the Honorable Associate Justice Torres?

HONORABLE KATHERINE A. MARAMAN, CHIEF JUSTICE OF GUAM, SUPERIOR COURT OF GUAM: Would you like me to do that?

SENATOR TELO T. TAITAGUE, CHAIRPERSON: If you would like to, yes.

HONORABLE KATHERINE A. MARAMAN, CHIEF JUSTICE OF GUAM, SUPERIOR COURT OF GUAM: Justice Torres extends his apologies, but one of his nieces is getting married this afternoon, so he asked me to read his testimony.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Please proceed.

HONORABLE KATHERINE A. MARAMAN, CHIEF JUSTICE OF GUAM, SUPERIOR COURT OF GUAM: [*Reads Associate Justice Robert J. Torres's Testimony into the record*]

Thank you for the opportunity to submit testimony concerning the reappointment of Magistrate Judge Jonathan R. Quan.

At the outset, I wish to clarify the scope of my testimony. As a sitting justice of the Supreme Court of Guam, I remain bound by the Guam Rules for Judiciary Discipline Enforcement and ABA Model Code of Judicial Conduct. These rules limit my participation in proceedings that may be viewed as providing

personal character testimony or lending the prestige of judicial office to advance the private interests of another. Accordingly, my testimony is limited to my professional observations of Magistrate Judge Quan's performance of his judicial duties, particularly during my tenure as Chief Justice.

The Office of Magistrate Judge carries broad and significant responsibilities. A magistrate may be called upon to conduct criminal first appearances and arraignments, make bail and pretrial release determinations, issue search and arrest warrants, preside over preliminary hearings, address discovery and other pretrial matters, and accept pleas and impose sentences in misdemeanor cases. A magistrate may also preside over small claims, traffic, and other civil proceedings, and serve in other capacities as assigned.

These are not merely administrative or routine functions. They involve the exercise of judicial judgment, careful preparation, respect for procedural rights, and the ability to manage a substantial and varied caseload efficiently. In many instances, the magistrate is the first judicial officer encountered by a member of the public. The magistrate's performance, therefore, directly affects both the administration of justice and the public's perception of the courts.

During my tenure as Chief Justice, I observed Magistrate Judge Quan perform these responsibilities with diligence, professionalism, and a clear understanding of the limits and obligations of judicial office. He consistently took on assignments that helped the Superior Court manage its high-volume docket, deliver timely justice, and better serve the community. In addition, he continues to provide valued leadership in the Criminal Law and Procedure Review Commission and the Electronic Monitoring Program.

Magistrate John Quan's professional background has also provided him with a useful breadth of experience. Before his appointment in 2018, he practiced law in the private sector, served as a tenured assistant professor at Guam Community College, and worked as an Assistant Attorney General. As a Senior Prosecutor, he supervised and prosecuted felony and misdemeanor matters. He later served as the Assistant Attorney General- Solicitor assigned to the Guam Police Department and the Guam Customs and Quarantine Agency.

Through the combination of private practice, public service, teaching, prosecution, and military service, Magistrate Judge Quan has gained valuable insight into the workings of the justice system. This experience has provided him with a clear understanding of the roles and responsibilities of attorneys, law enforcement officers, litigants, and the courts.

My observations are based not simply upon his resume or reputation, but upon his performance in carrying out the work assigned to him within the Judiciary of Guam. Based on those professional observations, he has demonstrated the competence, work ethic, judicial temperament, and commitment to public service necessary to perform the duties of a magistrate.

I respectfully offer these observations to assist the Members I Liheslaturan Guåhan in evaluating Magistrate Judge Quan's record of service and his qualifications for continued office.



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Subject to the ethical limitations I have described, I support the confirmation of Magistrate Judge Jonathan R. Quan for reappointment.

Si Yu'os Ma'åse' for the opportunity to provide this testimony and for your careful consideration of his record.

Submitted by the Honorable Robert J. Torres, Associate Justice.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: *Si Yu'os ma'åse'*, Chief Justice. And at this time, I'd like to recognize Judge Maria Cenzone for her testimony. You are now recognized, ma'am.

HONORABLE MARIA T. CENZON, JUDGE, SUPERIOR COURT OF GUAM: *Buenas and hafa adai* Members of the Committee, Chairperson, Co-Chair Terlaje, Vice Speaker Ada, and of course, Senator Gumataotao. Nice to see you again, Mr. Gumataotao, given that we shared the same role at one point at the Judiciary as Director of Policy and Planning. I am here to testify both in writing as well as orally in support of the nomination of Magistrate Judge Jonathan R. Quan and would like to read my written testimony into the record.

I'm writing to express my staunch support for the nomination of Magistrate Judge Jonathan R. Quan to serve another term as Magistrate Judge for the Superior Court of Guam. Magistrate Quan's extensive professional experience, which you have heard just from the three of us sitting here, his commitment to public service and his dedication to the people of Guam make him an exceptional candidate for this very important position.

Since his appointment to the Superior Court of Guam in September 2018, Magistrate Judge Quan has served the island and the courts with distinction and integrity. His legal career, as you've heard also, spans more than a decade, including eight years in private practice as well as an Associate Professor at the Guam Community College. In that capacity, he demonstrated his dedication to education and to the development of future leaders of the island.

Magistrate Judge Quan's service as an Attorney, Assistant Attorney General of Guam, where he supervised and prosecuted felony and misdemeanor cases, including some in front of my court, further underscores his deep understanding of the law and his commitment to justice and to the rule of law. In addition, his role as the Assistant Attorney General in the Solicitor's Division, assigned to the Guam Police Department and, of course, to the Guam Customs and Quarantine Agency, highlights his knowledge of particular laws and regulations which are applicable to critical law enforcement agencies.

But beyond his legal and academic achievements, Magistrate Judge Quan's service in the Guam Army National Guard reflects his unwavering dedication to our island's safety and its well-being. His impressive educational background, including a Bachelor of Arts at the University of Pennsylvania and his Juris Doctorate from the

Loyola University Law School in Los Angeles. I wear my pin as an alumnus of Loyola in Chicago, so he is also a brethren in that respect. His education showcases his commitment to excellence. Further, his discipline and his leadership are evident through his accomplishments in various martial arts, some of which he has also exhibited in court, and his diverse interests are exemplified in him as a very talented musician. And I know this from personal experience, having once sang with him a long time ago while he was very talented on the keyboards.

So personally, I do know Magistrate Judge Jonathan Quan, and this extends beyond our youthful practice as doctors of the law, but also when we were still in school. And my knowledge about him personally I would like to state, that indicates that he is highly committed to and loyal to family, friends, and his colleagues, and that speaks volumes about his unassailable character beyond his professional career. These are personal observations that I have witnessed.

We've heard testimony about the increasing docket that he has to manage as a magistrate judge, and his unwavering dedication and willingness to assist the trial court and the administration of justice is one of the reasons why I, as the middle child of the trial court judges, am here to support his nomination. His tireless work, both as a settlement judge as well as a magistrate judge, hearing the first appearances, hearing motions for bail reductions, hearing a multitude of different types of cases is very difficult when one has to switch that kind of mindset from a criminal to a non-criminal type of case. And I do admire his ability to do that with such grace and with integrity and with a key to justice. So, beyond his professional career, I know him to be kind, thoughtful, generous and compassionate with a fantastic sense of humor beneath his hard candy shell.

Magistrate Judge Quan's unique combination of legal expertise, his commitment to public service and to the community and his involvement makes him highly qualified to continue to serve the island he loves so much as Magistrate Judge. I'm confident that he will continue to uphold the highest standards of justice and contribute positively to the Superior Court of Guam and to the island of Guam.

Therefore, I respectfully urge you, the committee, your colleagues, and the Guam legislature to support the nomination of Magistrate Judge Quan to continue in his service. Thank you for your time and consideration.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much for that testimony. And at this time, I'd like to recognize our Attorney General of Guam, Attorney General Doug Moylan. You are now recognized, sir.

DOUGLAS B. MOYLAN, ATTORNEY GENERAL, OFFICE OF THE ATTORNEY GENERAL OF GUAM: *Håfa Adai*, Chairwoman Telo Taitague, Vice Speaker Tony Ada, Vice Chairwoman Therese Terlaje, and Senator Shawn Gumataotao. My name is Douglas Moylan and I'm the Attorney General of Guam. I was elected to protect and represent *we the people* of Guam. Literally that is each and every one of you in this room. My testimony today is on behalf of my client, myself as the Attorney General, and in my personal capacity. Put simply, I support Jonathan Quan's renomination as a magistrate judge for another term. My observation of Magistrate Judge Quan, both as a democratically elected Attorney General and before that, as a private defense attorney, is that Jonathan Quan has performed his duties consistent with the role of a Magistrate Judge. He has attempted to make the best decision possible given the nature of the proceedings. He also directly addresses criminal defendants, warning them of the harsh consequences that he will impose if that defendant violates his order.



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As you know, one of the functions of a Magistrate Judge is to make preliminary decisions based upon limited information and must take many factors into consideration. As Guam's chief law enforcement officer, I'm a law enforcer operating in the Executive Branch. I serve in the trenches with my men and women renegade Prosecutors. We support Magistrate Judge Quan because we know he makes decisions focused upon protecting our client and Guam's crime victims. I call my team renegades because it is the wild, wild west when dealing with the daily triage created by the meth addicts, repeat criminals, and their sometimes-unscrupulous defense attorneys who assert speedy trial to try to sack my Prosecutors, the crime victims, and our client, *we the people*.

I submit with this written testimony last month's catch, release, and reoffend report my team publishes every month. The shocking part of these reports are not only the number but the arrests being made that show another one-hundred nine (109) alleged violations of release orders and nineteen (19) of those being released and violating the release orders being identified in another crime. The important fact is another crime victim suffered that would not have been victimized had the pretrial criminal defendant not been released.

We all wish to support and thank Judge Quan for being flexible with GPD and my Prosecutors when arrests need to have an unscheduled hearing to prevent a crime, criminal defendants release in order to comply with the forty-eight (48) hour rule to be brought before a Judge or Magistrate Judge. He recognizes that so much more goes into preparing a defendant for magistrate than simply filing papers. GPD has to investigate and create written police reports, upload the docs into their computers, and then my Prosecutors and staff need to conduct its review and research to evaluate and prepare criminal charges, prepare the motions for pretrial confinement, contact the victims under Crime Victim Bill of Rights, finalize the legal paperwork, and appear at the hearing.

Apart from appearing at the hearings, this elaborate legal process must often be done within four (4) hours and filed by twelve (12) noon before the three (3) o'clock p.m. daily magistrate hearing. The number of defendants ranges from a couple, which is rare, to sixteen (16) or more criminal suspects requiring a magistrate. Our logistical requirements is one (1) Prosecutor for three (3) police reports, which is difficult when there are six (6) full-time criminal courts that need Prosecutors each workday.

At the end of the day, we are all on the same side. We are all paid by our taxpayers to keep them safe and enjoy the privileges and protections American citizens are entitled to receive.

This fight against criminals and the suffering they cause requires every one of us being interested first with protecting our people. People care little about rights when they are being threatened with pain, suffering, injury and death. This is what separates the leaders from the woke, soft on crime liberal socialists. Under a weak on crime approach, people needlessly suffer and die. Under a strong Attorney General and criminal justice system, the criminals are separated in prison from we law-abiding citizens and residents.

As an AG, I must find, recruit, and hire enough Prosecutors in an environment of dwindling local attorneys to staff not only the daily and Saturday or holiday magistrate function, but to also staff the six (6) other criminal courts. I also attach to my written testimony the ten-point proposed law that my Prosecutors and I developed to make my clients safer and protect our crime victims in our magistrate process. We ask you, esteemed Senators, to please conduct a public hearing so that we can do our jobs in protecting our community against those criminals who would hurt and kill us. In sum, we support Magistrate Judge Jonathan Quan in continuing his important role in protecting our crime victims and clients. Thank you for this opportunity.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much. And at this time, I'd like to recognize former Chief of Police Frank Ishizaki. You are now recognized, sir.

FRANK T. ISHIZAKI, FORMER SENATOR AND CHIEF OF POLICE: Well, thank you very much, Madam Senator, Madam Chair, Vice Speaker Terlaje, thank you. Gentlemen, Senators, thank you for allowing me to testify. All the great things said about Jonathan Quan, I'm not gonna repeat any of that. What I'd like to do is just encourage you to go through the confirmation process and get him to continue another four years. I cannot think of a more suitable Magistrate Judge than Jonathan Quan. He is an accomplished jurist with broad base experiences and I said judicial leadership is probably the least understood and often unappreciated by our community. Legal professionals are often ill-equipped to serve as judges. It takes a special person to effectively and fairly administer justice. Jonathan Quan is that special person and is an excellent choice for this position. And I commend Chief Justice Maraman for reappointing him. I know Jonathan on a personal basis because I teach at the University of Guam, and he's always been accommodating to allow my students to observe the process of the magistrate courts. So, I'm just here to say, please confirm him. I fully endorse him. Thank you very much.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're very welcome. At this time, before I excuse you, I'd like to ask if my colleagues have any questions for any of the ones sitting for the panel. Any questions? Okay, at this time you are excused and we will call the next panel up. So while they're being excused, I'd like to call to the floor Karl Espaldon, you have checked off oral. If you did check off oral, I'll be calling your name. So, Karl Espaldon, we have Andrew Quenga checked off oral. David B. Riaño. I hope I pronounced that okay. James and this is Bernas, I think. Okay, how do you pronounce your name sir? Bernas? Okay. Christine Ballesta? It looks like it's scratched out. It said *never mind*. Okay. Michael Pangelinan. I think we have some more chairs. Charfarous, Carolina. Okay. Peter Santos, is he here? Okay. Dr. Marlene? I think we're full so far. Okay, we still have one more panel, I believe. I wonder if we have... is Peter's on too? He's gone already? Okay. So, you know what I'm going to do is I'm just going to start from the end and we'll go from there. Just please state your name for the record and who you represent. You are now recognized.

DR. MARLENE QUINTANILLA: Good afternoon. My name is Dr. Marlene Quintanilla. I'm a teacher at Tiyan High School. Today, I'm actually going to be reading a written testimony. So, the following written testimony was submitted by attorney Kristina L. Baird, and is being read into the record on her behalf.

Dear Senators, Senator Taitague and Committee Members,

I am writing this letter in support of Jonathan R. Quan's nomination to serve as Magistrate Judge in the Superior Court of Guam. I have been a member in good standing of the Guam Bar Association since



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1993 and have personally known Jonathan R. Quan for nearly ten years. From my experiences with Jonathan, I could fill these pages with many examples as to why he, in my opinion, has all the important qualities and skills that a Magistrate Judge should possess. I would like, though, to limit my written testimony to one superior quality of Jonathan that I have seen him demonstrate repeatedly. That quality is Jonathan's unselfish desire to make things better. As simple as it sounds, this goes beyond just meeting the basic duties of a job. This quality is Jonathan's unwavering dedication to go beyond what is required of him, to improve the judicial system for the betterment of the entire community.

By way of background, our professional encounters began at the Judiciary of Guam in 2018 when I served as a Staff Attorney and Jonathan was serving his first term as a Magistrate Judge. At this time, the Department of Correction had issues with overcrowding and some sort of solution was needed. One excellent solution was the starting up of an Electronic Monitoring program. Jonathan and I were tasked to put an EM program together from scratch. This task was in addition to Jonathan's duties as Magistrate Judge. Jonathan worked many late nights to develop this program. Under Jonathan's direction, the EM program blossomed from "that's a good idea" to a functioning program that continues to serve many redeeming purposes to the whole island community.

While serving as the Administrator of the Court from 2020 to 2023, I continue to witness Jonathan in his role as a Magistrate Judge and his dedication to the position and beyond. During the pandemic, the Judiciary faced many challenges to operations due to the COVID restrictions. Jonathan was always one of the first to offer up suggestions and methods to ensure that the constitutional rights of the parties that came before the Judiciary were protected while still working to comply with the varying COVID restrictions. During the pandemic years, Jonathan was one of the first judicial officers to engage in video conferencing technologies. There were many late nights at the Judiciary, when Jonathan appeared like a ghost in a robe at my office to offer up some new suggestion or idea for operational improvement.

During the pandemic years, Jonathan also spent many hours working within the Judiciary's administrative departments, and even with the Judiciary's partners such as the Department of Corrections, making sure that they had what they needed to literally keep the wheels of justice moving. I attended many meetings with Jonathan during this time and was impressed, was always impressed, by his dedication to the operation and willingness to be the experimental courtroom to test out new technologies, even if it failed. I can remember Jonathan's steadfast commitment to working out the kinks when a training video we used from his courtroom ended up showing the parties blurring in and out of the video screen like a bad cartoon.

During this time, I also witnessed firsthand as Jonathan agreed to take not only his own work as a Magistrate Judge, but the additional docket work of a Superior Court Judge who had vacated that

position. Jonathan was committed to making sure the cases did not sit idle while a new Superior Court Judge was being selected. I never heard him complain about the two dockets he was handling. Instead, he was constantly pushing the cases forward in both dockets. Apparently, he did such a good job that when the next Superior Court Judge vacated the position, Jonathan was assigned the judge's docket to handle on top of his own.

I also witnessed Jonathan go beyond what was required of him in his duties as a Magistrate Judge and lend his skill and expertise in martial arts to train on his own time, both the Judiciary's Marshals and Probation Officers in the tactical application of the blade, flashlight and expandable baton. I personally witnessed Jonathan staying late at the Judiciary to teach the new law enforcement officers how to do a cell extraction for an unruly detained client. Jonathan even went as far as providing a detailed video on various scenarios in which his martial arts skills would assist the law enforcement officers at the Judiciary. I will point out, however, that his dancing skills at the end of the video were, in my opinion, awkward, although I understand that he's quite a good singer!

From my experiences with Jonathan over the years, I am of strong opinion that he will continue to be an excellent Magistrate Judge and champion contributor to the never-ending pursuit of justice for all. I strongly recommend Jonathan R. Quan to be a Magistrate Judge for the Superior Court of Guam.

Sincerely,

Kristina L. Baird.

I just wanted to add just in addition, for me personally, I've known Jonathan for over twenty years. And in that time, he was at private practice he actually assisted my parents in some legal matters. And my mom is Okinawan, so English is her second language. She really liked the way he was very patient and kind when he was trying to help her understand legal jargon that was very difficult for her.

But on a different note, I have seen him at work.

As I mentioned earlier, I am a teacher and I would take my students to either the District Court or the Judiciary of Guam. And one of the times, he was actually the judge that was presenting that day. And normally, I mean, they do a wonderful job at both courts in being informative with the students. But for the most part, they would make speeches, answer questions, things like that, and it's great. Jonathan, though, after reading this, I remember he went above and beyond. He actually had a presentation, almost like he had a lesson plan ready for them. And he wanted to show how difficult it was to be an eyewitness and instead of just telling us that being an eyewitness is quite difficult, he actually showed a cartoon and had the kids watch a cartoon. He told them that he was going to be asking them after. So, he told him who the suspect was and one of the girls was so excited she said, "oh I can describe the person." And so, she went up and she described and I thought it was great because I don't remember half the things she was saying and I was like, "oh that's a great description." Well later on when he played it back and reviewed, she was wrong on a couple of key things, right? That was actually the wrong suspect she was describing. But she was very confident, and I thought, "oh, that was a great way to demonstrate that." And as a teacher, I totally appreciated the interactive presentation that he had given. So, I fully support Jonathan R. Quan to continue his role as a magistrate judge. So, thank you.



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SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much. Andrew, you're recognized.

ANDREW QUENGA, ESQ.: *Håfa Adai*, Madam Chair, members of the committee, Vice Speaker Ada, Senator Gumataotao, and Senator Terlaje. My name is Andrew Quenga. I work with the Guam Criminal Law and Procedure Review Commission. I've submitted a detailed written testimony. I don't need to repeat it here for the Committee's consideration, but I'll briefly summarize it.

I've been a practicing attorney in Guam for nearly 30 years, and I've had the privilege of working with Judge Quan in a number of professional capacities over many years, most recently through the Guam Criminal Law and Procedure Review Commission, where he serves as our Chairman. Through that work, I've seen firsthand his leadership in one of the most significant criminal law reform efforts in Guam's history, the comprehensive modernization of Guam's Criminal Code. Judge Quan's qualifications clearly speak for themselves. He brings nearly 22 years of legal experience as an attorney and eight years of judicial experience. He served as a Prosecutor, Military Judge Advocate, law professor, and judicial officer. He possesses a deep understanding of the law, a strong commitment to due process, and an unwavering dedication to the fair administration of justice.

But what stands out most to me is his professionalism, integrity, and work ethic. Jonathan consistently devotes long hours not only to his judicial responsibilities but also to public service initiatives such as a work on the Commission, while continuing to fulfill his commitments to his family and military service. Throughout my interactions with him over many years, I have found him to be fair, objective, thoughtful and respectful. He has the temperament, judgment and leadership qualities that our judiciary and community need. I say this knowing full well that he tells things like they are and does not sugarcoat the message. The point is that he has a temperament to balance firmness with compassion at this moment and for this position it's my opinion that there is no one more qualified than Jonathan to serve as Magistrate Judge. For these reasons, I respectfully urge the Committee and the Legislature to confirm his reappointment. Thank you.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much, Andrew. Attorney Espaldon, you are recognized.

KARL ESPALDON, ESQ.: Thank you, Madam Chair. Good afternoon, Madam Chair and members of the Committee. My name is Karl Espaldon. I am a practicing attorney on Guam barred in both Hawaii and Guam for the past 30 years. I am testifying in my personal capacity to strongly support the nomination of Jonathan R. Quan to continue as magistrate court of the Guam Superior Court, Magistrate Judge of the Guam Superior Court. As background, Jonathan and I were colleagues at the Office of the Attorney General, where at the time I was the Deputy AG for the Solicitor Division and Jonathan was a Senior Prosecutor. During that time, Jonathan moved to my division, the Solicitor Division, where we worked closely together when he served as legal counsel to the Customs and Quarantine Agency and later as GPD's Chief Counsel before assuming the bench as Magistrate Judge.

I also consider Jonathan a close friend and I believe I have come to know him and his personal attributes and qualities that allow me to testify on his behalf both professionally and personally. Eight years ago I appeared before this Committee in support of Jonathan's initial nomination to serve as Magistrate Judge. My testimony then, as it remains today, was that Jonathan was uniquely and singularly qualified to serve in this position, given his local upbringing, his educational background, his legal skills and experience, his dedication to public service, and his promise and potential to administer the law fairly and impartially and contribute positively to the improvement of the administration of justice within the court system itself.

Fortunately for me, his distinguished service on the bench since then has affirmed that my previous testimony was accurate, well-placed, and well-grounded. And the legislature has made the correct decision eight years ago to confirm him as Magistrate Judge and would do a great service to the courts, the legal community, and to the people of Guam to confirm him once again to this position.

While others may testify about specific aspects of Judge Quan 's experience and performance on the bench, I would like to touch upon some of the intangible qualities and traits that Jonathan possesses and makes him an exemplary judge and in my opinion a quality human being. The first is his work ethic. When it comes to work, Jonathan is and always has been relentless. He takes whatever job in front of him seriously and doesn't keep regular hours like the rest of us. When he and I worked together at the AG's office, I only had one attorney in my division that would regularly call me at home after hours, sometimes close to midnight, to discuss work. And I'll let you guess who that was. Even today, I know he regularly takes his work mind home and often is up late grappling with issues in cases and situations before him.

And anyone familiar with the Magistrate Judges docket knows that it too is relentless in the continuous quantity of cases that must be scheduled and heard within a short period of time, where hearings often go late and are also scheduled during the weekends and holidays. Judge Quan and his Chamber staff do a Herculean job getting through their docket in both a workmanlike and uncomplaining manner.

Finally, as Magistrate Judge, Judge Quan reads and reviews every case file on his docket, and he reads them carefully, with attention to detail, oftentimes to the chagrin of the lawyers involved. To me, this work ethic doesn't just mean that he works hard for hard work's sake. It means that he cares. He cares about the quality of his work because he understands how important it means to the litigants in the cases. Another quality I admire in Jonathan is that he has a strong moral compass instilled in him by his parents, Mrs. Veronica Quan and the late Senator John Quan, who taught him about hard work, honor, duty, service, and commitment to excellence. In his personal life, Jonathan has always been disciplined and honorable in both his lifestyle and personal conduct. He is honest to a fault and as someone whose integrity in my opinion is beyond question and reproach. On the bench he holds fairness to the litigants and fealty to the law as his guide stars, understanding and appreciating that the two are not mutually exclusive but are part and parcel of each other. He does his best to navigate the difficult yet fine line in the justice system where victims deserve justice and the accused require fairness. And he takes this responsibility seriously. Finally, Judge Quan is not hesitant to hold parties accountable for their behavior and choices, and attorneys appearing before him accountable for the quality of their work on behalf of their clients. The record and press reports over the past eight years are replete with examples where he has called out both sides, and sometimes gently and sometimes not so gently, reminded them that the law demands that they do better.



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Finally, while I paint a picture of a hardworking, fair, experienced and tough-minded judge, there is an underlying compassion and humanity to Jonathan that he himself might be reluctant to admit openly. While Judge Quan is always true to the law, and as I testified last time, will follow where the law takes him and not the other way around, I believe his innate compassion and humanity informs him and his decisions as a judge. Outside of the courtroom he thinks about and cares about the human condition and the circumstances that contribute to how and why people end up in the judicial system and in particular in his courtroom.

This underlying compassion and humanity that I'm able to see and experience as his friend, far from being considered a chink in the armor of a tough judge, is in my opinion, the greatest intangible quality that serves a judge well as he makes decisions concerning the lives of others. Judge Quan has this most important of qualities, which in addition to all the others that my fellow panelists have and will present today on his behalf, makes him uniquely qualified to continue to serve on the bench. As his friend and professional colleague, I am proud of how he has comported himself as a judge these past eight years and the seriousness and commitment he brings to his work. I urge this committee's approval and the full legislative confirmation of his nomination as Magistrate Judge of the Superior Court. Thank you.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much Attorney Espaldon. You're David, right?

DAVID B. RIANO: Yes ma'am.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Okay you are recognized sir please proceed.

DAVID B. RIANO: Madam Chairwoman, Senators thank you for this opportunity to provide testimony as to the character and qualifications of Jonathan Quan as to confirmation of his appointment as Magistrate Judge Superior Court of Guam. My name is David Riaño. I'm a federal Civil Service Attorney with the Guam Army National Guard. I have spent 30 years as the full-time lawyer both as a military officer and now as a civilian for the Guam National Guard. In my legal capacity with the Guard, I have worked very closely with John, who I also know as Major John Quan, soon to be Lieutenant Colonel John Quan. I've known John since August 2011 when he became a Judge Advocate in the Guam Army National Guard. I have for 15 years had the opportunity to observe his personal and professional qualities, and I consider him to be an individual of the highest moral and ethical standards.

In his career as a Judge Advocate, John has been a Military Defense Counsel for many years, which has honed his critical thinking skills and very likely made him a better magistrate. His hallmark traits as a Defense Counsel were thorough case preparation and attention to detail; two qualities which are critically important when making judicial decisions. I found John to always be articulate, considerate of others, well-versed in applicable law, and extremely personable. These qualities are those desired in an individual in a judicial position. John genuinely

cared about his clients, which reveals a lot about his character. For the past six months, John has been a Deputy Staff Judge Advocate for the Guam Army National Guard. John will soon be the Staff Judge Advocate upon the retirement of Lieutenant Colonel Vern Perez, who's with the Superior Court right now. In this capacity, John has been responsible for the myriad federal and state laws affecting the command.

John has been aggressive in protecting command resources and integrity and ensuring compliance with state and federal laws. His thorough legal representation of the command and bodies of skills he brings to the magistrate's position. My belief, finally, is that John's military background, legal background, has made him a better lawyer and a better magistrate. Those tools that he brings to the magistrate position that he has garnered from military service are important in my opinion. He is a wiser and better magistrate by virtue of his military service. This is the message I would like to emphasize to the Committee. Such a unique experience brings a perspective which enhances his ability to continue serving as a magistrate for the island of Guam. Thank you for this opportunity.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're very welcome, sir. Thank you so much. Attorney Pangelinan you are now recognized.

MICHAEL PANGELINAN, ESQ.: Good afternoon, Madam Chair, Senators, honorable Senator Telo Taitague, Madam Vice Chair, Senator Terlaje, Honorable Vice Speaker Tony Ada, and Senator Shawn Gumataotao. Good afternoon. My name is Mike Pangelinan and I'm honored to testify this afternoon in strong support of the reappointment of Magistrate Judge Jonathan R. Quan. I've been an attorney on Guam in private practice for 30 years. But more importantly for the purposes of this hearing, I'm Magistrate Judge Quan's cousin. I'm his former law school classmate, and he's one of my best friends, and he's my daughter's Nino. Eight years ago, when Magistrate Judge Quan received his first appointment to this position on the day of his confirmation hearing, I was unfortunately in California and I was there for my mother's 80th birthday and I was unable to be present at the confirmation hearing to provide testimony on John's behalf. I have always regretted not being here for that and I am so grateful to have this opportunity to support John here this afternoon.

Madam Chair, it is the most natural thing in the world for me to provide testimony in support of Magistrate Judge Quan's reappointment. John has been a Magistrate Judge for the past eight years, but he's been like a magistrate to me for most of my life. Whenever I've found myself in predicaments, especially when I've had to make tough decisions quickly, John has calmly helped me assess the situation, determine the available options, and move forward. John has an intelligent but practical approach to problem solving and decision making that make him perfectly suited to be a judge. John has always been this way.

I'd like to share one of my favorite memories from our law school days that illustrates this. So back when John and I were in law school together in Loyola, in LA, it was a few days before our final exams and we were under pressure studying our lecture notes and class outlines. It was around midnight and I was driving home from John's apartment in downtown LA after a long night of studying. I stopped by a convenience store to buy some snacks. While I was in the store a thief broke into my car and stole my backpack. All of my study materials including all of the books, notes, and outlines from every class were in my backpack and were gone in an instant. It was one of those moments in your life when your entire life flashes before your eyes. I was panicked, my head was spinning, and I thought of the only thing I could think of, rational thing I could think of to do at that moment, I called John. John's voice on the phone was surprisingly calm. Stay there, he said, I'm on my way. By



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the time John arrived, he had already assessed the situation, considered the options, and come up with a plan. He knew that whoever stole my backpack was only interested in the money and not my books or outlines, and that the thief would likely abandon the backpack quickly upon realizing that there was no money in it. So following John's instructions, I spent the next few hours driving around downtown LA with John, looking for my backpack in dumpsters and in trash cans, searching through makeshift cardboard shelters and underneath three-way overpasses. But we never found my backpack, and I actually don't think John ever really thought we would, but he knew that going through the process of searching for it would give me something to focus on and get me back into a productive frame of mind. He also knew that if I was convinced that my backpack was permanently lost, then I would focus my attention on studying for the exams and not be preoccupied with what happened to my backpack. So, John's decisiveness that night made a huge difference to me. I ended up borrowing books and outlines from others and studying for my classes and passing all my tests.

So, John is two years younger than me and he was a year behind me in law school but he's always acted like my older cousin. He's always the responsible one making sure his friends and relatives act respectfully and appropriately. He's a stickler for protocol. When he convinced me to come back to Guam during our summer break from law school, I hadn't lived here ever since my family left Guam when I was a baby. Well, as soon as we arrived back here for the summer, and I'm talking about we hadn't even gotten back to his place from the airport, he insisted on taking me immediately to visit my Quan relatives. We went from house to house paying our respects to my aunts and uncles. You have to pay respects to your family as soon as you come back home, John said.

Home is what John always calls Guam. But Guam is much more than John's home. Guam is a huge part of who John is as a person. His island and his family are everything to him, and he'll do anything to protect both. There's so much about John's mind, his skills, his personality that make him perfectly suited to be a judge that it's really hard to even scratch the surface and still keep my testimony at an appropriate length. And I just want to let Magistrate Judge Quan know I am going to keep my testimony at an appropriate length. I know he's such a stickler for protocol. I just want to make sure you don't worry about that.

So let me just tell you two more things about John that I think you should know as you consider his reappointment. First, he has no vices or bad habits. He doesn't smoke. He doesn't drink alcohol, so he never goes to bars. For crying out loud, he doesn't even drink coffee. John has never had to make lifestyle adjustments or tone down his social life in any way as a judge because he's always conducted himself like a judge for his entire life. That's just how John is.

Second, John is not a show-off. He doesn't want accolades or praise. He downplays his own achievements and talents, and he highlights the achievements and talents of others. Very few people, well, until today, know that John is a great singer, and he plays the ukulele and the piano. Music runs in the Quan family. That's also a big

part of who John is. When John brought me back to Guam during our law school summer, we formed a band with one of our other Quan cousins who's here this afternoon, and we played every Thursday night at the Entangen Ren Lounge at the Pacific Star Hotel. But people are always surprised to hear John is a musician because he never talks about it. He tells people, I play the saxophone, and he tells about what great singers and musicians we have in the Quan family. But he doesn't talk about his own talents. John is also a black belt in four martial arts, which took many years of training and commitment to achieve. But again, you won't hear about that from John. You'll rarely hear him talk about the fact that he was valedictorian of his graduating class at FD, that he went on to graduate from Penn at an Ivy League university, and that he is now a Major in the Army National Guard, and the list goes on.

John doesn't want to be praised for having achieved these things. He achieves great things in life because he wants to be a competent, well-rounded person, because he has high standards for himself, and because he wants to have a positive impact on a well-rounded person, because he has high standards for himself, and because he wants to have a positive impact on the world and especially on our island. As a Magistrate Judge, John will continue to do what he's always done throughout his life, get the job done with skill and efficiency, without fanfare and without drawing unnecessary attention to himself or to the process. That's just who John is.

Madam Chair, John's professional record and credentials speak for themselves, and you've heard plenty about that this afternoon, and you will likely hear more about that, about his credentials from others. No one within Guam's legal community is more qualified than John for this position. But let me just end with this. I believe it takes more than strong academic and professional credentials to be an effective judge on Guam. It also takes intelligence, focus, decisiveness, discipline, integrity, compassion, humility, and a deep respect and love for Guam. John has all of these attributes and much, much more. I can say with complete confidence that I know of no one here on Guam or anywhere who is more perfectly suited to be a judge than Magistrate Judge Jonathan R. Quan. So, thank you very much Madam Chair, distinguished committee members for hearing my testimony.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much Attorney Pangelinan. Mr. Bernas, right? You are now recognized, sir.

JAMES BERNAS: Good afternoon, Madam Chair and honorable members of this Committee. I'm here to read on behalf of Gordon Anderson, an attorney in San Francisco, his testimony.

[Reads Testimony of Gordon Anderson into the record].

Håfa adai Senator Taitague!

My name is Gordon Anderson. I am an attorney based in California and a former resident of Guam. I write to you to express my support for Jonathan R. Quan to be reconfirmed as Magistrate Judge of the Superior Court of Guam. Although I still work remotely as an independent contractor for the Judiciary of Guam, I submit this testimony solely in my personal capacity.

From September 2019 through September 2020, I served as Magistrate Judge Quan's law clerk. Although many lawyers can tell you about Magistrate Judge Quan's work inside a courtroom, I am one of the few



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people with first-hand knowledge of his work behind closed doors. I am writing to highlight a few of Magistrate Judge Quan 's most notable qualities.

First, Magistrate Judge Quan is a rigorous legal thinker. He gives deep consideration to every single paper that crosses his desk. And since Magistrate Judges have particularly large dockets, there is no small fee. Even so, Judge Quan never cuts corners in his deliberative process. Whether he is reviewing an uncontested divorce or an urgent criminal search warrant, Judge Quan devotes himself completely to every question that comes before him. He does not rush the judgment. He thinks through every aspect and consequence before deciding.

Second, Judge Quan is a tireless problem solver. When he identifies a gap in existing processes, he applies himself to find solutions. One major example is his work in developing the Judiciary's Electronic Monitoring policy. But he has also spearheaded innumerable quote-unquote "behind-the-scenes motivations," such as developing new document templates for the law clerks, writing outlines and scripts for certain types of court hearings, and even training some of the Judiciary's marshals in martial arts for self-defense. Magistrate Judge Quan has made numerous contributions to the Judiciary even beyond his work on the bench.

Third and most importantly, Judge Quan is an utterly devoted public servant. I think most people would not enjoy being a Magistrate Judge. The work is rarely glamorous, the pace is always strenuous, and the emotional burden of deciding so many difficult cases each day is heavy. The only type of person who could thrive in such a challenging role is someone with a genuine calling to serve. Fortunately, that describes Magistrate Judge Quan perfectly. His resume could certainly speak for itself on this point.

Over the last two decades, he has been an Assistant Attorney General, a Judge Advocate General with the National Guard, and now a Judicial Officer. These are not the sort of jobs one takes for money or prestige. An attorney with his qualifications could surely earn more of both in the private sector. But I sincerely believe that material things do not motivate Judge Quan. Instead, he is motivated by an earnest desire to serve the people of Guam in whatever capacity he can. He proves this every day, both in his words and in his actions.

In this sense, I believe he is a genuine role model. I wholeheartedly endorse Magistrate Judge Quan to serve as a Magistrate Judge. I consider him a mentor, a friend, and an invaluable asset to the Judiciary of Guam.

Signed, Gordon John Anderson, San Francisco, California, June 9, 2026.

If I may, Madam Chair, in my personal note, after listening to eleven testimonies, it just struck me today, a vignette of my friendship with the family. I first met John in 1988. I never had a serious conversation until 1989

when he graduated and his proud mother invited me because he graduated as a Valedictorian. I recall a Chinese restaurant in Tamuning. After 30 minutes, he was seated right across from me. I was cross-examining him. I was in the private sector. I turned around and told Mrs. Quan, your son will be an excellent judge. And she said, why? His strong sense of what is right, just, and a dose of empathy is perfect. But he will be super excellent if that empathy grows. I'm very proud of how those principles in John have withstood the test of time 37 years later, and we are here today. Thank you.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're very welcome, sir. Thank you. And next, I'd like to recognize Carlina Charfauros, you're recognized.

CARLINA CHARFAUROS: Hi, *Håfa Adai*, Madam Chair and members of the Committee. My name is Carlina Charfauros and I'm here in my personal capacity. Please bear with me, I'm getting over some sort of cough, so excuse me in advance.

Thank you for the opportunity to present testimony in strong support of the confirmation of Magistrate Judge Jonathan Quan. I have had the privilege of knowing and working alongside Judge Quan for many years, dating back to 2011 when we both served at the Attorney General's office. He was a Prosecutor and I was the Public Information Officer. Early on, it was clear that Jonathan, or as I call him, "Quanathan," was not just a dedicated attorney and guardian of the law, but someone who viewed the judicial system as a whole and continually worked to strengthen it. He actively invested in training others, deploying innovative programs like charging committees, where new Prosecutors could gain hands-on experience on Guam law and legal theories. These charging committees also doubled as a way to efficiently move cases entering the system.

I also recall another instance in which he went out of his way to create a program specifically for police officers to help them better understand the legal system following their portion of the system, the arrest and detain phase. He hosted a series, many, many, many days, many series of two-day professional development sessions where they covered everything from police report writing to the nuts and bolts of evidence gathering. As a Prosecutor, Jonathan's commitment to building the legal community was unmatched. Over the last eight years, we have seen that same spirit of innovation, dedication, and leadership translate to his work on the bench. Rather than relying strictly on punitive measures, Judge Quan innovates to find practical and real-world solutions. practical and real-world solutions. As an example, there was a case in which he offered a defendant the opportunity to reduce or eliminate court fines if she took steps to secure a valid driver's license, go through the drug treatment program, and find a full-time job.

He also takes his duty of candor and accuracy seriously. A recent news article illustrates this when Judge Quan reminded the AG's office not to jump to conclusions when writing charging documents, but rather base it on available evidence. By doing so, he protected the integrity of the record.

Lastly, he continues his work to strengthen the overall judicial system by serving on the committee to revamp the criminal code. It's an ongoing effort that I'm certain, based on my experience in the legal field, will have a positive impact. Jonathan Quan, "Quanathan," has spent his career serving his island as a guardian of the law. His courtroom methods don't just process cases, they actively aim to lower recidivism, fix practical problems that lead to criminal behavior in the first place, and strengthen the judicial process through candor, innovation, and compassion. He possesses a blend of legal acumen, innovative leadership, and grounded compassion that Guam



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needs in its judicial system. I have the utmost confidence that he will continue to serve our community with the highest level of integrity and fairness. I humbly urge this Committee to confirm Magistrate Judge Jonathan Quan. *Si Yu'os ma'åse'.*

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you, Carlina. At this time, I'd like to ask my colleagues if they have any questions for this panel. If not, then I'll excuse them. None? Okay. Thank you so much for your time, and I'm ready to call for the next. This, I believe, is the last panel. I believe Neal already left, from the Attorney General's office. John Morrison. Geraldine Cepeda. Is that Maria Ocampo? Is that right? And Danielle Rosete. If I missed anyone that signed up to testify orally, I welcome you to the table, yes, and when we get to you, you can just state your name for the record. And if there's no one else, I will go ahead and proceed. And we'll start with you, Danielle. You are now recognized, ma'am when you're ready.

DANIELLE ROSETE: *Håfa adai* and good afternoon, Madam Chair, Senator Terlaje, Senator Gumataotao, Vice Speaker Ada. Thank you for the opportunity to testify in support of the reappointment of Magistrate Judge Jonathan Quan. I am Danielle Rosete and I am providing my testimony today in my personal capacity having known Magistrate Quan for a very long time, long before I went to law school and became an attorney during my time at the law firm managed by now Chief Justice F. Philip Carbullido.

Working alongside Attorney Quan at the time, I immediately observed how passionate he was about the law and helping his clients. He would spend countless hours researching and reviewing the law, drafting pleadings and reviewing filed pleadings in each case. He was thorough in his work, and I can say for certain we would have many drafts before it was final. He also took the time to learn from his colleagues and staff in the law firm, including myself, because he always wanted to make sure, he zealously advocated for his clients, while applying the law and facts to each case.

Today and over the last eight years, I have had the opportunity as the Administrator of the Courts of the Guam Judiciary to continue to work alongside Magistrate Quan during his term as a Magistrate. He has carried the same diligence and commitment to advancing and applying the rule of law as he did when he first started the practice of law. Outside of his Magistrate duties, Magistrate Quan is also instrumental in Judiciary initiatives ranging from our Strategic Plan Pillar work to chairing the Guam Criminal Law and Procedure Review Commission. If reappointed, he will continue to follow his magistrate duties under the law and work with the same passion and dedication I first observed many years ago.

I urge this Committee and I fully support the reappointment of Magistrate Jonathan Quan as a Magistrate Judge of the Superior Court of Guam. And as you heard from many of the testimonies this afternoon, it is very true that Magistrate Quan is very diligent and very committed to the work that he does. He works very hard. Many times, I have to tell him to go home because the court is closed. But when he sets his mind to doing something, he will do what he can to get it done. And we've been very appreciative of his hard work and his efforts and everything

that he's brought to the Judicial Branch in his role as a magistrate. He's also a wonderful husband and a father to his wife Nicole who I knew before I knew him and to their daughter Alyssa. And so, I'm very happy to be here in support of his reappointment and I ask the Committee again to confirm his reappointment. Thank you.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: *Si Yu'os ma'åse'*. Ms. Cepeda.

GERALDINE CEPEDA, ESQ.: Good afternoon, Madam Vice Chair, Vice Speaker Ada, and Senator Gumataotao. My name is Gerry Cepeda. I'm your Compiler of Laws. But I testify today also in my capacity and in my, I'm sorry, based on my personal knowledge. Jonathan and I went to high school at the same time. I won't say what year but my platinum highlights might give that away. So, I've known him for a long time and we have grown up together here in Guam. There's really no need to belabor his professional qualifications, his educational background. So, what I'd like to focus on specifically is my recent work with him as the Chair of the Guam Criminal Law and Procedure Review Commission, which was established by this body in 2022. He has the primary role of overseeing and guiding the Commission's formidable task. That's 50 years since the last review of Guam's criminal law and procedure.

He has the unique perspective and the first-hand role in our justice system, not only as a former Prosecutor and solicitor, but also in the eight years that he has proven to be a Magistrate Judge here and doing a fine job. The structure that he created should come as no surprise considering what you've heard in the past about his organizational abilities. But his appointment of sub commission chairs, his thoughtful perspective in terms of who would sit on certain sub commissions, and he also meets regularly with the staff and the Chairs, presides over our quarterly meetings. He oversees the progress of the volunteer Commission members, who include active and retired judges, attorneys in government and private practice, and members of the public.

In all aspects of his professional life, he has always exhibited the highest level of ethical and moral conduct. His decisions are in accordance with the law even if the outcome may be unpopular and may result in criticism because his goal is to preserve the fairness, impartiality, and honor of the justice system in Guam.

In my longtime friendship with Judge Quan, I've seen him face challenges directly, overcoming them with intellect, strategy, and often with sheer grit. I have also seen his kindness, his consideration, and his honesty. He lives by a strict moral code that guarantees he will always give his best effort and work toward what is right and ethical.

But what I'd like to close with is something that attorney Pangelinan mentioned is that Judge Quan is dedicated to Guam. He could have practiced in states. He could have shared his expertise outside of Guam. But Guam is his home. Guam is where he makes his life. Guam is what he wants to improve and personally I believe this is what we want in our judicial officers. Somebody dedicated to ensuring the future of Guam and ensuring and preserving our justice system. So, I support the nomination of Judge Quan to serve as Magistrate Judge of the Superior Court. Thank you.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you, Ms. Cepeda. Next, it's Maia or, Maia, right? Okay, you're now recognized, ma'am.



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MAIA OCAMPO: Thank you very much. *Hafa adai* Chairperson Telo Taitague, Vice Chairperson Therese Terlaje, and distinguished members of the Committee. My name is Maia Perez Ocampo, and I've worked over 30 years with the Department of Education, most specifically with Special Education as a Psychological Educational Evaluator. Now, I don't want to give away our age too much, but I have known, as I affectionately call, Quan for over 40 years. My family, Eduardo and Clementina Perez, have known the Quan family, you know, we can go all the way back. And our family ties are very strong and we know the Quan family, their caliber of character. But also, I must say my husband and I have been very blessed to call Quan and his family, we get to pick them as our family of our own. So, without a doubt I definitely support his confirmation as Magistrate Judge.

But I was asked here today to read into the record a written testimony from Captain Grant Olan from the Guam National Guard, who strongly supports Jonathan's confirmation, but was unable to attend the hearing today. So, this is the testimony of Captain Olan.

[Reads the Testimony of Captain Grant Olan, Judge Advocate, U.S. Army into the record]

Dear Senator Taitague,

I am writing to offer my strongest support for the reappointment of Jonathan Quan to another term as a magistrate judge for the Guam Superior Court. His unwavering integrity and steadfast devotion to the law are qualities I have personally and professionally witnessed, and they are qualities that Guam needs on the bench.

While serving as a Criminal Prosecutor in the Guam Attorney General's office, I frequently appeared before the Magistrate Judge Quan until joining Guam Army National Guard. In every proceeding, he demonstrated an absolute commitment to impartial justice and a profound respect for the rule of law. He treats everyone who appears before him with dignity and respect, particularly the criminal defendants, who he unfailingly presumes innocent until proven guilty.

Magistrate Judge Quan 's meticulous nature is especially evident in how he handles his judicial responsibilities. For instance, he serves as the first gatekeeper in the criminal justice process, where he must determine if probable cause exists to support the charges filed. He approaches this fundamental duty with the utmost seriousness and scrupulous consideration, ensuring that the rights of the accused are protected from the outset.

Furthermore, his diligence extends to the imposition of pretrial release conditions, where some might simply check the boxes on a form. Magistrate Judge Quan takes the necessary time to explain each condition to the defendants. This ensures that they fully understand their obligations and the

consequences of non-compliance. A practice that not only protects the community, but also shows profound respect for the defendants.

I also had the distinct privilege of serving under Major Quan in the Guam Army National Guard where I came to know him on a personal level. He brings the same devotion and commitment to his military service as he does to the bench. As Judge Advocate, he perfectly embodies the four pillars of the practice: principled counsel, mastery of the law, stewardship, and servant leadership. Whether mentoring junior officers like myself, advising and assisting soldier-clients, or supporting critical missions, his leadership is exemplary.

Without a doubt, Major Quan was the most impactful supervisor and mentor of my career. He invested in my success by taking the time to get to know me as a person, patiently answering my questions, and offering unwavering support. His guidance was instrumental in my own decision to join the JAG Corps for the regular U.S. Army in 2025.

It is for these reasons that I give Jonathan Quan my highest recommendation. The role of a Magistrate Judge carries an awesome responsibility and I can think of no one better suited to exercise that responsibility with wisdom, fairness, and integrity.

Very sincerely and respectfully,

Grant Olan, Captain

Judge Advocate in the United States Army

Thank you.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you Maia. Do we have a copy of that testimony?

MAIA OCAMPO: Yes.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Can we get one? Okay because I don't think we have one. I've read most of the testimonies, and I didn't see that one. But thank you so much for reading it into the record, and we'll be ensured to include it in the record as well. Attorney Morrison, you are recognized, sir.

JOHN P. MORRISON, DEPUTY DIRECTOR, PUBLIC DEFENDER SERVICE CORPORATION (PDSC): *Håfa adai*, Madam Chair, Madam Vice Chair, members of the Committee. My name is John Morrison. I'm the Deputy Director of the Public Defender Service Corporation and the Managing Attorney of our main office. I'm the Vice President of the Guam Bar Association. I'd like to offer this testimony on behalf of my office today. I'm here to offer my strong support for Magistrate Quan and his reappointment. I think he's been a tremendous asset to the Judiciary. I want to highlight a few of the interactions that we've had that I think illustrate some of his tireless hard work and performance in emergencies.

During the pandemic, there was a need for the stakeholders to really come together and work out processes that were going to allow us to continue to have hearings, first appearances, bail arguments, under very challenging circumstances. There were a lot of courtrooms and Judicial Officers where workload sort of dropped off because



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we couldn't have in-person hearings, we couldn't have trials, we couldn't have evidentiary hearings with live witnesses for safety reasons and other reasons. But Magistrate Quan's workload actually dramatically increased because he was the point person, the first person that a criminal defendant would see to determine if there was probable cause to hold them to determine if there should be an adjustment to their bail conditions.

So, when we were having all those initial meetings, there were many people involved. Many other Judicial Officers I'm sure weighed in. Many other ministerial officers at the court I'm sure contributed. But Magistrate Quan was always the point person. He was always the person that I recall seeing the most on the Zoom screen working out and perfecting the system that I think has really worked well and has resulted in a process that we still use today. Defendants still appear via Zoom today, and a lot of that had to do with how Magistrate Quan worked through that system and worked its kinks out.

That was one emergency. Another one that I recall was after Typhoon Mawar hit. There was a backlog of cases because we couldn't hold hearings because, well, there wasn't any electricity on the island. So, after about a week and a half, we finally got word that we could have hearings in person; that the people that had been held were going to have their first appearance hearing. And I wasn't surprised at all when our Executive Director and myself made it to court and saw Magistrate Quan was going to be the one directing these hearings. So, we worked through a full day's worth of these types of hearings professionally and efficiently.

I am a practicing attorney. I can tell you that I have known Magistrate Quan for 18 years now. First as an adversary; he was a Prosecutor at the Attorney General's Office when I first met him and I was a Defense Attorney. So, we interacted on many cases. He was always an absolute professional, someone who could disagree with you without being disagreeable. As a judge, I have appeared in front of him hundreds of times. I don't want to exaggerate. I don't think I am on thousands of hearings over the last eight years. And I can tell you that he conducts himself as a professional at all times, as some of the other testimony has provided.

There are times that he doesn't give me what I'm asking for. This happens quite frequently. I'm not particularly open to the possibility that I was wrong about any of these requests. However, I can tell you that each of the times that this has happened, the parties walk away from Magistrate Quan's hearings knowing why he issued the ruling that he did. He's deliberate and thoughtful, and even when you don't get what you ask for, you know specifically why, and I think that is a real benefit to the clients and parties that appear in front of him. As well, I think if we brought a member of the community into his courtroom and had them listen to him explain the rulings that he's making, they too would agree that his rulings are appropriate and well thought out. I am a voting member of the Guam Criminal Law and Procedure Revision Subcommittee or Committee. Magistrate Quan is the Chair of that. He conducts those meetings with efficiency and care of everyone's schedule. And I would tell you that we have gotten through a tremendous amount of work in a fairly short amount of time from his guidance and efficiency. Those are my comments. Thank you very much.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're Very Welcome, Attorney Morrison. Domingo, you are now recognized, sir.

DOMINGO OCAMPO: Thank you, Madam Chair Taitague, Madam Vice Chair Terlaje, Vice Speaker Ada and Senator Gumataotao. Thank you for giving me the opportunity and privilege to speak to you today. My name is Domingo Campo and I stand before you with great respect and conviction to express our wholehearted support for the confirmation of Jonathan Reginald Quan to continue serving the people of Guam as a Magistrate Judge. I have known Jonathan for nearly forty years. Our friendship began when we were classmates at Father Duane's Memorial School and over the decades, I've had the honor of witnessing the person he has become. A person guided by integrity, compassion, humility, and unwavering commitment to serve others. For those who may not know Jonathan beyond his professional accomplishments, I would like to share a glimpse of the man behind the title.

Jonathan is the true son of our island, deeply connected to the community he serves. He was raised by the late Senator John F. Quan and Veronica Quan, a respected former Research and Appeals Administrator with Guam Revenue and Taxation. He continues to share a close bond with his aunt, Leah Santos, former Executive Director of the Guam Commission for Educator Certification. His wife, Nicole Ballista Quan, serves as the Contracts and Small Claims Administrator at Guam Water Works Authority. The Quan family name represents a legacy of dedication, leadership, and public service to the people of Guam. For more than twenty years, Jonathan has dedicated himself to the pursuit of justice and the betterment of our community. He served as an Assistant Attorney General of Guam, his role as a former Assistant Professor at the Guam Community College's Criminal Justice Academy, and his continued service as a Major in the Judge Advocate General's Corps for the Guam Army National Guard, demonstrate not only his legal expertise, but his commitment to protecting and serving others.

However, what truly defines Jonathan is not his resume. It's in his character. Behind the professional titles is a devoted husband, father, and community member. He makes his family a priority and is actively involved in his daughter's life. His leadership extends beyond the courtroom and into our schools and community through his service as a current Parent-Teacher Organization President at Bishop Baumgartner Memorial School. I've also had the privilege of seeing Jonathan interact with those around him. He leads with respect, builds meaningful relationships, and earns the trust of the people he works alongside. His commitment to physical training with the members of the Judiciary Guam Marshal Services reflects his dedication to teamwork, discipline, and maintaining the readiness required for his continued service with the Guam Army National Guard.

But perhaps the greatest testament to Jonathan's character comes from knowing him as a friend. Jonathan is not simply someone I have known for 40 years. He is family. Perhaps the greatest testament to Jonathan's character comes from knowing him as a friend. Jonathan is not simply someone I have known for 40 years. He is family. He has stood beside me and my family through moments of joy and moments of hardship. When people needed someone dependable, compassionate, and genuine, Jonathan was there. He is a man of integrity, loyalty, patience, and kindness. A judge's role requires more than knowledge of the law. It requires wisdom, fairness, empathy, and the trust of the community. I believe Jonathan embodies these qualities. He understands the responsibility that comes with serving others and he has spent his life preparing for this moment. There is no doubt in my mind that Jonathan Quan is the right person to serve the people of Guam as a Magistrate Judge. I



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respectfully and wholeheartedly ask your support for his confirmation. Thank you for your time, your consideration, and allowing me to share my support today.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you, Domingo. And then this time I'd like to recognize Sophia Diaz.

SOPHIA DIAZ: Thank you, Madam Chair. Good afternoon, Madam Chair, Senator Terlaje, Vice Speaker Ada, and Senator Gumataotao. My name is Sophia Santos Diaz, and I hadn't anticipated submitting testimony today, but as I was sitting here, I wanted to share just a few points related to Magistrate Quan. I am employed by the Judiciary of Guam, but I'm speaking in my personal capacity today. You've heard much about Magistrate Quan's work on the bench and in private practice, but I'm here to speak particularly about his ability to mentor. I am a Captain in the Guam Army National Guard and have since 2016 been assigned as a Judge Advocate to the Trial Defense Service where Major Quan has been my Senior Counsel and supervisor until his reassignment about six months ago. I was not a new, I was not a young soldier in 2016. I was a new soldier, but not young. And then Captain Quan guided me and offered me professional counsel. And like me, he joined later on in life. I know that there's been a little bit of talk about Major Quan's age, but without revealing too much, I will just say that he and I both joined in the years when most other soldiers are retiring.

So, you know, he was very realistic with me about the difficulty of joining later on, how the physical demands can be a little bit taxing on older bodies and he was supportive and offered me professional guidance at every step of the way. Assignment to the Trial Defense Service can be a very lonely assignment. Often the soldiers who come to see us are at the lowest points of their careers. They are very often ostracized and very often without hope. And I will speak honestly that after a drill weekend you can be pretty exhausted, but Major Quan has at every, every opportunity whenever I needed just a pep talk about the work that we've done over the 48-hour drill period, even after it was incredibly exhausting, was not, never hesitated to offer guidance and counsel. And he has always been patient with every soldier that I've seen him interact with, which I think is a trait and a quality that has served him well on the bench. Patience with defendants who are very often confused about what is happening before them has been a trait that served him very well.

And as you've heard from everybody who has testified over the course of this afternoon, he is very dedicated to the work. He is dedicated to public service. He is dedicated to Guam and he is dedicated to the work that he does at the Judiciary. Respectfully, I ask that you confirm Magistrate Quan to a new four-year term. He is a true brother in arms and I have appreciated his friendship and his mentorship over the past, gosh, I've been in the guard now for 10 years. So, thank you so much for the opportunity to speak and I think I'm the last speaker before the star of the show gets an opportunity to come up here and so thank you so much.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much for coming to testify, for everyone here testifying today. I'd like to ask my colleagues at this time if they have any questions for you.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: Did any of you attach statistics to your testimony? There are some loose papers, loose statistics, no? No. All right, thank you.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Okay, at this time you are now excused. Thank you so much for coming to testify, and of course, for everybody testifying. And at this time, like Sophia said, the man of the hour is up next for his testimony. Okay, at this time, I'd like to recognize, as I mentioned, the man of the hour, Judge Quan, you are now recognized.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Thank you. Madam Chair, members of the Committee, Senators, I want to thank you all and the staff of the Guam Legislature for their hard work and your hard work in making this day happen. To all those that have provided testimony and to those that are present here I want to thank you all. When I appeared before this body eight years ago, I said I was unaccustomed to kind words being spoken to me, much less about me. That has not changed. Thank you for your support.

Good afternoon. I'd like to start by telling you a little bit about me beyond what the resume and what the news says. My name is Jonathan Quan. I grew up in Santa Rita, Agat, and spent much of the week in Agana. My grandmother was Manuela Quan, *Tan Lela*, and my grandfather was Regino Concepcion Quan, *Tan Ding*. Grandma owned and ran a little flower shop and bridal gown shop right here in Agana called Quan's Apparel Store. Grandpa was retired from Navy PWC, and when I came around, he was helping Grandma with the store and tending to the large pig farm he owned in Santa Rita. As a side note, we had about 100 pigs at any given time. It was very clear to me at that young age I did not like being a pig farmer.

There was never any free time when I was around my grandparents. When I was younger, I was constantly getting my ear *deska'd* by Grandpa, because I walked by things that fell down on the ground, things that needed to be adjusted, things that were broken. As he would flick my ear, he would scold me and say, "*What's wrong with you? Make this place better than you found it.*" This continued to happen over and over again (that's why my ears look like this) until I learned the lesson and started doing what he said. He passed away, saving my cousin Tommy, when a speeding driver hit their Toyota truck at the intersection of Adelup as they were coming back from harvesting ferns from my grandmother's flower shop. I was nine years old. That incident was a factor that led me to the law and internalizing a guiding principle of my life that came from him; *Make this place better than you found it.*

As I stated in the past, I grew up in Santa Rita, Agat. I attended Cathedral Grade School, St. Anthony, Bishop Baumgartner, Father Duenas Memorial School. I attended the University of Pennsylvania for my double major and then Loyola Law School in Los Angeles. I was a merit scholar in college and a Pro-tech recipient in law school. The citizens of Guam helped pay for my education. And I am ever mindful that I owe them a debt of service. The base of who I am today was laid down by my parents, John Frank Quan and Veronica Santos Quan. My father worked for the government of Guam and was a Captain of the Army Reserve. My mother worked for the Department of Revenue and Taxation until she retired. After my father passed away while I was in high school, much of my worldview was shaped by my Aunt Lea E. Santos, who gave up her life in the Philippines and came to Guam to help my mother raise my brother and myself.



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I will not bore you with the multifaceted and long work history that is in the resume packets that you have and will receive; nine years at the AG's office, nine years in private practice, five years Guam Community College, two years legal counsel for the Guam Police Department, fifteen years as a Judge Advocate.

What it does not recount is how I repaired, repainted, retiled houses during the summer to make money for college and during college. Or the jobs I took changing toilets, bathroom fixtures and kitchen faucets. It's very hard to fit under the sinks. Or the part-time work I used to repair cracked front windshields for a company called Glass Masters. I didn't like that much either.

I have been blessed with varied work experience that has provided me with perspective and experience that I have often drawn upon due to the work I am doing today.

One of the highlights for sure of my career has been the last eight years, which have been incredibly stressful, demanding, and more importantly rewarding. Rewarding because as a Magistrate Judge, I can help the community that I grew up in and that my children will grow up in and I can do my part to make this place better than when I found it.

This job is extremely demanding not just in time and effort, but also due to the weight of the decisions that you must make on a daily basis. Unlike the Superior Court of Guam judges that have time to weigh their decisions, the Magistrate's Judge's life is subject to the twin taskmasters of time and volume. There have been many occasions where my team and I get off the bench at eight o'clock at night after a day filled with seventy plus cases and matters. Then I restart work at eleven p.m. to one a.m. to do the actual paperwork required for that day's hearings. We are also the only Judicial Officers that hold court every weekend of the month to bring before us those defendants that are arrested on Friday nights.

Magistrate Judges are the keepers of the Judiciary's criminal justice system. We decide if there is sufficient probable cause for the case to go forward and whether a defendant is committed or released. For the defendant, the Magistrate Judges set the tone that the case will follow.

We handle approximately 1,500 magistrate cases a year. We handle the bulk of the *pro se* litigant cases; cases where parties represent themselves, MCC, small claims, uniform complaints, name changes, marriages, restitutions. By my count approximately 15,000 cases are divided between the two magistrates.

It has been a privilege to serve these last eight years and I want to thank Chief Justice Maraman and the Guam Legislature for affording me that privilege. If you deem me worthy, I ask that you allow me the opportunity and the privilege to continue to serve, so that I may do my best to make things better than when I found it. Whatever you decide, I want to take this opportunity to thank the Judiciary of Guam, its employees especially, for their hard work, diligence and dedicated service, especially due to my long nights. I know I'm taking you away from your families and I'm sorry about that but I thank you anyway.

Although the Judicial Council of the judges may steer, you are the engine that powers us forward. On a more personal note, I want to thank all that have served as part of my Chamber team over the years; Christine Chargualaf, Daryl Garcia, Sheila Sablan, Natividad Pereda, Curtis Aurelio, Jay Thomas San Nicolas, Richard Valerio, Ranita Lindauf, Tristin Reyes, Lexi Tenorio, Maeve Santos, Dodd Siegfried Mortero Jr., Franklin Tenorio, Napu Peredo, and Alan Eckley Jr. Thank you for the years of effort and laughter. Without you all, the wheels would have fallen off this bus a long time ago.

About 25 years ago, I came across my father's 1976 Master's Degree thesis while he was attending Marquette University, entitled "The Compadrazgo System of Guam." In the acknowledgments, it had what struck me as the oddest line at the end. It read, "To my son, Jonathan, I extend my apologies for the time it took away from him." I was five years old when he wrote this. At the time I read it, 25 years ago, I did not have children, so I dismissed this as mere pleasantries. I get it now.

So, I say now to my daughter, Alyssa, I too extend my apologies for the time this important work has taken away from you. I am sorry for the moments of your childhood that we can never get back. Never think this work is more important than you. Always remember it is for you, in the hopes of making this island and this world a little bit better, that I do this. It is my sincerest hope that decades from now when you come across this recording you will understand as well. To my mother, thank you for providing me the base, the love and empathy and the foundation of which this was all built. And to my wife, Nicole, I want to thank you for saying yes, absolutely not knowing what you are getting into at the start of this journey.

With that, Honorable Senators, I will try to answer any questions you may have of me. Please be mindful, as a sitting Magistrate Judge, I am subject to the confines and rules of the Judiciary Code of Conduct. So, I may not comment on any current cases that are before the court, and I may not opine on anything that may come, going forward. I have nothing further. Thank you.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you, Judge Quan. And I'm sure everyone is still, you need Kleenex for that last part, you know. I see everyone, I don't think you have a dry eye in this audience right now with that comment. And to show your beautiful daughter who's here and your wife. It's very admirable that you recognize the most important people in your life and how they ground you. So, I know some great things. I know a good friend of mine knows your wife and she said such good things about you. So, I just wanted to recognize you and thank you so much for allowing him to do what he does. It's not easy, but thank you so much.

Judge Quan thank you too as well again for your willingness to continue to serve. The Judiciary plays a very critical role in maintaining public trust in our system and of justice. And we definitely appreciate your dedication to that responsibility. And as part of the Legislature confirmation process, it is important that the public have the opportunity to hear you directly, from the appointee... I got my glasses. I could still, okay I have regarding the standards associated with your judicial office and accordingly I would like to ask a few questions for the record.

So, Judge Quan, since your initial appointment as Magistrate Judge in 2018, have you been subject to any judicial misconduct complaints, ethics investigation, disciplinary proceedings, sanctions, or formal grievance? And if so, please describe the nature and disposition of that matter.



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JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Not that I'm formally aware of.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Okay. Guam law requires judges to avoid conflicts of interests and to recuse themselves when their impartiality might reasonably be questioned. Can you describe your approach to identifying potential conflicts and ensuring public confidence in the fairness and impartiality of your decisions?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Yeah, there's clear rules in the code and the court rules that indicate what a conflict is. So those are laid out. Obviously, there's some that are absolute conflicts that you can't even hear. There are others that are discretionary, where you may choose to recuse yourself. And there's others where you may notify the party saying we may know each other but I don't feel that it's sufficient to disqualify myself. That's part of the problem in terms of the volume issue. So, a lot of the time of the Magistrate Judges is you're flipping through before the hearings to make sure you don't know the names. I mean, you're making sure that you don't recognize any of the names. The problem is a lot of people have the same names here; Joe Cruz, Jose Blas, and I said a lot of names. So you may clear it initially saying, okay, I don't know this person. But then you see the person in court, you're like, "Okay, wait, I got to stop."

So there is a process where you first go through it by the files and then after that you're then going through by site at the actual hearings. If you find a conflict or potential, you have to determine whether it's in one of the three categories. And then if you are, it's an automatic disqualification. There is a form you must fill out and then the case gets transferred to someone else. But there is a pre-screening process, there is a process that occurs after, during the hearing and then sometimes after the fact when a party says, wait a second, there's a connection. But that's the general process that we follow.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you for that. And for the record, is there any matter relating to your professional conduct, character, integrity, or ability to perform the duties of Magistrate Judge that has not previously been disclosed to this committee and that could reasonably bear upon your fitness for reappointment?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Not that I am aware of.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Okay and I greatly appreciate because we did have quite a bit of questions and requirements on your packet for your nomination, that we went further, you know, I think beyond what was required by position, and it's a matter of people's lives being, you know, routed in a different direction, and also a matter of people's lives being changed for, hopefully, for the better.

We know that the Attorney General came up and testified in your favor. But I do have to ask, there was a part in there where he talked about the release and then reoffend, catch and release and then reoffend. How many, and it

was in the month of May. How many in the month of May of 2026 did you, cases are you aware of that you've heard so far? Just for one month, maybe the average, I guess.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Criminal cases, criminal, I'm assuming criminal cases, correct?

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Right.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Okay let's start with this. I don't have the information as to the breakdown per month. But I did try to prepare for this and the court provided me with some data. If you would provide attachment Exhibit A, please. Okay, so if you look at attachment A, it has "held and released.". This shows from 2020 to 2026 total number of magistrate cases and total number of held versus released broken down by each Magistrate Judge. You might want to take a second and take a look at that.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: This was provided earlier to us, so you can proceed.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: It's not broken down by month, it's broken down by year.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: You can take an average on that. The reason why I bring this up is because it's showing that your *catch and release and reoffend* record was showing 38 for the month of May itself. Can you speak on that?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: I do not know what or how the Attorney General looks at their numbers or how they get it. All I can tell you is t, what is reoffend; the definition of reoffend? What is the definition for? Is it just a technical violation? Is it just a new criminal case? I would draw your attention to Exhibit D.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Judge Quan, can you just move the mic a little bit closer to you so we can hear you? Yeah, there.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: I would draw your attention to Exhibit D. These statistics were compiled by the court that shows the Pretrial Performance Snapshot. And as you can see, 71.4%, this is as of June 2025, that people are released on pretrial, 28.6 are detained. Now turn the page to "New Crime Rate." Of that number, 92.1% are not charged with a new crime. 7.9% are charged with a new crime. If you look below that, you'll see the statistic of 97.7% are not charged with a new violent crime and 2.3% are charged with a new violent crime.

Now, I draw your attention to Exhibit E, the Code. Now we, as a Magistrate Judge, I am bound to follow the law. You as the legislature are the voice of the people as their elected representative. This is Exhibit D. You of the people as their elected representative. This is Exhibit D. You as the people are the, as the senators are the elected representative of the people. You are the voice of the people. And what you pass as law, we follow. So, if you look at Exhibit D, which is Title 8, GCA, Chapter 40, your language is clear § 40.10 and § 40.15.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Sorry, we don't have the exhibit numbers in front of us we have the just the documents that you put together for us so it's right here.



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JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: I make every effort to comply with your and the laws as you pass them. And even then, I'm looking at, you're still looking at a 53% confinement rate in 2023; 60% confinement rate in 2024; 58% confinement rate in 2025; and 57% confinement rate in 2026. If you turn the page on this document, turn the page, if you would please, to this, currently the total number of detainees at the Department of Corrections, that is all, not just the criminal but warrants and whatnot is 548. I'm responsible for the confinement of 331, which is 60%. You can look at the other judges to determine and compare.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank You Judge Quan and the reason why I brought this up, and it's for the record. You know, we have been in discussion about changing this legislation or this law in the Guam Code Annotated to give more of a decision making upon the judges themselves on whether to detain or to release. So I have to ask, you did concur that we did have this conversation. I just want to make it for the record so everybody knows.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: To be clear, in that discussion I stated that I take no part in that determination.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Right.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: The decision of whether the law needs to be changed, this is in the sole province of the Senators, and we will comply. We will comply, excuse me for being presumptuous, but we will comply with whatever decision you make.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Absolutely. It was a concern that I had. I brought it up to you and you showed the issue that's in the Guam Code Annotated. And of course, it is up to this body whether to make that choice. But we always like to concur with the judges as well as the Chief Justice on any legislation that's going to change at the Judicial Branch when it comes to law and sentencing. We like to allow the judges more discretion because they know the case more so than we would or anybody would know. But I greatly appreciate you bringing this data and information. I hope my colleagues maintain this and keep this and know that I plan on introducing legislation that would address some of these concerns that the Attorney General has as well as the public. But this in no way is a reflection of your ability and your job and what you're doing. I just greatly appreciate all the extra work. I think somebody mentioned about you providing data and information to assist them. I mean, you go beyond what's required of you and I greatly appreciate that, what you're doing. And at this time, Judge Quan, I'd like to now turn it over to my colleagues and my Vice Chair of Justice to ask a few questions for you. Senator Terlaje, you are now recognized.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: Thank you. First of all, may I say thank you to all of you who testified. That was really a wide scope of testimony, technical, professional, personal, and a

long time knowing of Judge Quan. So, I'm very grateful for all that knowledge. Thank you to his family for being here, and for allowing him to serve in this position. I agree with you that it's time, right? I mean, there is time involved. It's a real dedication. So, thank you very much for that.

I have no questions for you on your qualifications or anything like that. I was surprised when they were talking about you being a black belt in martial arts because I don't remember if in our first confirmation hearing that we talked about that. I don't think so, and I'm wondering how did our background check not bring that up. But it was my honor to do that confirmation hearing for you.

But I will talk about this- the statistics that you brought up. Just because so many people say every day, I don't agree with them, but they say that there is a revolving door at the court. They say sometimes for violent offenders.

And of course, when you were first confirmed, that was a huge concern because there actually were violent offenders who were released and committed violent crimes. So, I'm glad that you provided these statistics.

So, this is what I'm gathering from these different statistics, yours and the AG's; that the statute says, *At [his] first appearance before a judge of the Superior Court, every person charged with an offense shall be ordered released pending trial in the manner and subject to the conditions provided by another statute, §§ 40.15 and 40.20. So, shall be ordered released.* And then we have statistics here that show that Judge Quan has actually held more than he has released for the past one, two, three, four years, right? According to statistics, 57% held, 58%, 60%, 53% held more than he released at magistrate hearings. Definitely more than any of the other magistrates. And then it says that you are, as you pointed out, responsible for 60% of the detainees currently at the Department of Corrections. Sixty percent. The next number is like 18% and 18%. And yeah, you've got the bulk of almost all of them. And then, I don't know, reading this, I just kind of want to ask you, how are you able to detain so many at magistrate if the statute is saying, *shall be ordered released*?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: If you look at § 40.15, the Legislature has made it very clear; a set of factors one must consider to ensure that if you're not going to release, you must consider the following. So, I have attached to that document the checklist that I created. Well not the checklist, but the form that I created that helps me decide to make that decision. If you look at the form that's on the next page, it tracks the statute very clearly. But there's also factors that I consider outside of this, which is also the defendant's demeanor at the hearing.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: Pardon?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: The defendant's demeanor at the hearing.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: Okay.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: So, if the defendant may be compliant, respectful, versus upset and angry, that weighs in on the decision. No one factor makes that call. But combined, you make the call based on everything in front of you, right? The defendant's demeanor. If the defendant knows where they're going to stay. If they don't know their address. If they don't know a telephone number. That weighs on whether we're going to see them again, right? Based on the statute, the section that requires whether we



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believe they're going to come back or not. So, there are a bunch of factors that go into that decision at the instruction of the Presiding Judge. This form that I created is now being filed at every magistrate hearing so that you can see why that decision is made.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: All right and this checklist based on the statute allows you to commit pending posting of cash bail. Is that always the case that you put a condition of cash bail?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: That's at the magistrate hearing. But the defendants have a right under the law within 24 hours to file a bail modification motion. So, although I may be confining it at rates, I'm hearing the most, obviously, bail modifications per week. So, on average, I hear about 8 to 10 per week. And if they can come up with an address where we can find them, a telephone number, that actually weighs in their favor, right? If they've calmed down, if they're more compliant, they're willing to answer the questions, that works in their favor, of course, right? All those factors, as well as whether they can qualify for electronic monitoring. So, at the instruction of the Chief Justice a few months ago, she has given us the tools necessary to begin the electronic monitoring assessment process at the magistrate hearing. So that's in the works now and it's happening. So, initially the confinement rates are that but as time goes on and those additional factors come into play like they know where they're going to stay, they have a telephone number that we can reach them at. They're more compliant and they will answer questions at the hearing. They're coherent enough to answer the questions. Then I'll determine whether I'll release them at that stage or not.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: All right, thank you. And I wanted to ask you then, because thank you for mentioning electronic monitoring. So, there was also a statistic submitted regarding electronic monitoring and the number of those currently being monitored. Of the 69 defendants, the total number that Magistrate Judge Jonathan Quan placed on electronic monitoring was 37. That's I think over half or maybe, yeah, a little bit over half of those who are currently being monitored. How many violations of electronic monitoring do you see? I mean, is that common? I noticed one in the AG's report, and I want to know if that's common.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: I don't track that, so I don't know that. Perhaps the administrative courts can get the information.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: My question to you is because do you feel confident using that based on the numbers of violations of the electronic monitoring rules.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: So, there are technical violations and there are bigger violations. If the defendant is on electronic monitoring, for example, and no particular case is just discussion, and they've been compliant, they're not leaving the zone for everything else but to test positive for

alcohol, right, that's a technical violation. As opposed to leaving the zone, that's an automatic violation. So, is your question: how comfortable do I feel that the defendants I put on electronic monitoring will not make any violations? Or, just...

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: Well, that our community will be safe using electronic monitoring.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: If we follow the guidelines that have been set out and created and the judges use their good discretion, I feel very comfortable in the program.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: All right. Are you able to make recommendations to changes to the policy that the court has adopted regarding electronic monitoring? I heard you were part of putting that together.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: The Chief Justice and the presiders have been very open with all judicial officers as to input, as to how we can make it better or problems we're seeing.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: All right, thank you. I did review the AG's report. It's a "Catch, Release and Re-Offend Report, May 1 to May 31," and pretty much lists alleged violations of pre-trial release orders. And on this one list, not on every month, but on this one month of May, yours is the highest alleged violations, but I reviewed them and most of them are like they had drugs or they had alcohol or they were under the influence, things like this. Or they did not report to their probation officer like they were supposed to. They didn't do those kinds of administrative things that they were supposed to. Those are important. And there was actually only one that I guess, or maybe just two. So, two things I'm concerned about are just, not just for you, but for some of the others. Some of these are, they're being ordered in after several non-reporting to the probation officers, right? And some of these are having been released on accusations of aggravated assault and terrorizing, very serious crimes. And I just feel like, are you able... In other words, what I'm trying to say is, it looks like it's repeated non reporting to the probation officer, not on their first non-reporting to their probation officer that they're getting ordered to bring in. Is that your experience?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: So, first off, I don't know how the AG's office is getting their data.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: Yeah, I understand.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Two, I haven't looked at this. I don't know what, I mean, I trust what you're saying is correct, but I haven't looked at it. And third, I cannot speak for the Judiciary. That's the sole province of the Chief Justice and the Presiding Judge. So, I can only speak for what I'm seeing and what I'm doing. My question in response to that to you is; At this point we are releasing 71.4% of defendants that come before us. Do you believe, and I don't know the answer to this question, do you believe that confinement of more will reduce that? And do you believe that the alleged violations are sufficient to warrant revocation of pretrial release and confinement? That's something you have to decide. Based on the statutory framework we have now and the discretion you give us, these are the calls we're making. But if you choose, as the Legislature, to change that, we will comply.



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SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: So, you're saying that this is because it's a matter of discretion, whether they get picked up after not reporting to the probation office the first time, that the magistrates can wait for the third time?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: We don't know that. We don't get the... I mean, we often times don't get the notice of violations. So, we don't know that. If probation feels the current system right now, as I understand it, if probation feels that there are enough violations or if the violations are sufficient enough to warrant notifying the judge, then they will do so.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: Okay.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: But if they don't do that, we wouldn't know.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: So that's my question to you, in your experience, you're getting these, and issuing warrants of arrest after several incidences of not reporting to the probation officer even for those who had been accused of very violent felonies, and is that is that sufficient for you? Are you recommending any changes to that that they bring the notices to you first you know some of these cases on their first violation?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: So, the Chief Justice and the presiding judge have instituted a new rule. I think it was recently, where all violations on pretrial- that probation files are sent to the Magistrate Judges, the two of us. So, that's going to increase our workload.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: Yes

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: But we are now getting the violations as opposed to going to the assigned judge. So, we're in the process of trying to address that additional workflow that's happening now. As a related note, it's not surprising that you're going to see the Magistrate Judges getting the highest number of violations to probation because we're the ones that set the condition. So, we're the gatekeepers. We're the ones that set the condition. So, the violation of that is going to be assigned to us. Even though that defendant is now sitting with the assigned judge for the past year and a half, two years, in front of that judge, any technical violation or serious violation will be noticed to the assigned judge that saw him a year and a half ago or two years before.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: All right and okay. Just maybe one more time then; do magistrates have the authority to issue a warrant of arrest if they violate once?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Yes.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: Okay.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: If we're notified of course.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: All right, and now you will be notified?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: I believe so.

SENATOR THERESE M. TERLAJE, VICE CHAIRPERSON: Okay, so yeah, I mean, your record to me, it is very impressive. And so, it really doesn't show what I think the community has been saying; that you are releasing people and that they are re-committing serious offenses. The offenses that I'm seeing that are happening are that they're not reporting or they're under that influence of alcohol or drugs again. And there's only actually one that was released and committed, it looks like, a more serious crime or was accused of that in this whole report. But some... I don't know if I would say the same about all the other cases. That's what I want to tell you. Your record looks very good to me. It looks like you are taking very seriously your responsibility to keep our community safe. And so, I'm very happy about that. I want to thank you for that. I know you do your due diligence in order to achieve that. And for me, the statistics are showing that as well. I want to thank you for helping the Judiciary as well to improve its processes and to make it consistent, with your checklist. You're helping with all of those types of matters, and your work on the law review Commission. I want to thank all of you who are working on that. That's a great accomplishment. Thank you, Judge.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Thank you, ma'am.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you, Vice Chair Terlaje. At this time, I'd like to recognize our Vice Speaker Tony Ada, you're next.

VICE SPEAKER TONY ADA: Thank you, Madam Chair. Your Honor, thank you for being here today for your reconfirmation. This perhaps will be one of the times where you're in front of me and me not in front of you. And I appreciate that. I hope never to appear before you.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Me as well.

VICE SPEAKER TONY ADA: And perhaps I just have a couple of questions and a couple of comments after that. The caseload that you have, I think you mentioned about fifteen hundred that goes through the courts, correct?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Fifteen hundred criminal magistrate hearings.

VICE SPEAKER TONY ADA: Right.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: But approximately Fifteen Thousand divided by the two magistrates.

VICE SPEAKER TONY ADA: Wow. So how do you, what have you done to implement, to kind of like reduce your caseloads, or kind of your backlogs or try to hear your cases expeditiously?



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JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Don't sleep. No, I mean, in all seriousness, I've been cautioned by the Administrator Courts and the Deputy Administrator Courts that I'm staying too long on the bench. My staff, they look like that because they're not sleeping either. We're getting off the bench at seven or eight o'clock at night. And the CNM staff that has to wait for us gets off, and leaves the court at nine o'clock. So, unfortunately, we're just biting down and gritting through it.

VICE SPEAKER TONY ADA: Right.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: The Chief Justice has implemented, this new Chief Justice has implemented some relief on the way. I don't know if she wants me to say it now. She has authorized the hiring of a referee to assist and take over the small claims docket from us.

VICE SPEAKER TONY ADA: I see.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: So, we can address the increase in bail modifications, increase in all the other cases that are coming. Thank you for that [addresses Chief Justice]. We anticipate that we'll be working in a few months. But we're working. Each of us is working two weekends a month. With the Guard, I'm working three weekends a month, but we're getting off very late. And my staff, thank you for staying. I mean, the hours we keep, thank you.

VICE SPEAKER TONY ADA: I see. So how do you ensure that your rulings promote public trust and confidence in the Judiciary?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: All I can do is to make sure I look at the files before. I look and know the law and try to make the call based on what the law says and what's in front of me. That's the best I can do, and to be as impartial as I can with every case. A lot of times that's difficult, especially when you're going long, when you're going late. You've done seventy hearings. I think the most we've had in one day is one-hundred ten. One hundred ten in one day. So, you have to reset. It's a struggle to reset your thought process and be fresh for each case that comes next. That's required. Otherwise, if you walk into the next hearing after getting upset and remain upset going to the next person, you're doing that next person an injustice. So, you have to try to reset as best you can before each case. And then take each case by itself. That's how you try to... You take each case as it comes.

VICE SPEAKER TONY ADA: Thank you for that, and I truly appreciate it. And, you know, all the panelists that have come before you and testified in your favor from the Chief Justice to the Justice, the judges, Attorney General and others; that really meant a lot, and the accolades, and the praises. The entire time I was sitting here looking straight at you and your family and you sat there humbled and modest. That truly spoke words of you. And I looked at your daughter when Mr. Ocampo there was talking about how you're still involved in her schooling, I think that's very important.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: He was wrong.

VICE SPEAKER TONY ADA: He was wrong?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: I'm not the president. Harlo Leon Guerrero is the president. I'm just a board member.

VICE SPEAKER TONY ADA: Regardless, that is still an active participant. And I think it's very important because our children that are that age always need their families with them. And for you to take that time to separate between family, work, and everything else that you do have that is dividing. I don't know how you do it. And like they said, you leave the courts late at night and you call up Attorney Rapadas at midnight, sorry Attorney Espaldon at midnight, trying to get some advice or whatever it is. But you know it's really, it's the family that stands behind you that understands and knows where you're coming from, what you're doing especially for the people, right, to keep our public safe, to keep our Judiciary moving so that everyone has a fair hearing and fair trial. And I think that's all we can do is ask the best that you can for the community. And those were the only questions I had. Just on a lighter note though, you know your grandmother, I know your grandmother really, really well because my grandmother used to stay down the street from your grandmother. And every time she would need pearls or material, she would send me to your grandmother's store to buy it. And back in the day there wasn't cash going back and forth right, it was, 'I'll trade you for this,' and that's how things were working back then. And I know good things come out of the Quan family because still forty years later, my wife has her wedding dress. And that's very important because we celebrated our 40th anniversary.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Congratulations.

VICE SPEAKER TONY ADA: And now I'm going to go home and look inside the hope chest and make sure it's still good. Hopefully my daughter can use it when she gets married, but I think she has her own. And I just wanted to make, you know, we're here to confirm, reconfirm the judge to the court. And I just want everyone to know that yes, there is a very serious side of being a judge but there's also the human factor, the life of being a judge. And not just the judge, but a father and a husband, and dividing your time between the three is very crucial, and it's important. And knowing that you have the support of your wife and your daughter speaks volumes for your tenure at the courts. I wish you continued success in your ability to be there at the court. So, thank you Madam Chair for this time. I appreciate it.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're very welcome, Vice Speaker Ada. Thank you. And Senator Gumataotao, you're now recognized.

SENATOR SHAWN GUMATAOTAO: Yes, thank you, Madam Chair, and thank you, Judge Quan, for being with us today. And a little bit of history for pretty much the family. I was probably a year into my job as the Director of Policy Planning and Community Relations, the last time you were here. I helped deliver the packet to make sure it got to this branch of government to ensure that we would have a hearing kind of similar to what we're doing today. And I just want to say that, wow. It hasn't been that long or anything like that but again, I do appreciate the process. And so, for those that are here, yeah, I was sitting with all of you eight years ago and I do appreciate your continued support. We heard a lot of that today. I just wanted to ask a couple of questions if I could as Public Safety Chair. I think for me, a couple of questions if I could. As a Public Safety Chair, I think for



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me, one of the biggest, I guess, important things for me, I want to talk about is the electronic monitoring policy. I did have the privilege to work with you, former Judge Sukola, in the creation of it then. Can I ask you, on the record, I know that we've seen some numbers this morning, or today, but is electronic monitoring working for Guam?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Yes, when they qualify. The problem I'm seeing on a day-to-day basis is that our people do not have stable power. So, they can get a prepaid phone. We've relaxed the rules to allow them to use instead of a landline or a permanent phone line, we allow them to use prepaid phones. So, if your prepaid phone runs out of minutes, you're in violation. So prepaid phones are allowed. The problem I'm seeing is that they can't afford power. So, GPA has implemented a program called prepaid power. So, a family will go in, they'll pay two hundred dollars. The power will be on, and then once the two hundred dollars runs out, the power stops. We can't make the system work if the power is not steady. So, the Defense Counsels have come to us and said let's use generators or solar. Here's the issue. The electronic monitoring system uses three systems to track. The first is GPS, the second is cellular, and the third is a beacon. So, the charging device that is plugged into the wall that they believe is a charging device is also a beacon and tracking device. So, everything goes out that still tells us where they are. If there is no power, you lose one of the legs of the stool and the system collapses. So, for those that have power, postpaid power, and a cellular phone, yes, it works. For those that do not have power, you can't do it. It doesn't work.

SENATOR SHAWN GUMATAOTAO: And so, when we think about the actual policy itself, I mean, that's a very limited amount of people that would be...

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: It's growing.

SENATOR SHAWN GUMATAOTAO: Well, then I was going to ask is; are you seeing or are you encouraging more of the Public Defender or the private panel, are they encouraging their clients to avail of electronic monitoring?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Yes, but their clients and their clients' families cannot afford it. They can't afford the power. So that's why your numbers are steady around eighty, because people come off and on, right? The cases resolve, or I revoke them, or they get revoked. But we can't break the barrier because they can't afford the power.

SENATOR SHAWN GUMATAOTAO: All right, thank you for that. Outside the fact that I spent probably the start of my day with the jury unit and then I spent the latter half of my day with you for most of your time when I was there, I can attest to the amount of time that is spent by you in service. And I don't know if I could have sat through one hundred and ten cases in a day. But I do want to talk about something that's an extension of that, is the effort, your effort, chairing the Criminal Law and Procedure Review Commission. I think the community

doesn't realize that updating Title 9, or the Criminal Code that has not been updated in fifty years, is a very significant public policy shift. How important is the Title 9 effort for this community? If you can share with us that today.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Okay. So, the men and women who are serving on there, most of them doing it for free, understand the significance of it. So, a lot of the codes you're looking at, that we're looking at, are outdated in terms of laws like incest are covered by CSC. The theft statutes, the values are back from 1972, right? So, what you're seeing now is a case being charged as a third-degree felony when the values and the value of the dollar has decreased. So, it's not commensurate with what things are worth now. You're also seeing a change in the way the police do things, which is the procedure. You're seeing changes in the way that words are interpreted based on the Supreme Court's rulings. So, it has to happen. The problem we're seeing is that... Let me explain how the process works, if you will. So, the Executive Director and the Compiler of Laws and I have put together teams, sub commissions, and we've specifically stacked them with defense counsels and Prosecutors, right?

We want the fight. So, if they can agree, great. That's a recommendation immediately. If they can't agree and we give them more time and they still can't agree, the committee generally accepts that as a *don't touch it*. So, we have to let that process go forward. We have to let them have the time to argue that out. And if they ultimately can't agree, that means the law is good. That means we recommend no change. But that's a time-consuming process. Plus, I'd like to add that most people are doing this without compensation. We're using their significant expertise in legal and business to do this. We have had to, more so, the Executive Director has had to go out into the community and ask people to serve. Not under the authority of the commission itself. We've had to basically christen *ad hoc* members under our own authority to come and work. We've got about 12 now that are just *ad hoc* members who can't vote but are doing the analysis. So, it's not that simple. It's taking quite a bit of work and quite a bit of time, and these people are volunteering. So, I can't be more aggressive with volunteers.

SENATOR SHAWN GUMATAOTAO: So let me just reiterate or let me just rephrase my question. So, the Title 9, the criminal statute, how important is it in 2026 for this branch of government to update that?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Absolutely essential. Absolutely essential.

SENATOR SHAWN GUMATAOTAO: Okay, thank you for that. I just wanted to ask that because what you do is actually super critical. As a Magistrate Judge, at some point once this thing gets through our branch at some point and we modernize, you're going to be in the front line of that in administering what would be a modern code. And for that, I just want to tell you, thank you for your continued service to the people of Guam. I do plan on voting in the affirmative for your confirmation. So, thank you judge for being here today. Thank you Madam Chair.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you, Senator Gumataotao. At this time and I know it's been long, but you've been kind enough to provide some refreshments outside. So, after you're done, please help yourselves. Stick around and you can probably already congratulate Judge Quan on his appointment to be confirmed. Most likely. But before we conclude, I also would like to thank you again and extend my sincerest appreciation to your family, Nicole and Lisa. Alyssa?



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JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Alyssa.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much for allowing your dad to do this for you. Are we anticipating her to go into the law field as well?

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: Trying to get her to be a doctor.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Oh.

JONATHAN R. QUAN, MAGISTRATE JUDGE APPOINTEE: But I don't know.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: That'll help mom and dad much better. Absolutely. Okay, and again, thank you for your willingness to continue to serve the people of Guam. And to your family again, and those who came to testify, and those who provided testimony who was not able to make it, it will be in for the record. We will ensure that.

And that being said, I'd like to also note during today's proceedings for Judge Quan, his current term is set to expire on September 4, 2026. Now we go into budget hearings in July. Given the importance and the urgency of his position to continue on, we are going to ask the Speaker to allow us to go into a short turn, you know, to confirm you during the July session. So, we'll probably have to recess and then go out and then come back in. But we will ensure that it does get it through the process so that you are so hopefully in July during the budget so and I respectfully ask my colleagues for their support on that situation, that we will be faced with.

So, if there are no further comments or questions from my colleagues and anything from the listening audience, this will conclude the hearing and the appointment for Judge Jonathan R. Quan to serve as a Magistrate Judge. My office will continue to accept written testimonies on today's item within five business days from today, which may be mailed to my office at 283 Archbishop Flores Street, Suite 407 of the DNA Building in Hagåtña.

You may also send your written testimony to my office via email at senatortelot@gmail.com. Thank you all for your participation. *Biba Betnes* and create a great weekend. This hearing is now adjourned. It is now 4.47p.m. Thank you so much, everyone.

Public Hearing Adjourned at: 4:47 pm

III. FINDINGS & RECOMMENDATIONS

The Committee received unanimous testimony from members of the Judiciary, the Office of the Attorney General, the Public Defender Service Corporation, members of the private bar, former law enforcement officials, military colleagues, family members, and members of the public, in support of the appointment of Jonathan R. Quan to continue serving as Magistrate Judge of the Superior Court of Guam.

Committee Report Digest: Appointment of Jonathan R. Quan, Magistrate Judge

Public Hearing held: Friday, June 12, 2026

YouTube Link: <https://youtu.be/bTbgI0ATA-U?si=BnoHXx4AJQcgbKpG>

Witnesses consistently described Magistrate Judge Quan as knowledgeable, diligent, professional, respectful, and possessing the judicial temperament necessary to fairly administer justice. Testimony also highlighted his leadership in the Judiciary's Electronic Monitoring Program, his work with the Guam Criminal Law and Procedure Review Commission, and his ability to effectively manage a demanding and diverse caseload while maintaining fairness and impartiality.

During the hearing, Senators engaged Magistrate Judge Quan in a discussion regarding his judicial record over the past eight years, the factors considered in pretrial release decisions, defendants who commit new offenses while released pending trial, and the Judiciary's Electronic Monitoring Program. The discussion focused on balancing public safety, accountability, and the constitutional rights afforded to defendants during the earliest stages of criminal proceedings.

Magistrate Judge Quan explained that pretrial release decisions are based on the totality of the circumstances presented at the magistrate hearing, including the criminal complaint, probable cause affidavit, statutory release factors, criminal history when available, the defendant's demeanor, the availability of a verified residence and reliable contact information, and other information relevant to the likelihood of the defendant's appearance and compliance with court orders. He further explained that he developed a standardized assessment form based on these statutory factors, which is now used during magistrate hearings to document and support pretrial release determinations. He also noted that release conditions may later be modified as additional information becomes available, including verification of housing, compliance with court directives, or eligibility for electronic monitoring.

Chairperson Taitague and Vice Chairperson Terlaje also questioned Magistrate Judge Quan regarding the Attorney General's report identifying alleged violations of pretrial release conditions, including repeated failures to report to probation officers. Magistrate Judge Quan explained that he had not independently reviewed the report and therefore could not comment on the specific data or cases identified. He further observed that approximately 71.4 percent of defendants appearing before the court are released pending trial and noted that broader questions regarding increased pretrial detention and revocation of release involve policy considerations that must be evaluated under the applicable legal standards.

The Committee also discussed the effectiveness of the Judiciary's Electronic Monitoring Program. Magistrate Judge Quan testified that the program has proven effective for qualified defendants but explained that broader utilization is often limited because many defendants lack reliable electrical service needed to operate the monitoring equipment. While the Judiciary has expanded eligibility by permitting the use of prepaid cellular phones, interruptions in electrical service continue to present a significant barrier because the monitoring system relies on continuous power to maintain its tracking capabilities.

The Committee finds that Magistrate Judge Quan's testimony demonstrated a thoughtful, deliberate, and principled approach to judicial decision-making. His responses reflected a clear understanding of the legal standards governing pretrial release, a commitment to balancing public safety with the constitutional rights of defendants, and a willingness to continually improve judicial processes through practical experience and collaboration.

Based on the testimony presented, the qualifications of the appointee, and the Committee's thorough review, the Committee finds that Magistrate Judge Jonathan R. Quan possesses the experience, competence, and character necessary to continue serving as Magistrate Judge of the Superior Court of Guam.



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The Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement hereby reports out *the Supreme Court of Guam Appointment of Jonathan R. Quan, to serve as Magistrate Judge, Superior Court of Guam, for a Term Length of Four (4) years; with the recommendation* To Do Confirm.